### EVIDENTIARY HEARING

BEFORE THE

### CALIFORNIA ENERGY RESOURCES CONSERVATION

## AND DEVELOPMENT COMMISSION

In the Matter of:

Application for Certification for ) Docket No. the Tesla Power Plant Project ) 01-AFC-21

CALIFORNIA ENERGY COMMISSION

MEETING HALL

VFW POST #1537

430 WEST GRANT LINE ROAD

TRACY, CALIFORNIA

THURSDAY, SEPTEMBER 11, 2003

9:10 a.m.

Reported by James Ramos Contract No. 170-01-001

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### APPEARANCES

COMMITTEE MEMBERS PRESENT

Commissioner John L. Geesman, Presiding Member

HEARING OFFICER AND ADVISORS PRESENT

Susan Gefter, Hearing Officer

STAFF AND CONSULTANTS PRESENT

Darcie L. Houck, Esq., Staff Counsel Jack Caswell, Project Manager

STAFF WITNESSES

Eileen Allen, Land Use/Traffic and Transportation Unit

Adolph Martinelli, Alameda County Community Development Agency Andrea Erichson

PUBLIC ADVISOR

Roberta Mendonca

APPLICANT

Scott Galati, Esq., Galati & Blek LLP

APPLICANT WITNESSES

Scott Busa, Project Director, FPL Energy Duane McCloud Dwight R. Mudry, Tetra Tech FW, Inc.

INTERVENORS

Robert (Bob) Sarvey, Community/Self Michael Boyd, CARE

INTERVENOR WITNESSES

Dick Schneider, Sierra Club Shawn Smallwood

## APPEARANCES

#### PUBLIC COMMENT

Susan Sarvey, Clean Air for Citizens and Legal Equality

# WATER DISTRICT WITNESSES

Martin Milobar, Buena Vista Water Storage District Dan W. Bartel, Buena Vista Water Storage District Hal Crossley, Rosedale-Rio Bravo Water Storage District

Vincent D. Wong, Zone 7 Water Agency

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- 3 HEARING OFFICER GEFTER: This is the
- 4 continuation of evidentiary hearings on the Tesla
- 5 Power Project, sponsored by FPL Energy. We are
- 6 about to continue our testimony on the topic of
- 7 Traffic and Transportation.
- 8 At this point, I understand the
- 9 Applicant has closed their testimony on this
- 10 topic, and staff has a witness to discuss some of
- 11 the proposed conditions that remained open. And
- 12 I'll turn it over to staff, Ms. Hauck.
- Oh, you know what, we can see the
- 14 parties that are here, but the record can't see
- 15 the parties. So why don't we do introductions
- 16 very quickly, so we know who's present at this
- 17 point. Mr. Galati?
- 18 MR. GALATI: Scott Galati on behalf of
- 19 the Applicant. To my left is the Project Manager,
- 20 Scott Busa. To my right is Dwight Mudry, who is
- 21 the AFC Project Manager. And to the right of Dr.
- 22 Mudry is Dwane McCloud, a Project Engineer.
- 23 We have various supporting cast of
- 24 characters in the audience that I won't take the
- 25 time to mention at this point, but you will be

- 1 hearing from them today.
- 2 HEARING OFFICER GEFTER: Thank you. And
- 3 also Staff?
- 4 MS. HOUCK: Darcie Houck, counsel for
- 5 the Energy Commission. To my left is Jack
- 6 Caswell, the Project Manager. And to his left is
- 7 Eileen Allen, she is staff's witness sponsoring
- 8 the areas of traffic and transportation and land
- 9 use.
- 10 We also have Rick York and Andrea
- 11 Erichson, who will be sponsoring the biology
- 12 testimony. And we have representatives from the
- 13 county of Alameda as well.
- 14 HEARING OFFICER GEFTER: Thank you. Mr.
- 15 Sarvey, as an Intervenor?
- MR. SARVEY: Bob Sarvey.
- 17 HEARING OFFICER GEFTER: Also Mr. Boyd,
- 18 who represents CARE as an Intervenor. He has not
- 19 arrived yet this morning, but he does not have any
- 20 question of cross-examination on the traffic
- 21 topic, as I understand it. So we will proceed
- 22 with Traffic. Ms. Houck?
- 23 MS. HOUCK: Yes. At this time I'd like
- 24 to ask that the witness be sworn in.
- 25 Whereupon,

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- 2 was called as a witness herein, and after first
- 3 having been duly sworn, was examined and testified
- 4 as follows:
- 5 MS. HOUCK: Ms. Allen, please restate
- 6 your name for the record?
- 7 MS. ALLEN: Eileen Allen.
- 8 MS. HOUCK: And was your statement of
- 9 qualifications attached to the testimony submitted
- in exhibit 51, which is the final staff
- 11 assessment?
- MS. ALLEN: Yes it was.
- MS. HOUCK: Could you briefly state your
- 14 experience in regards to the subject matter?
- MS. ALLEN: I've been a supervisor for
- 16 the Energy Commission's Land Use and Traffic and
- 17 Transportation Unit since February 2001. In
- 18 addition to that I have personally prepared
- 19 several traffic and transportation analyses.
- MS. HOUCK: And did you prepare, or was
- 21 the testimony submitted by staff as exhibit 51 and
- 22 exhibit 53, which is the second addendum to the
- 23 staff assessment, prepared by yourself or at your
- 24 direction?
- MS. ALLEN: At my direction.

1 MS. HOUCK: Do you have any changes to

- 2 that written testimony? Actually, before we
- 3 answer that question, staff submitted a traffic
- 4 and transportation section in exhibit 51, the
- 5 final staff assessment. And then there was
- 6 another traffic and transportation section
- 7 submitted in exhibit 53.
- 8 Is it your intent to replace the section
- 9 in exhibit 51 with the one that was submitted with
- 10 exhibit 53?
- 11 MS. ALLEN: Yes it is.
- MS. HOUCK: With respect to exhibit 53,
- are you referring to appendix C?
- MS. ALLEN: Yes.
- MS. HOUCK: Do you have any changes to
- 16 your testimony?
- MS. ALLEN: Changes to exhibit 53?
- MS. HOUCK: Appendix C, yes.
- MS. ALLEN: As far as what we have
- 20 submitted in writing, no, with the exception of
- 21 accepting the Applicant's proposed changes that I
- 22 became aware of yesterday.
- MS. HOUCK: So you've reviewed the
- 24 Applicant's rebuttal testimony with requested
- 25 changes to the conditions of certification?

1 MS. ALLEN: Yes I did that yesterday

- 2 afternoon.
- 3 MS. HOUCK: And staff accepts those
- 4 amendments?
- 5 MS. ALLEN: Yes.
- 6 HEARING OFFICER GEFTER: Would you be
- 7 more specific please?
- 8 MS. HOUCK: Okay. The Applicant had
- 9 suggested changes to traffic and transportation
- 10 condition trans 4.
- 11 Yesterday staff and Applicant -- well,
- 12 first we had a discussion that overlapped with the
- 13 hazardous material section, and it's my
- 14 understanding that the parties stipulated that we
- would delete the portion of trans 4 associated
- with a specific route, and the hazardous materials
- 17 staff would submit a new condition, hazardous
- 18 materials 12, that would address hazardous
- 19 materials transportation route.
- 20 So we would ask that portions of trans 4
- 21 designating a route be deleted. Is that
- 22 acceptable to staff?
- MS. ALLEN: Yes it is.
- MS. HOUCK: Okay. And the Applicant
- 25 also had proposed amendments to trans 6. Can you

1 please state those amendments and what would be

- 2 acceptable to staff?
- 3 MS. ALLEN: In the condition itself, in
- 4 the sentence immediately following the heading
- 5 "trans 6" there would be a deletion of the phrase
- 6 "150" -- and the the word "foot" is left out --
- 7 but it says "150 left turn lane for southbound
- 8 traffic", that phrase would be deleted.
- 9 In order to be consistent, I am
- 10 suggesting that that same phrase be deleted in the
- 11 verification section also.
- MS. HOUCK: Does staff have any other
- changes to the conditions of certification?
- MS. ALLEN: Trans 1, the Applicant has
- 15 suggested that the word "remote" be added to the
- 16 bullet item. That suggestion is satisfactory.
- 17 We've discussed the trans 4 --
- 18 HEARING OFFICER GEFTER: I'm sorry, Ms.
- 19 Allen, can you restate that? With trans 1, which
- 20 bullet are you referring to?
- 21 MS. ALLEN: Excuse me. There's a bullet
- 22 which says, well the end of -- I apologize. The
- 23 bullet is "schedule heavy equipment and building
- 24 materials, deliveries, as well as the movement of
- 25 materials and equipment from remote laydown areas

1 to occur during off-peak hours." The word

- 2 "remote" has been added.
- 3 HEARING OFFICER GEFTER: What does that
- 4 refer to, what do they mean by "remote?"
- 5 MS. ALLEN: Laydown areas that are
- 6 removed from the site that are not immediately
- 7 there in the 60 acre site.
- 8 HEARING OFFICER GEFTER: Well, why don't
- 9 we actually say that, because "remote" is a very
- 10 general term. I don't know what that means.
- MS. ALLEN: So are you suggesting that
- we add language that would say "laydown areas"
- 13 apart from the site?"
- 14 HEARING OFFICER GEFTER: Removed from
- 15 the site.
- MS. HOUCK: And, could I have one second
- 17 to ask --
- 18 HEARING OFFICER GEFTER: Off the record.
- 19 (Off the record.)
- 20 HEARING OFFICER GEFTER: Back on the
- 21 record.
- MS. ALLEN: I can explain it. I'm
- 23 sorry --
- 24 HEARING OFFICER GEFTER: You know what,
- 25 let's go back to trans 1 first.

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1 MS. ALLEN: Applicant's attorney has
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- 2 clarified the use of the term "remote." They have
- 3 suggested, instead of the phrase "remove from the
- 4 site" that they are looking for language along,
- 5 language that would say "offsite and not adjacent
- 6 to."
- 7 HEARING OFFICER GEFTER: That clears it
- 8 up. Thank you. Okay, anything else on trans 1?
- 9 MS. ALLEN: No.
- 10 HEARING OFFICER GEFTER: All right. I
- 11 have a question related to trans 7, where staff
- indicated that it would be revised to delete the
- phrase "150 foot left turn lane." Why is that?
- MS. ALLEN: When this was called to my
- 15 attention yesterday I got out the maps. After
- 16 studying them I agreed that, if you are southbound
- on Midway Road, and you attempted to make a left
- 18 turn, that would take you in the opposite
- 19 direction of the site.
- 20 The site is on the right hand side of
- 21 Midway Road, so if you were going southbound it
- 22 would make no sense to turn left.
- 23 HEARING OFFICER GEFTER: All right. So
- the reference is only to the 150 foot left turn
- lane, it's not to a right turn deceleration lane?

1 MS. ALLEN: Right, excuse me, correct.

- 2 HEARING OFFICER GEFTER: Okay. And it's
- 3 not to a left turn lane for northbound traffic.
- 4 It's just one --
- 5 MS. ALLEN: If you would be going
- 6 northbound on Midway, a left turn would be the way
- 7 to get to the site.
- 8 HEARING OFFICER GEFTER: Would make
- 9 sense. And with respect to this particular left
- 10 turn lane, is this going to be a permanent left
- 11 turn lane going northbound?
- MS. ALLEN: Yes. And that's consistent
- with the wording here, "the project's owner shall
- 14 fund and install a 150 foot left turn lane for
- 15 northbound traffic."
- 16 HEARING OFFICER GEFTER: I think that if
- 17 we add the word "permanent" -- because I think if
- we're talking about providing construction
- 19 access -- because the second part of that
- 20 condition talks about a 150 foot right turn
- 21 deceleration lane that goes through the
- 22 construction access intersection, and the ultimate
- 23 driveway location.
- 24 And is the access intersection becoming
- 25 the ultimate driveway location?

1 MS. ALLEN: I think the word "if" here

- 2 is key.
- 3 HEARING OFFICER GEFTER: Where's "if?"
- 4 MS. ALLEN: "If" is at the beginning of
- 5 that sentence.
- 6 HEARING OFFICER GEFTER: Oh, all right.
- 7 MS. ALLEN: "If the ultimate driveway
- 8 location differs from the construction access
- 9 intersection." This, --
- 10 HEARING OFFICER GEFTER: Let's go off
- 11 the record.
- 12 (Off the record.)
- 13 HEARING OFFICER GEFTER: Back on the
- 14 record. While we were off the record, the staff
- and the Applicant have agreed to meet in caucus to
- 16 develop some appropriate language for the various
- 17 conditions on traffic and transportation that
- 18 remain vague and appear to be unenforceable.
- 19 So we would hope that, by the end of the
- 20 day, we will get additional language for those
- 21 conditions that would be acceptable for the
- 22 Committee.
- In the meantime, I understand that Mr.
- 24 Galati has a cross-examination question for Ms.
- 25 Allen on condition trans 6.

1 MR. GALATI: Ms. Allen, you talked about

- 2 the Applicant's modifications to trans 6.
- 3 Specifically you've highlighted the need for the
- 4 deletion and the verification of reference to a
- 5 southbound left turn lane, and you also agreed to
- 6 the condition removing that same reference.
- 7 The Applicant had also proposed some
- 8 modifications to the verification language that
- 9 would allow construction of the roadway
- 10 improvements to occur during and after
- 11 mobilization of all the equipment to the site. Is
- that language also acceptable to staff?
- MS. ALLEN: Yes it is.
- 14 HEARING OFFICER GEFTER: Well, Mr.
- 15 Galati, when Ms. Allen meets with the Applicant
- 16 this afternoon to draft some language, would you
- 17 please include that language as well in trans 6?
- MR. GALATI: Sure.
- 19 HEARING OFFICER GEFTER: At this point
- 20 we are going to, again, leave the topic of traffic
- 21 and transportation open, pending the offer of the
- 22 revised conditions this afternoon. And we're
- going to move on the topic of land use.
- I also note that Mr. Boyd, representing
- 25 CARE, and Intervenor in this case, is now present

- 1 at the hearing.
- We'll ask Mr. Galati to begin with the
- 3 topic of land use.
- 4 MR. GALATI: Ms. Gefter, Mr. Busa is my
- 5 witness on land use, along with Dwight Mudry, who
- 6 were both sworn yesterday. Would you like them
- 7 re-sworn today?
- 8 HEARING OFFICER GEFTER: No, they're
- 9 still sworn. We will assume that they will
- 10 continue to be sworn.
- MR. GALATI: Okay. Mr. Busa, are you
- familiar with exhibit 50, which in entitled "the
- 13 testimony of Dwight Mudry and Scott Busa, land
- use," dated and docketed August 29th, 2003?
- MR. BUSA: Yes I am.
- MR. GALATI: Are you also familiar with
- 17 staff's supplemental sponsored testimony, exhibit
- 18 54, specifically in the area of land use?
- 19 MR. BUSA: Yes I am.
- 20 MR. GALATI: And in that section there
- 21 is a proposed modification to condition of
- 22 certification land 7?
- 23 HEARING OFFICER GEFTER: Could you
- 24 please tell me what page it is in exhibit 54?
- MR. GALATI: It is page 9 -- let me make

1 sure I'm referring to the right exhibit. This is

- 2 staff's second addendum to staff's final staff
- 3 assessment, which I believe is exhibit 54.
- 4 Hopefully I'm referring to that correctly.
- 5 HEARING OFFICER GEFTER: I think that's
- 6 53?
- 7 MR. GALATI: Oh, I apologize, I'm
- 8 referring to exhibit 53, which is land use section
- 9 page 9, the staff's second addendum.
- 10 MR. BUSA: Yes I'm familiar with that.
- 11 MR. GALATI: Do you agree with the
- changes to land 7, as proposed by staff on page 9?
- MR. BUSA: Yes we agree with that.
- 14 MR. GALATI: And subsequently on page
- 15 10?
- MR. BUSA: Yes.
- MR. GALATI: Other than that change to
- 18 your testimony, do you have any additional changes
- 19 to your testimony?
- MR. BUSA: No I do not.
- 21 MR. GALATI: Ms. Gefter, in addition to
- 22 exhibit 50, Mr. Busa and Dr. Mudry are sponsoring
- 23 a portion of exhibit 1, specifically AFC section
- 24 5.7, table 6.1-1, section 6.5.7, and appendix N; a
- 25 portion of exhibit 2, specifically land use 1

- 1 through 9 responses, and PO 1; a portion of
- 2 exhibit 3, specifically response numbers 94
- 3 through 105; exhibit 16, exhibit 17, exhibit 18,
- 4 19, 20, and 21.
- 5 At this time I'd ask for exhibit 50 and
- 6 those portions of exhibits previously mentioned to
- 7 be moved into the evidentiary record.
- 8 HEARING OFFICER GEFTER: Okay. Please,
- 9 exhibit 18 -- what other ones did you list just
- 10 now?
- MR. GALATI: 16 through 21.
- 12 HEARING OFFICER GEFTER: 16 through 21.
- 13 And let me ask staff, with respect to exhibits 16
- 14 through 21, staff had included a series of letters
- that are in exhibit 53, are those letters the same
- 16 as exhibits 16 through 21?
- MS. HOUCK: I don't have the hard copies
- 18 of the exhibits the Applicant submitted. I have
- 19 the exhibit list. The dates don't seem to match
- 20 up, though, on the letters.
- 21 HEARING OFFICER GEFTER: All right.
- 22 Perhaps we can clear that up. Again, perhaps we
- 23 can meet with the Applicant off the record and we
- 24 can get the accurate dates and descriptions of
- 25 these documents.

1 MS. HOUCK: 64F, though, would be the

- 2 same resolution that the Applicant submitted as
- 3 our exhibit. 64F, I believe, is the same as
- 4 Applicant's exhibit 20. It has the same
- 5 resolution number as --
- 6 HEARING OFFICER GEFTER: That's exhibit
- 7 21.
- 8 MS. HOUCK: I mean 21, I apologize.
- 9 Again, at this point we'll receive these exhibits
- 10 into the record, but I would like the descriptions
- of these exhibits to be updated so that the dates
- 12 are accurate. And perhaps staff and Applicant can
- meet on that to coordinate the exhibits.
- 14 Are there any objections to the exhibits
- 15 proposed by Mr. Galati, with respect to the land
- 16 use topic?
- MR. SARVEY: Yes, I object to 64G --
- 18 perhaps that's the staff's --
- MS. HOUCK: That's the staff's exhibit,
- 20 64G.
- 21 MR. SARVEY: Okay, all right.
- 22 HEARING OFFICER GEFTER: Do you have any
- 23 objections to the exhibits listed by the
- 24 Applicant?
- MR. SARVEY: You guys listed that one?

- 1 No, no objection.
- 2 HEARING OFFICER GEFTER: Staff?
- 3 MS. HOUCK: No objections.
- 4 HEARING OFFICER GEFTER: All right. The
- 5 exhibits listed by the Applicant, which include
- 6 exhibit 50 and exhibit 16 through 21, and the
- 7 other exhibits referred to by Mr. Galati related
- 8 to the topic of land use are received into the
- 9 record.
- I am looking forward to receiving
- 11 corrections with respect to some of the dates on
- 12 these letters from the parties.
- 13 Mr. Galati, is the testimony of your
- 14 witness complete?
- MR. GALATI: That's correct.
- 16 HEARING OFFICER GEFTER: Staff?
- 17 MS. HOUCK: Staff has Eileen Allen, who
- 18 was previously sworn in. We also have another
- 19 witness from the county available to address
- 20 issues pertaining to county laws, ordinances,
- 21 regulations and standards. So I ask that that
- 22 witness be sworn in at this time.
- 23 HEARING OFFICER GEFTER: You need to be
- sworn, so please raise your right hand.
- 25 Whereupon,

1	A DOT DH	MARTINELLI
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- 2 was called as a witness herein, and after first
- 3 having been duly sworn, was examined and testified
- 4 as follows (along with Ms. Allen):
- 5 MS. HOUCK: Ms. Allen, did you prepare
- 6 the testimony regarding land use set forth in
- 7 staff's exhibit 51, the final staff assessment;
- 8 staff's exhibit 52, the first addendum to the
- 9 final staff assessment; and staff's exhibit 53,
- 10 which is the second addendum to staff's final
- 11 staff assessment?
- MS. ALLEN: Yes I did.
- MS. HOUCK: Do you have any changes to
- 14 your testimony?
- MS. ALLEN: No I do not.
- MS. HOUCK: Is it your intent to replace
- 17 the original condition land 7 with the condition
- set forth in staff's second addendum, exhibit 53?
- 19 MS. ALLEN: Yes it is.
- 20 MS. HOUCK: Are you familiar with a
- 21 letter dated February 4th, 2002, that was sent to
- 22 the county of Alameda and signed by Robert
- 23 Haussler, listed as staff's exhibit 64A?
- MS. ALLEN: Yes.
- MS. HOUCK: And can you summarize what's

- 1 in that letter briefly?
- 2 MS. ALLEN: Under the direction of Mr.
- 3 Haussler staff presented a number of questions to
- 4 Alamdea County's Community Development Agency
- 5 staff regarding Alameda County's interpretation of
- 6 its laws, ordinances regulations and standards
- 7 related to the Tesla Power Project's consistency
- 8 with those laws, ordinances, regulations and
- 9 standards, particularly the consistency of the
- 10 project with the East County Area Plan, and tho
- 11 Alameda County initiative, which was incorporated
- 12 into that plan, called Measure D.
- 13 That was one section of the letter,
- 14 headed "Ecap Policies." Another section of the
- 15 letter dealt with the need for a Williamson Act
- 16 contract cancellation, and whether the power plant
- would be of consistent use under the current
- 18 Williamson Act contract. It was current at the
- 19 time, as of February 4th '02. That summarizes the
- 20 letter in brief.
- MS. HOUCK: And did the county respond
- 22 to this letter?
- MS. ALLEN: Yes, the county responded on
- 24 April 30th, 2002, and that letter is signed by Mr.
- 25 Martinelli.

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1 MS. HOUCK: Do you brief that this
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- 2 project is in compliance with all laws,
- 3 ordinances, regulations and standards?
- 4 MS. ALLEN: Yes I do.
- 5 MS. HOUCK: Do you believe that there
- 6 are any environmental impacts associated with land
- 7 use from the proposed project?
- 8 MS. ALLEN: No unmitigated environmental
- 9 impacts.
- 10 MS. HOUCK: Okay. And the opinions
- 11 contained in your testimony represent your best
- 12 professional judgment?
- MS. ALLEN: Yes they do.
- 14 MS. HOUCK: Is it staff's understanding
- 15 that there was an issue raised at the prehearing
- 16 conference regarding the appendix to exhibit 51,
- 17 land use, regarding consistency findings, that the
- 18 county would make if they were going to issue a
- 19 permit for this project?
- MS. ALLEN: Yes, that issue was raised.
- MS. HOUCK: In response to that concern,
- 22 did staff ask for clarification from the county as
- 23 to this particular project, regarding what
- 24 findings they would make if they were to issue a
- 25 conditional use permit?

1 MS. ALLEN: Yes, and we received that

- 2 clarification from the county in a letter that's
- 3 dated September 3rd, 2003.
- 4 MS. HOUCK: And is that letter staff's
- 5 exhibit 64G?
- 6 MS. ALLEN: Yes it is.
- 7 MS. HOUCK: Thank you. I would ask that
- 8 the witness for the county please state your name
- 9 for the record.
- 10 MR. MARTINELLI: I'm Adolph Martinelli.
- 11 MS. HOUCK: Can you state your
- 12 qualifications and experience in regards to land
- 13 use?
- 14 MR. MARTINELLI: Yes. I served as
- 15 Director of the Alameda County Community
- 16 Development Agency from 1996 to July of this year.
- 17 During that period I also held positions of
- 18 Manager of Surplus Property Authority, and
- 19 Executive Director of the Alameda County
- 20 Redevelopment Agency, since its formation.
- 21 Prior to that time I served as Planning
- 22 Director, from 1990, Chief of Development Planning
- for Alameda County, since 1984. I have 38 years
- 24 of professional planning experience.
- 25 MS. HOUCK: Are you familiar with an

1 April 30th, 2002 letter addressed to Bob Haussler

- 2 from the County of Alameda?
- 3 MR. MARTINELLI: Yes. I signed the
- 4 letter, it was a response to the land use
- 5 questions proposed by Mr. Haussler.
- 6 HEARING OFFICER GEFTER: Is this exhibit
- 7 number 64B?
- 8 MS. HOUCK: Yes, it's exhibit number
- 9 64B. And does that letter reflect the county's
- 10 position with regards to Alameda County laws,
- ordinances, regulations and standards?
- MR. MARTINELLI: Yes.
- MS. HOUCK: Are you familiar with a
- 14 letter dated May 20th, 2002 marked "staff exhibit
- 15 64C", that is addressed to yourself, Mr.
- 16 Martinelli, and submitted and signed by Mr.
- 17 Galati, regarding a request for a Williamson Act
- 18 decision and creation of agricultural conservation
- 19 easement parcel number 099B-7825-001-004 and
- 20 parcel number 099b-7825-1-3?
- MR. MARTINELLI: Yes.
- 22 HEARING OFFICER GEFTER: Off the record.
- 23 (Off the record.)
- 24 HEARING OFFICER GEFTER: Back on the
- 25 record.

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1 MS. HOUCK: And does that letter
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- 2 represent an official request by the Applicant for
- 3 a cancellation of the Williamson Act parcel?
- 4 MR. MARTINELLI: It does.
- 5 MR. GALATI: Ms. Gefter, if I could, I
- 6 think it's important that I try some clarification
- 7 now. I now understand why the dates are different
- 8 between these two exhibits.
- 9 HEARING OFFICER GEFTER: Between which
- 10 two exhibits?
- 11 MR. GALATI: Between what looks to be
- exhibit 64C, which is a letter from myself to Mr.
- 13 Martinelli, and Applicant's exhibit 16. If it
- 14 would be appropriate, can I explain the
- 15 difference?
- 16 HEARING OFFICER GEFTER: Yes.
- MS. HOUCK: We also have the July 30th
- 18 letter as well.
- 19 MR. GALATI: Okay, because the letter
- 20 we're talking about now asks for a rescission,
- 21 that was then modified to ask for a partial
- 22 cancellation. 16 is the partial cancellation. It
- 23 dawned on me why the dates are different.
- 24 HEARING OFFICER GEFTER: Yes. And that
- 25 was confusing to me, too, and then when you see

1 that exhibit 16 refers to partial cancellation --.

- 2 is this letter then relevant, this 64C?
- 3 MS. HOUCK: No. At this time it's not.
- 4 It was our understanding that the Committee did
- 5 want all documents that were filed with the court
- 6 attached as exhibits.
- 7 HEARING OFFICER GEFTER: The only thing
- 8 here with respect to exhibit 64C, which then was
- 9 superseded by exhibit 16, is that there is a
- 10 difference between a request for a rescission and
- 11 a request for partial cancellation. That's my
- 12 understanding. And if Applicant wants to explain
- 13 to us what happened real quickly, that would be
- 14 helpful for the record.
- MR. GALATI: We were trying to
- 16 accomplish having the Williamson Act either
- 17 rescinded or canceled, and setting up an
- 18 agricultural conservation easement that would be
- 19 appropriate for the county to manage on the
- 20 adjacent property.
- 21 When we first asked for a partial
- 22 rescission and agricultural conservation easement
- 23 it created a long process with the Department of
- 24 Conservation, that would not be able to accomplish
- 25 our goals in the amount of time.

1 We subsequently found out that we could,

- 2 by partially canceling, the only downside to the
- 3 Applicant would be that there would be an
- 4 additional payment of funds as the penalty, but
- 5 would not have to go through the agricultural
- 6 conservation easement approval process through the
- 7 Department of Conservation.
- 8 So it still accomplished our goals, our
- 9 intent. And unfortunately, I had filed the wrong
- 10 request first.
- 11 HEARING OFFICER GEFTER: Okay. So what
- we are looking at now is a request for a partial
- 13 cancellation, correct?
- MR. GALATI: That's correct.
- 15 HEARING OFFICER GEFTER: And what I
- 16 understand is that the Applicant, even though
- 17 under a partial cancellation, is not required to
- 18 create an agricultural conservation easement.
- 19 That you are going to do that in the event?
- 20 MR. GALATI: That's correct. It's a
- 21 condition of the resolution. It was in our
- 22 application, the commitment to do so, and staff
- 23 has now made that a commitment in land 7, which
- 24 we've agreed to.
- 25 HEARING OFFICER GEFTER: So with respect

- 1 to exhibit 64C, it has been identified and
- 2 discussed. It's no longer pertinent to this
- 3 project. However, since we have talked about it,
- 4 we probably need to have it as part of the record.
- 5 MS. HOUCK: And just for clarification,
- 6 does Applicant's exhibit 16 also include the
- 7 letter from the landowners authorizing the partial
- 8 cancellation?
- 9 MR. GALATI: I don't believe that it
- 10 does, and you have that separately --
- MS. HOUCK: Yes.
- 12 MR. GALATI: -- identified. We should
- 13 continue to separately identify that.
- 14 MS. HOUCK: Okay. Mr. Martinelli, are
- 15 you familiar with Applicant's exhibit 16, the
- 16 letter dated July 30th, 2002, that we just
- 17 discussed?
- MR. MARTINELLI: Yes. I was party to
- 19 the discussion of the decision of rescission
- 20 versus cancellation, both with the Department of
- 21 conservation and with the Applicant. And the
- 22 request for cancellation is the request that was
- 23 processed, and it superseded the other.
- MS. HOUCK: Are you familiar with a
- 25 letter addressed to Patricia Gatz at the

1 Department of Conservation that was signed by G.

- 2 Archer Bakerink, from the property owners,
- 3 regarding this partial cancellation?
- 4 HEARING OFFICER GEFTER: This is exhibit
- 5 64?
- 6 MS. HOUCK: This is exhibit 64.
- 7 MR. MARTINELLI: Yes. That's the
- 8 landowners indication that they've filed for non-
- 9 renewal.
- MS. HOUCK: Yes.
- 11 MR. MARTINELLI: Yes.
- 12 HEARING OFFICER GEFTER: 64E.
- MS. HOUCK: 64E. And are you familiar
- with Alameda County resolution R-2003-322, which
- is marked as exhibit 64F? And I believe it's
- 16 Applicant's exhibit 21, so we would not need to
- 17 have ours addressed, since it's been already
- 18 introduced by the Applicant.
- MR. MARTINELLI: Yes.
- 20 MS. HOUCK: And then are you familiar
- 21 with the Alameda County Development Agency letter
- 22 dated September 3rd, marked as exhibit 64G, that
- 23 was recently sent to the Commission?
- MR. MARTINELLI: I'm aware of it, yes.
- MS. HOUCK: And again, the staff has

- 1 provided the county representative to address
- 2 concerns for the purposes of cross-examination.
- 3 So at this time we would ask that the
- 4 portions of exhibit 51 relating to land use that
- 5 were identified earlier, which is section 4.5; and
- 6 the land use sections of staff's exhibit 52, which
- 7 is section 2.5; the land use portions of exhibit
- 8 53, which are pages -- actually the land use
- 9 portions of exhibit 53 were attachments that were
- 10 included in our exhibit, so at this time we would
- ask that those exhibits, along with exhibit 64A,
- 12 64B, and 64E, and 64G be admitted into evidence.
- 13 HEARING OFFICER GEFTER: And 64C and D?
- MS. HOUCK: 64C, I believe, is
- 15 Applicant's exhibit 16.
- 16 HEARING OFFICER GEFTER: Well, no it's
- 17 not. We just talked about that. 64C talks about
- 18 the original request for rescission, and because
- 19 we talked about it already we will receive it into
- 20 the record, it just is no longer pertinent as to
- 21 our findings.
- MS. HOUCK: Exhibit 16 is the same as
- 23 our 64D.
- 24 HEARING OFFICER GEFTER: No, 64D is a
- 25 cover letter. We don't need 64D.

- 1 MS. HOUCK: Okay.
- 2 HEARING OFFICER GEFTER: Apparently,
- 3 staff did not offer a copy of exhibit 16. That's
- 4 what I understand.
- 5 MR. GALATI: I think it's identified as
- 6 the cover letter, but it is attached.
- 7 MS. HOUCK: It is attached to the cover
- 8 letter in our exhibit.
- 9 HEARING OFFICER GEFTER: Oh, I see. So
- 10 you don't need that?
- MS. HOUCK: No, it's in Applicant's
- 12 exhibit 16.
- MS. HOUCK: And then our exhibit 64F is
- 14 the same as Applicant's exhibit 21.
- 15 HEARING OFFICER GEFTER: Right. Thank
- 16 you. So what you're moving into the record now is
- portions of exhibits 51, 52, and 53 related to
- 18 land use, and those particular items identified as
- 19 64A, 64B, 64C, 64E, and 64G?
- MS. HOUCK: Yes.
- 21 HEARING OFFICER GEFTER: Any objections?
- MR. SARVEY: We object to 64G.
- MR. GALATI: No objection.
- MS. HOUCK: And staff has just indicated
- 25 that 64G was in response to the confusion between

1 the attachment in 51 that had East Altamont listed

- 2 at the top, and we wanted clarification from the
- 3 county as to whether they would find this project
- 4 consistent if they had jurisdiction to issue the
- 5 conditional use permit. And those findings are
- 6 attached to the September 3rd letter.
- 7 HEARING OFFICER GEFTER: Okay. Mr.
- 8 Sarvey, what is the basis for your objection to
- 9 64G?
- 10 MR. SARVEY: There's several bases.
- 11 Number one, I'm still confused on what the purpose
- of that exhibit is. Number two -- and I couldn't
- follow that conversation we just had, I'm sorry.
- 14 It was a little more complicated than -- so maybe
- 15 we can get a little more conversation on that.
- Number two, August 29th was the filing
- for testimony and exhibits, and this has come in
- 18 after the date. So we don't feel like we've been
- 19 afforded enough time to look at this exhibit.
- 20 HEARING OFFICER GEFTER: All right.
- 21 This was filed before September 5th, which was the
- 22 date for rebuttal testimony. It also was
- 23 requested by the Committee because we needed
- 24 clarification as to what the county would have
- 25 required in terms of conditional use permits had

- 1 they been the jurisdictional agency.
- 2 And we always want to see that in every
- 3 case with respect to any kind of conditional use
- 4 permit required of a local permitting agency,
- 5 since the Energy Commission has jurisdiction of
- 6 these issues in the context of a siting case. Ms.
- 7 Houck?
- 8 MS. HOUCK: Yes. And just to clarify
- 9 for Mr. Sarvey, the confusion I believe was the
- 10 result of -- in exhibit 51, the land use section,
- 11 page 4.5-26 has an appendix A and the county had
- indicated that, because the project's were so
- 13 similar, that they would find them both
- 14 consistent.
- And we had a copy of something that had
- 16 East Altamont's Energy Center in its title. And
- 17 there needed to be clarification, and this letter
- 18 was intended to address that.
- 19 HEARING OFFICER GEFTER: I'd also ask
- 20 Mr. Martinelli, you indicated, when Ms. Houck
- 21 asked you if you were familiar with exhibit 64G,
- 22 and you said you know about it. Was this a letter
- 23 that was prepared under your supervision, or do
- you have any agreement or disagreement with it?
- MR. MARTINELLI: I have no disagreement

- 1 with it. Under my supervision we prepared a
- 2 document which consisted of theoretical findings
- 3 necessary to grant a conditional use permit on
- 4 East Altamont Energy Center, based on a request
- 5 from your staff.
- 6 We felt those findings would also be
- 7 applicable for this. The clarification in this
- 8 subsequent letter is merely staging the changing
- 9 of the reference at tho top of the letter.
- 10 There's no change in the substance of the finding.
- 11 So I am familiar with is.
- 12 HEARING OFFICER GEFTER: Okay, Mr.
- 13 Sarvey, your question is?
- MR. SARVEY: My question is, number one,
- is Mr. Martinelli going to testify to all the
- 16 facts and any questions we have about this
- 17 letter -- and we'd like to have a copy and 15
- 18 minutes to take a look at it, since it was entered
- 19 in late.
- 20 HEARING OFFICER GEFTER: Well, it wasn't
- 21 entered in late, it was filed with the Applicant's
- 22 exhibit -- is this part of exhibit 53, Ms.
- 23 Houck? -- and they have been broken out into
- exhibits.
- 25 Actually, a more specific question was,

1 when staff filed your list of exhibits and copies

- of exhibits, were these exhibits then also sent to
- 3 the Intervenors, or at least the list sent?
- 4 MS. HOUCK: This item was in the docket
- 5 unit, and it should have been served on all
- 6 parties. It was not specifically attached to our
- 7 exhibit. It was included in our exhibit list, but
- 8 was docketed and should have been served on all
- 9 parties.
- 10 The language is almost identical to that
- in appendix A of 4.5-26.
- 12 HEARING OFFICER GEFTER: So, Mr. Sarvey,
- you may cross-examination the witness on this
- 14 document, if you wish.
- MR. SARVEY: Can I be provided a copy of
- 16 it?
- 17 HEARING OFFICER GEFTER: I don't have a
- 18 copy, do you have an extra copy, Ms. Houck?
- MS. HOUCK: No.
- 20 HEARING OFFICER GEFTER: I have a copy
- 21 right here. Why don't you look at this and ask
- your questions, and then return it to me, and
- 23 we'll get you your own copy. Okay, off the
- 24 record.
- 25 (Off the record.)

1 HEARING OFFICER GEFTER: Back on the

- 2 record. Mr. Sarvey, do you have questions?
- MR. SARVEY: Yes. Who am I cross-
- 4 examining?
- 5 HEARING OFFICER GEFTER: You may ask Ms.
- 6 Allen or Mr. Martinelli.
- 7 MR. SARVEY: But it's just about this
- 8 document?
- 9 HEARING OFFICER GEFTER: For right now,
- 10 just the document.
- 11 MR. SARVEY: Okay. I'm okay with this
- document, but I'd like to cross-examine when we --
- 13 HEARING OFFICER GEFTER: You need to
- 14 speak into the microphone.
- MR. SARVEY: I remove my objection, now
- 16 that I've seen the document.
- 17 HEARING OFFICER GEFTER: Okay. Before
- 18 you then cross-examine on other issues related to
- 19 land use we're going to receive into the record
- 20 the exhibits that staff has offered, and those
- 21 exhibits are now in the record. Mr. Boyd?
- MR. BOYD: I also objected, and I
- 23 haven't removed my objection yet, because I don't
- 24 know what's going on with this 64G exhibit,
- 25 frankly.

1 HEARING OFFICER GEFTER: What is it that

- 2 you don't understand?
- 3 MR. BOYD: It seems like, the
- 4 description here, the description I heard was that
- 5 you were, that its tentative findings relating to
- 6 a hypothetical conditional use permit. And I
- 7 quite frankly don't understand what the purpose of
- 8 a hypothetical conditional use permit is.
- 9 It seems kind of speculative at best.
- 10 As you said earlier --
- 11 HEARING OFFICER GEFTER: Okay, Mr.
- 12 Boyd --
- MR. BOYD: -- the Commission has --
- 14 HEARING OFFICER GEFTER: Wait a minute,
- 15 Mr. Boyd, let me answer your question. You've
- 16 participated in several Energy Commission
- 17 hearings, and this occurs in every case, because
- 18 the Energy Commission has overall jurisdictional
- 19 siting authority, so that the local land use
- 20 jurisdiction, which is typically a county or a
- 21 city, would have imposed certain conditions for a
- 22 conditional use permit.
- 23 Since we supersede those agencies, we
- 24 typically include the conditions they would have
- 25 imposed had they been the jurisdictional agency,

1 and what we asked the Alameda County Development

- 2 Agency to do is to provide is with the conditions
- 3 that they would have ordinarily imposed on this
- 4 project had they had jurisdiction over this
- 5 project.
- And that's what these tentative findings
- 7 are. And the staff has incorporated these
- 8 conditions into its proposed conditions of
- 9 certification for the project.
- MR. BOYD: So, what you're saying then -
- 11 just to repeat -- is they would have, if they
- would have done that, if this was their project
- and they had issued a conditional use permit,
- 14 those conditions would have been based on
- 15 mitigation measures for -- they're a CEQA agency,
- 16 basically.
- 17 And they would have had to do their own
- 18 environmental review on their project before they
- 19 issued that conditional use permit. So the
- 20 question that I have is, basically, you guys, the
- 21 Energy Commission, has a duty to carry out the
- 22 CEQA review, and this is trying to put the cart
- 23 before the horse, you know what I'm trying to
- 24 say --
- 25 HEARING OFFICER GEFTER: No, Mr. Boyd --

1 MR. BOYD: -- because what I'm seeing --

- 2 HEARING OFFICER GEFTER: Mr. Boyd, wait
- 3 a minute.
- 4 MR. BOYD: Okay, go ahead.
- 5 HEARING OFFICER GEFTER: You are
- 6 mischaracterizing the law. We're talking about
- 7 compliance with LORS, we're not talking about a
- 8 CEQA analysis here.
- 9 MR. BOYD: Oh, I understand, but what
- 10 conditions based on --
- 11 HEARING OFFICER GEFTER: Excuse me, let
- 12 me finish speaking. The conditions are not based
- on CEQA, the conditions are based on whether the
- 14 project would comply with local LORS, and that's
- what we asked the local agency to provide us with,
- is whether or not the project would comply with
- 17 local LORS, if in fact the local agency had
- 18 jurisdiction.
- Okay, we're going to move on now --
- 20 MR. BOYD: And then also -- one more
- 21 question, and then I'll stop.
- 22 HEARING OFFICER GEFTER: All right.
- MR. BOYD: You also said that the main
- 24 difference was that it had originally mentioned
- 25 East Altamont Energy Center on the top, and that

1 there was a change to make it reflect that it was

- 2 the Tesla Project. And basically, it was the same
- 3 findings as the East Altamont Energy Center.
- 4 My concern with that is that there is a
- 5 Williamson Act involved with this, which is a LORS
- 6 that's different between East Altamont. And my
- 7 concern is that that isn't addressed in the
- 8 conditional use permit, and therefore that's why I
- 9 continue to object to that exhibit.
- 10 HEARING OFFICER GEFTER: Okay. Mr.
- 11 Martinelli, do you have a comment?
- MR. MARTINELLI: Yes. One of the
- 13 changes to make the September submittal consistent
- 14 with this application was to reference the
- 15 necessity for the Williamson Act to cancellation
- and that the board had acted on that. It also
- 17 made some changes to the locational references
- 18 within the document.
- 19 It was responding to the mandatory
- 20 findings that are required to grant the additional
- 21 use permit. It was theoretical in that it was not
- 22 in the context of public hearings or CEQA
- 23 analysis.
- So, you know, for whatever value it has,
- 25 it was a staff opinion based on the information

1 before us on whether we could make these findings

- 2 or not, but it would not be the complete due
- 3 process that you have to go through.
- 4 MR. BOYD: It's precisely for that
- 5 reason that I object. Which is, I don't feel like
- 6 there's due process, that citizens of Alameda
- 7 County have had a fair opportunity to be heard on
- 8 this matter before the county of Alameda.
- 9 HEARING OFFICER GEFTER: All right. Mr.
- 10 Boyd, I believe you're basically challenging the
- 11 statutory program under which we're operating, so
- 12 your objection is overruled, and the exhibit is
- 13 accepted into the record. And now we're going to
- 14 go off the record again.
- 15 (Off the record.)
- 16 HEARING OFFICER GEFTER: Back on the
- 17 record. Mr. Sarvey has requested to cross-examine
- 18 both the Applicant's and staff's witnesses on the
- 19 subject of land use. Mr. Sarvey, you may begin.
- MR. SARVEY: Okay. Ms. Allen, good day.
- 21 Does the staff typically consider a power plant
- 22 with its noise emissions and traffic compatible
- with the biological preserve?
- 24 MS. HOUCK: Objection. I believe that
- 25 question's more an issue for biological resources.

- 1 If he's asking that if this is in violation of a
- 2 particular law, ordinance, regulation or standard,
- 3 a local standard or law, that would be one thing.
- 4 But I'd want to know what specifically --
- 5 MR. SARVEY: Well, staff testified in
- 6 the FSA that the project's compatible with
- 7 existing land uses, and Haera Mitigation Bank
- 8 that's adjacent to it. It's a biological reserve,
- 9 and I'm asking her is the power plant consistent
- 10 with that use?
- 11 MS. HOUCK: I would still object. When
- 12 staff's talking about local consistency measures
- they're talking about local zoning, etc., and
- incompatible uses in regards to how the county
- 15 zoned the property.
- 16 HEARING OFFICER GEFTER: The objection
- 17 is sustained. Please move on.
- MR. SARVEY: You state in your
- 19 conclusions in the FSA that the current
- 20 development pattern for the area established by
- 21 the Ecap, amended by Measure D, is unclear.
- 22 Without the County of Alameda's testimony, what
- 23 would be your professional interpretation of
- 24 Measure D and its applicability to the Ecap?
- 25 MR. GALATI: At this time I would like

1 to enter an objection just based on this grounds

- 2 -- and it needs some quidance from the committee
- 3 because I believe that this is a legal decision.
- 4 And if I may, and I apologize for speaking, but
- 5 the local land use agency has made and will make
- 6 findings that are within its jurisdiction.
- 7 My understanding is the findings related
- 8 to the Williamson Act, for example, are within its
- 9 jurisdiction, and that the Energy Commission does
- 10 not cancel Williamson Act contracts, nor does the
- 11 Energy Commission give an opinion of whether such
- 12 actions should have been granted.
- 13 I'm asking for a narrowing scope of the
- 14 cross-examination to those things which are in the
- 15 Energy Commission's jurisdiction, such as
- 16 compatibility with local LORS, when the local
- 17 agency is here, or when we have a resolution
- 18 canceling the Williamson Act, I believe that those
- things are not necessary, or should staff be
- 20 opining as to whether the county should have done
- 21 what it did.
- MS. HOUCK: I would also object as
- 23 speculation, as staff does not interpret
- 24 compatibility with local land use LORS in a
- 25 vacuum, and they would need to have input from the

- 1 local entity in making their conclusions.
- 2 So I think it would call for speculation
- 3 as to whether staff would have had a different
- 4 opinion if this were in a different county of
- 5 Alameda County didn't have local LORS.
- I would also just indicate that, as to
- 7 the Williamson Act contract, regarding Mr.
- 8 Galati's comments, the Commission in this case did
- 9 not have to address the compatibility issue
- 10 regarding the Williamson Act as the county did in
- 11 fact issue the tentative cancellation. Whether
- 12 this Commission is able to cancel Williamson Act
- 13 contracts or not is not an issue before the
- 14 Commission at this time.
- 15 HEARING OFFICER GEFTER: I never thought
- 16 that the Commission, you know, had jurisdiction
- over the cancellation of the Williamson Act
- 18 contract, Ms. Houck, so I think the way Mr. Galati
- 19 characterized it is accurate. And I also am going
- 20 to sustain both of your objections to the line of
- 21 questioning.
- 22 Basically what staff looks at, as Ms.
- 23 Houck indicated with respect to the land use, is
- 24 compatibility with local land use LORS as well as
- 25 consistency with those LORS. That's the inquiry

1 that staff undertakes in the land use topic. And

- 2 so I would ask that you limit your questions to
- 3 those areas.
- 4 MR. SARVEY: I just want to note for the
- 5 record that I've asked two questions on land use,
- 6 and neither one has been answered. And I believe
- 7 we're here to answer the questions, to get down to
- 8 the matter of whether this project is certifiable,
- 9 and I object to this legal maneuvering around the
- 10 questions that I'm asking. Thank you.
- Is this power plant in urban use?
- MS. ALLEN: Our testimony states that
- 13 power plants fall into the unusual category that
- 14 can be considered part of essential services.
- 15 Electricity services are provided in both rural
- 16 and urban areas with chain link, so the concept of
- infrastructure is applicable and reasonable here,
- 18 and I regard it as a reasonable part of a rural
- 19 area.
- 20 MR. SARVEY: Okay. So, in East Altamont
- 21 Energy Center staff testified that East Altamont
- 22 Energy Center was urban use, and now they've
- changed their statement, is that correct?
- MS. ALLEN: I would have to review my
- 25 testimony for East Altamont, and take a look at

- 1 that in the context of your question.
- 2 MR. SARVEY: Mr. Martinelli, it's good
- 3 to see you again. In order for the county to
- 4 establish a partial cancellation on this property,
- 5 they had to make a finding that the partial
- 6 cancellation would not result in removal of
- 7 adjacent land from agricultural use in the land
- 8 surrounding the property for which the contract is
- 9 to be partially canceled. Is that correct?
- MR. MARTINELLI: Yes.
- MR. SARVEY: Now, are you aware that the
- 12 Applicant is proposing to use the adjacent land as
- 13 a biological reserve and remove it permanently
- 14 from agricultural use?
- MR. GALATI: I would object to that.
- 16 That is an improper characterization of the
- 17 mitigation plan. As stated in land 7, and as
- 18 stated in the conditions of the Williamson Act
- 19 contract, the 100 acres is to be used for, to have
- 20 a permanent agricultural conservation easement.
- 21 Whether that also has a biological
- 22 resource benefit can be discussed in biological
- 23 resources, but there will be an agricultural
- 24 conservation easement on that 100 acres adjacent
- 25 to the property.

1 MR. MARTINELLI: They are not mutually

- 2 exclusive from the county's position. Biological
- 3 habitat and resources and agriculture can be
- 4 compatible. In fact, weighing on many of the
- 5 decision on whether you have cultivated
- 6 agriculture or whether you have grading and non-
- 7 intrusive agriculture.
- 8 MR. SARVEY: Okay. I just want to ask
- 9 you one more time, because maybe everybody's
- 10 unclear on this. In order to make a finding for
- 11 the Williamson Act a partial cancellation, you
- 12 have to make a finding that will not result in the
- 13 removal of adjacent land from agriculture use, the
- land surrounding the property, is that correct?
- MR. MARTINELLI: Right. I might add, it
- 16 has a phrase in that a qualifier that it's not
- 17 likely to result, and it's not an absolute.
- 18 MR. SARVEY: Do you have an estimate of
- 19 how much energy is used in eastern Alameda County?
- MR. MARTINELLI: No.
- MR. SARVEY: Have you read Measure D,
- 22 are you familiar with it?
- MR. MARTINELLI: Yes.
- MR. SARVEY: Measure D states, under --
- 25 it's now policy 13 --

1 HEARING OFFICER GEFTER: Okay, is that

- 2 an exhibit?
- 3 MR. SARVEY: Yes it is.
- 4 HEARING OFFICER GEFTER: Can you tell us
- 5 what exhibit it is?
- 6 MR. GALATI: Ms. Gefter, I also object
- 7 to this line of questioning for the following
- 8 reasons, and why this case is different than East
- 9 Altamont. In East Altamont it was an opinion of
- 10 Mr. Martinelli and Alameda County staff of whether
- or not this project complied with Measure D.
- In this case we have a board resolution
- and finding by the board of supervisors that the
- 14 project does in fact comply with Measure D. And
- for that reason, asking Mr. Martinelli what his
- opinion is, or cross-examining him, would be
- 17 irrelevant to this case. The resolution speaks
- 18 for itself.
- 19 HEARING OFFICER GEFTER: Okay, and would
- 20 you tell me what exhibit that is?
- MR. GALATI: That is exhibit 21.
- 22 HEARING OFFICER GEFTER: And Mr.
- 23 Galati's objection is sustained. You can ask
- 24 another question.
- MR. SARVEY: Mr. Martinelli, did you

1 develop the findings that the board supervisors

- 2 use for the aforementioned document that we were
- 3 just speaking of?
- 4 HEARING OFFICER GEFTER: Which
- 5 document -- Measure D or the resolution?
- 6 MR. SARVEY: The finding that Measure D
- 7 is compatible with --
- 8 HEARING OFFICER GEFTER: So that's
- 9 exhibit 21.
- 10 MR. SARVEY: Exhibit 21. Did you
- 11 provide those findings?
- MR. MARTINELLI: They were developed
- 13 under my supervision by staff.
- MR. SARVEY: And you advised the board
- 15 on it, correct?
- MR. MARTINELLI: Yes.
- 17 MR. SARVEY: Okay, I believe that that
- 18 objection is not sustainable under those
- 19 circumstances. He developed the findings.
- 20 HEARING OFFICER GEFTER: Measure D is
- found in exhibit 75A, which is in Intervenor
- 22 Sarvey's exhibit. And the objection has already
- 23 been sustained. You can ask Mr. Martinelli
- 24 another question.
- MR. SARVEY: Well, what can I ask him if

1 I can't ask him about Measure D, I can't ask

- 2 about --
- 3 HEARING OFFICER GEFTER: I didn't say
- 4 you couldn't ask about Measure D. You asked him
- 5 whether he thought that the project was
- 6 incompatible with Measure D, and the county has
- 7 already issued a resolution finding compatibility.
- 8 You can ask him any other question.
- 9 MR. SARVEY: I didn't ask that.
- 10 MR. BOYD: He asked him something he was
- 11 starting to read out of the --
- 12 MR. SARVEY: I was starting to read
- 13 something out of the policy. I never asked him if
- 14 it was compatible with Measure D. I don't
- understand the objection, to be honest with you.
- 16 HEARING OFFICER GEFTER: Okay. Ask your
- 17 question.
- 18 MR. SARVEY: Okay. Policy 13, "the
- 19 county shall not provide unauthorized public
- 20 facilities or infrastructure in excess of that
- 21 needed for permissible development consistent with
- 22 the initiative. This policy shall not bar new,
- 23 expanded, or replacement infrastructure necessary
- 24 to create adequate service for east county."
- Now, in that phrase, does it say county

- of Alameda or does it say east county?
- 2 MR. MARTINELLI: That portion of that
- 3 policy says east county, but you didn't read the
- 4 entire policy.
- 5 MR. SARVEY: It says east county, okay.
- 6 Does it say east county or northern California?
- 7 MR. MARTINELLI: That portion -- if you
- 8 go on to read the rest of the policy you will see
- 9 that it also says infrastructure such as
- 10 pipelines, canals, power transmission lines which
- 11 have no excessive growth-inducing effect on the
- 12 east county, but would have permit conditions that
- 13 could ensure that no service can be provided
- 14 beyond that consistent with development allowed by
- 15 the initiative.
- It doesn't limit it to east county. In
- 17 fact, the county has, since Measure D, considered
- 18 expanding the aqueducts for the area, which would
- 19 serve Contra Costa County. And there's a gas,
- 20 Chevroline (sp) gas line going through the area
- 21 which serves San Jose Airport. There aren't
- 22 limitations to the geography if you read the
- entire policy 13.
- 24 And it goes on to say that
- 25 infrastructure shall include public facilities and

1 all structures and development necessary to the

- 2 provision of public services and utilities.
- 3 Within that context, which is very broad, the
- 4 county has concluded that consideration of a power
- 5 plant is within the discretion of the board of
- 6 supervisors, or in this case the discretion of the
- 7 Energy Commission.
- 8 MR. SARVEY: And in that determination
- 9 did you use the permit conditions of Alameda
- 10 County to make that determination?
- 11 MR. MARTINELLI: I don't understand. We
- 12 didn't act on a permit.
- MR. SARVEY: Did the county find that
- these permit conditions were met?
- MR. MARTINELLI: The county, in acting
- on the Williamson Act cancellation, the board of
- 17 supervisors adopted a resolution indicating that
- 18 the power plant would be consistent with the
- 19 restrictions of Measure D.
- 20 MR. SARVEY: And has the county of
- 21 Alameda made a determination as to how much energy
- the county of Alameda will need in the future?
- MR. MARTINELLI: No.
- MR. SARVEY: Do you know how many homes
- an 1,100 megawatt power plant will serve?

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1 MS. HOUCK: Objection, irrelevant.
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- 2 HEARING OFFICER GEFTER: Objection
- 3 sustained.
- 4 MR. SARVEY: Have you seen the
- 5 resolution passed by the Sierra Club opposing this
- 6 project?
- 7 HEARING OFFICER GEFTER: Would you
- 8 identify that as an exhibit please? Is that
- 9 exhibit 74A?
- MR. SARVEY: Yes it is.
- 11 MR. MARTINELLI: I glanced at it just
- 12 this morning.
- MR. SARVEY: And did the Sierra Club
- 14 sponsor Measure D?
- MR. MARTINELLI: They were one of the
- 16 sponsors, yes.
- 17 MR. SARVEY: Did members of the Sierra
- 18 Club draft measure D?
- MR. MARTINELLI: I'm not sure who all of
- 20 the drafters were, but I know Mr. Schneider, who
- 21 has, was one of the principle members of it.
- MR. SARVEY: And he is a member of
- 23 Sierra Club, correct?
- MR. MARTINELLI: That's correct.
- MR. SARVEY: Now, looking at this

- 1 resolution, does it look like the sponsors and
- 2 drafters of Measure D approve of this project, and
- 3 think that it's compatible with Measure D?
- 4 MS. HOUCK: That question is asking for
- 5 speculation and opinion of this witness. He
- 6 doesn't have a personal opinion, so the question
- 7 is inappropriate.
- 8 MR. MARTINELLI: I might add that
- 9 Measure D modified a portion of the East County
- 10 Area Plan, but the entire general plan document is
- 11 a document which was updated and adopted by the
- board of supervisors in February of 2002, which
- 13 reflects modifications of Measure D.
- But Measure D is not the only substance
- to the general plan. There's substantial
- 16 additional text and maps and material that are a
- 17 part of the general county policy.
- 18 MR. SARVEY: Does Measure D provide an
- infrastructure exemption for a statewide need?
- 20 MR. MARTINELLI: There are exemptions.
- 21 There is an exemption under policy, now policy 13,
- 22 for infrastructure. It's not an exemption, it's a
- 23 clarification.
- MR. SARVEY: What other public services
- 25 are allowed by Measure D's infrastructure

- 1 exemption?
- 2 MS. HOUCK: Objection. A
- 3 mischaracterization. I think the witness just
- 4 indicated that it's not an exemption, it's that
- 5 the measure allows for certain infrastructure.
- 6 HEARING OFFICER GEFTER: Would you
- 7 refrain your question please?
- 8 MR. SARVEY: What other public services
- 9 are allowed by Measure D?
- MR. MARTINELLI: Well, there are all
- 11 sorts of public services allowed by Measure D.
- 12 Schools, parks, aqueducts, highways,
- 13 thoroughfares, roads, utility line substations, I
- 14 could go on.
- MR. SARVEY: Would a water treatment
- 16 facility be allowed under Measure D?
- MR. MARTINELLI: Yes.
- MR. SARVEY: Would a nuclear power plant
- 19 be allowed under measure D?
- 20 MS. HOUCK: Objection. There's state
- 21 law that addresses nuclear power plant issues, and
- 22 that would not be something that the county would
- 23 likely be permitting.
- 24 HEARING OFFICER GEFTER: Objection
- 25 sustained.

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1 MR. GALATI: Again, I would also renew
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- 2 my objection to the line of questioning. Measure
- 3 D is not on trial here. That is a county plan, it
- 4 is a initiative that modified a county plan. The
- 5 board of supervisors, which is the lead agency
- 6 with respect to interpretation of that plan, have
- 7 opined in a resolution on this particular topic.
- 8 And I think that we're wasting time
- 9 duplicating what was done in East Altamont that
- 10 was not helpful for the Commission's decision.
- And clearly in this case we don't need to do that.
- We do have a board of supervisors resolution.
- 13 HEARING OFFICER GEFTER: I'll allow Mr.
- 14 Sarvey to ask a few more questions along this
- line, and then we'll end this line of questioning.
- 16 Also, I had a request from the audience, for the
- 17 parties to please speak up, they can't hear you in
- 18 the audience.
- Mr. Sarvey, when you ask your question
- 20 could you please speak up please?
- 21 MR. SARVEY: That's okay. I'll just go
- 22 straight to public comment.
- 23 HEARING OFFICER GEFTER: Have you
- completed your cross-examination, Mr. Sarvey?
- 25 MR. SARVEY: Well, I think I'm not going

1 to be allowed to ask any more questions, so I'll

- 2 proceed to public comment. thank you.
- 3 HEARING OFFICER GEFTER: You are welcome
- 4 to ask more questions, we're just ending that line
- 5 of questioning.
- 6 MR. SARVEY: That's okay, that's fine.
- 7 I object, and I'll just go on to public comment.
- 8 HEARING OFFICER GEFTER: Okay. At this
- 9 point do you want to move any of your exhibits
- into the record? You mentioned exhibit 75A, which
- 11 is Measure D?
- MR. SARVEY: Yes, I have 75A, --
- 13 HEARING OFFICER GEFTER: And also your
- 14 resolution from the Sierra Club, exhibit 74A, do
- 15 you want to move that?
- MR. SARVEY: Yes -- wait a minute. 74A,
- 17 74B, and -- 74, 75, and --
- 18 HEARING OFFICER GEFTER: Okay, so you're
- offering 75, which is the testimony of Mr.
- 20 Schneider?
- MR. SARVEY: Yes, I'm offering Mr.
- 22 Schneider's testimony, I'm offering the Measure D,
- 23 and I'm offering the Sierra Club resolutions from
- 24 East Altamont Energy Center and the Midway Tesla
- 25 Power Plant opposition.

1 HEARING OFFICER GEFTER: Okay, so now we

- 2 have four exhibits that you're offering into the
- 3 record. Are you prepared to present the direct
- 4 testimony of Mr. Schneider at this time?
- 5 MR. SARVEY: Yes I am.
- 6 HEARING OFFICER GEFTER: Why don't we
- 7 have Mr. Schneider sworn.
- 8 MR. GALATI: Ms. Gefter, I apologize,
- 9 but could we make sure that, what I have is a
- 10 copy, I believe, of 74, which is Measure D.
- 11 HEARING OFFICER GEFTER: It's 75A.
- MR. GALATI: 75A is Measure D? Before I
- 13 -- I want to make sure that this is a copy of
- 14 Measure D. Could Mr. Schneider testify to that,
- and then I'll have no objection to it coming in.
- 16 HEARING OFFICER GEFTER: Mr. Schneider,
- 17 will you come up please and be sworn in.
- 18 Whereupon,
- 19 DICK SCHNEIDER
- 20 was called as a witness herein, and after first
- 21 having been duly sworn, was examined and testified
- 22 as follows:
- MR. SARVEY: Could you state your name
- 24 for the record please, and spell it?
- MR. SCHNEIDER: My name is Dick

- 1 Schneider, spelled S-c-h-n-e-i-d-e-r.
- 2 MR. SARVEY: And did you prepare the
- 3 testimony?
- 4 MR. SCHNEIDER: Yes I did.
- 5 MR. SARVEY: Could you give us a brief
- 6 summary of your qualifications?
- 7 MR. SCHNEIDER: I've been a member of
- 8 the Sierra Club since 1974. Most of the last four
- 9 years, since 1999, I've been conservation Chair of
- 10 the Bay chapter of the Sierra Club. During that
- 11 time Measure D was drafted and put before the
- 12 electorate. I was present at scores of drafting
- 13 sessions for Measure D, which were held in public
- 14 locations.
- 15 Prior to the measure qualifying for the
- 16 ballot I collected approximately 500 signatures,
- talking with 500 residents of Alameda County to
- 18 explain what the measure was about and to secure
- 19 their signatures.
- 20 After the measure qualified for the
- 21 ballot I became co-Chair of the Campaign
- 22 Committee. I spoke at numerous community
- 23 meetings, before groups, before elected councils.
- 24 I met with people describing the measure, what it
- 25 would do. Subsequent to the passage of the

1 measure I've been its primary spokesperson for the

- 2 Sierra Club.
- 3
  I've interacted with the Alameda County
- 4 counsel's office, in defense of Measure D, as
- 5 recently as two days ago. So I'm quite aware of
- 6 the intent of the drafters of the measure, what it
- 7 does, how it amends county policy.
- 8 MR. SARVEY: And do you have any
- 9 additions to your testimony?
- 10 MR. SCHNEIDER: No.
- 11 MR. SARVEY: The witness is available
- 12 for cross-examination.
- 13 HEARING OFFICER GEFTER: Okay.
- 14 Applicant, do you have any cross-examination of
- 15 the witness?
- MR. GALATI: Mr. Schneider, were you
- 17 present at the February 6th hearing at the Alameda
- 18 County board of supervisors in which they were
- 19 considering tentative cancellation of the
- 20 Williamson Act to contract for the Tesla Power
- 21 Project?
- MR. SCHNEIDER: I believe I was.
- MR. GALATI: And did you, in that
- 24 matter, tell the board of supervisors, in your
- 25 testimony, that you thought the project was not

- 1 consistent with Measure D?
- 2 MR. SCHNEIDER: Yes I did.
- 3 MR. GALATI: No further questions.
- 4 HEARING OFFICER GEFTER: Staff?
- 5 MS. HOUCK: Staff has no questions for
- 6 this witness.
- 7 HEARING OFFICER GEFTER: All right. Mr.
- 8 Sarvey, do you want to move your exhibits into the
- 9 record, and I know that Mr. Galati had requested
- 10 that Mr. Schneider indicate the document that you
- 11 have offered as 75A, Measure D, is an accurate
- 12 copy of Measure D.
- MR. SCHNEIDER: So long as all the pages
- 14 are here, this is the document.
- 15 HEARING OFFICER GEFTER: Okay. Are
- there any objections to exhibits 74B, 75A and 75B?
- 17 MR. GALATI: No objection.
- 18 HEARING OFFICER GEFTER: Staff?
- MS. HOUCK: No objection.
- 20 HEARING OFFICER GEFTER: All right, Mr.
- 21 Sarvey, your four exhibits are now received in the
- 22 record, as listed, related to land use. At this
- 23 time we had some requests for public comment on
- 24 land use.
- Mrs. Sarvey, do you want to come forth

1 and offer your public comment at this time? Also,

- 2 could somebody help Mrs. Sarvey with the
- 3 microphone? Move it so it will be closer to her
- 4 face? Actually, if you'd move the podium all
- 5 together, because we don't need it. Thank you
- 6 very much. Mrs. Sarvey?
- 7 MS. SARVEY: My name is Susan Sarvey.
- 8 I'm with Clean Air for Citizens and Legal
- 9 Equality. I'm a little concerned that we just had
- 10 land use, and I didn't really understand why it
- 11 wasn't appropriate to discuss in land use that
- there was a biological preserve next to the land.
- I understand biology belongs in biology,
- when we discuss what biology is in the biological
- preserve, but I think it is critical that we
- discuss the fact that there is a biological
- 17 preserve next to a power plant, regardless of what
- 18 makes it a biological reserve.
- 19 We have endangered species in these
- 20 areas. We have all different kinds of mitigation
- 21 that need to be done, and you can't just say "I
- don't want to talk about a biological preserve and
- 23 whether it's compatible here as a land use,"
- 24 because it's the land use issue, not the animal,
- 25 that is of paramount importance.

1 If you keep not discussion appropriate

- 2 land use, we are going to have mitigated to move
- 3 endangered species, biological resources, and it
- 4 will be all for naught, because you will come
- 5 along later and say we don't have to discuss what
- 6 this land use is for, and so those species and
- 7 those animals are not protected.
- 8 So I think biology, in terms of the land
- 9 that it's sitting on, should definitely be
- 10 explored in land use. I had some concerns when I
- 11 was here yesterday.
- I was under the impression, if I
- 13 understood correctly, that many parcels of land
- were looked at that were possible sites for this
- power plant, and there wasn't really anything
- wrong with them, and yet we're taking agricultural
- 17 land out of the Williamson Act, when other land is
- available that is suitable. And I don't really
- 19 understand why we're doing that.
- 20 And then when, I really got confused
- 21 when they were discussing that the biological
- 22 preserve was going to have some agricultural
- 23 thing. If you're a biological preserve, you're a
- 24 biological preserve. There's no agriculture going
- on there.

1 So I'm really concerned about the fact

- 2 that we've closed land use, we have not
- 3 established how agriculture is going to be
- 4 protected, we haven't established why we had to
- 5 take this particular parcel out of agricultural
- 6 use to build this power plant when there were ones
- 7 right by it that were not in the Williamson Act,
- 8 and we're not discussing at all the ground of the
- 9 biological preserve being preserved as a preserve,
- 10 and not making that land not suitable due to
- 11 noise, lighting, and whatever else -- paving dust.
- I mean, there's so many things that come
- 13 with the power plant that we learned when we built
- the power plant over by my house, the GWF one.
- There's a lot of issues that impact both human
- 16 beings and wildlife.
- 17 So I'm totally okay with you talking
- 18 about what's in the preserve in biology, but I
- 19 really would urge you to rethink your thought that
- 20 the actual land use of the biological preserve
- 21 does not need to be discussed.
- 22 And I'm really unclear why it is so easy
- 23 to take this land out of the Williamson Act and
- 24 agricultural use, when we're trying to do the same
- 25 thing to expand our cemetery, and we've been doing

- 1 it for years and nobody will let us out.
- 2 And it just kind of blows my mind that
- 3 they just came in and its no problem and there's
- 4 other suitable sites right nearby. So I think you
- 5 need to talk about land use a little more,
- 6 personally. Thank you.
- 7 HEARING OFFICER GEFTER: And Mr. Sarvey,
- 8 you also wanted to make public comment on the land
- 9 use topic?
- 10 MR. SARVEY: Yes I do. As I said
- 11 before, the purpose of these hearings is to
- 12 discuss the issues, resolve issues, and I
- 13 understand and respect Mr. Galati's position of
- 14 objecting to every question I have.
- But what I don't understand is the
- 16 Commission's continual sustaining of those
- 17 objections, when the purpose that we're here for
- is to discuss these issues. I asked is a power
- 19 plant compatible with a biological preserve.
- 20 There's a biological preserve next to this power
- 21 plant.
- They're proposing to convert the land
- 23 adjacent to the power plant to a biological
- 24 preserve. One of the clear findings that had to
- 25 be made by the county of Alameda for this project

1 was that adjacent land would not be converted from

- 2 agricultural use. I was not even allowed to ask
- 3 that question.
- 4 Now, Commissioner Geesman's fully aware
- of what the status of this is. Whether you object
- or don't object, it's on the record, and he
- 7 understands it, and he knows. So I hope that,
- 8 when he makes his decision he forgets about all
- 9 the procedure and technical, and looks at the
- 10 facts. And the facts are there. Thank you.
- 11 HEARING OFFICER GEFTER: And what facts
- 12 are you referring to, Mr. Sarvey?
- MR. SARVEY: That was public comment.
- 14 HEARING OFFICER GEFTER: I'm not clear.
- Would you pleas specify?
- MR. SARVEY: That was public comment. I
- don't have to clarify anything.
- 18 COMMISSIONER GEESMAN: Let me say, to
- 19 both Mr. and Mrs. Sarvey, we will address the
- 20 biological issue. We organized the hearing, and
- 21 our decision is organized in particular components
- 22 that our statute calls for.
- The land use discussion is primarily a
- 24 LORS discussion. And I understand the frustration
- of dealing with a complex statute, but we are a

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1 creature of statute. The Legislature, and the
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- 2 authors of our state constitution, determined that
- 3 land use decisions in general are best made by
- 4 units of local government.
- 5 So, while the Energy Commission does
- 6 have an override capability on local land use
- 7 decisions, one of the principal functions of our
- 8 hearing and the land use component of our hearing
- 9 is determining what the relevant unit of local
- 10 government has determined in terms of compliance
- 11 with LORS.
- 12 So there's no intent to cut off inquiry
- into the biological issue, and we will get to
- 14 that.
- MS. SARVEY: Susan Sarvey. So, my
- 16 understanding is when we go into biology now we
- 17 will discus the laws, rules and ordinances for a
- 18 biological preserve at that time --
- 19 COMMISSIONER GEESMAN: Sure.
- MS. SARVEY: -- and how they relate to
- 21 the laws, rules and ordinances for agricultural
- 22 and power plants --
- 23 COMMISSIONER GEESMAN: You're certainly
- 24 welcome to do that.
- 25 MS. SARVEY: -- and how they may be

- 1 incompatible at that time. Thank you.
- 2 HEARING OFFICER GEFTER: Before we move
- 3 on from the land use topic, I have some questions
- 4 regarding exhibit, I believe it's 16, which is the
- 5 resolution from the county on the cancellation of
- 6 the Williamson Act contract. I'm sorry, it's not
- 7 16 -- I believe it's 21, exhibit 21.
- 8 One of the whereas's in the resolution
- 9 is that the power plant project has voluntarily
- 10 agreed to dedicate a permanent agricultural
- 11 conservation easement to Alameda County. So the
- 12 100 acre parcel that we've been discussing for the
- 13 last hour is identified in the resolution as a
- 14 permanent agricultural conservation easement. And
- 15 Applicant concedes that, right?
- MR. GALATI: Yes, that is correct.
- 17 That's why we agreed to your request at the
- 18 prehearing conference that staff include that as a
- 19 condition of certification to make the Energy
- 20 Commission have some ability to verify that that
- 21 had been done.
- 22 HEARING OFFICER GEFTER: Okay. And how
- 23 is that related to the biological preserve that
- 24 Mrs. Sarvey has referred to?
- MR. GALATI: I'll actually have Mr. Busa

- 1 answer that question.
- 2 MR. BUSA: There are several parcels
- 3 we're talking about here. The 100 acre parcel is
- 4 north of the project site. The biological
- 5 preserve, I believe, that Mrs. Sarvey was
- 6 referring to is the Haera Wildlife Mitigation Bank
- 7 that is south of the project site.
- 8 There's additional land that we'll get
- 9 to in biology that actually connects all of those
- 10 parcels together. The 49 acre laydown area is
- 11 actually under contract from wildlands to the
- 12 power plant as the laydown area is. So they've
- 13 excluded that from their preserve, and contracted
- with the power plant to sell that land, and I
- think we'll get to that further in biology.
- 16 HEARING OFFICER GEFTER: So I think that
- 17 perhaps there's a confusion here as to these
- 18 different areas. The 100 acre agricultural
- 19 preserve, is that going to be dedicated to
- 20 agriculture?
- 21 MR. BUSA: As Mr. Martinelli said
- 22 before, there is a crossover in compatibility.
- 23 For example, I can tell you that, on the Haera
- 24 Mitigation Bank, they are currently using that as
- 25 an agricultural use for cattle grazing, which is

- 1 typical of all of these parcels in the area.
- 2 So, in my opinion, it is compatible in
- 3 certain circumstances. And we would allow the
- 4 cattle grazing to continue on that, and on the 100
- 5 acres, along with designating it as a biological
- 6 preserve also.
- 7 HEARING OFFICER GEFTER: I'm confused.
- 8 you also mentioned a 49 acres parcel?
- 9 MR. BUSA: That's correct.
- 10 HEARING OFFICER GEFTER: Is that the
- 11 biological preserve parcel?
- MR. BUSA: No, that's totally -- the
- 13 biological preserve, the Haera wildlife Mitigation
- bank is a separate, several hundred acres to the
- 15 south of the power plant.
- 16 HEARING OFFICER GEFTER: And what is the
- 17 49 acre parcel then?
- 18 MR. BUSA: It is adjacent to both of
- 19 those.
- 20 HEARING OFFICER GEFTER: It's adjacent
- 21 to the 100 acre agricultural preserve and to the
- 22 Haera biological reserve?
- MR. BUSA: Yes. It is not adjacent to
- the 100 acres, that's correct.
- 25 HEARING OFFICER GEFTER: It is adjacent,

1 so it's an additional 49 acres, in addition to the

- 2 100 acres agricultural preserve.
- 3 MR. BUSA: That's correct.
- 4 HEARING OFFICER GEFTER: All right.
- 5 With respect to the language of condition land 7
- 6 proposed by the staff and also I believe it's been
- 7 modified upon discussion with the Applicant, I'm
- 8 concerned that this particular condition is not
- 9 very clear as to what is going to be done with
- 10 this agricultural conservation easement.
- 11 And I wonder if the language can be
- 12 fine-tuned to indicate what in fact the
- 13 agricultural preserve would be dedicated to?
- 14 Because it does not incorporate some of the
- 15 testimony and the evidence that you've offered
- 16 today on this prescription.
- MS. HOUCK: I would be concerned about
- 18 having it too strictly defined. We can discuss
- 19 this further next week, when the representative
- 20 from the U.S. Fish and Wildlife Service is here,
- 21 but in their discussion with staff and I believe
- 22 with Applicant, there's also conditions that
- they're going to be requiring the Applicant to
- 24 comply with in order for it to be used as
- 25 biological mitigation.

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1 HEARING OFFICER GEFTER: That's fine.
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- 2 And I think that the Sarvey's have brought up a
- 3 point which I think needs to be cleared up.
- 4 There seems to be an overlap here
- 5 between the agricultural easement and the
- 6 permanent agricultural land preserve and the use
- 7 either of this area or the 49 acre adjacent area
- 8 as a biological preserve, and we need to draw
- 9 distinctionS, or we need to show there's an
- 10 overlap.
- MS. HOUCK: Okay, and I think that --
- 12 and staff may be able to answer this better, but I
- 13 think that was the intent of developing the plan,
- so it would be consistent with the conditions that
- 15 the Applicant is going to have to comply with in
- 16 the biological resource section regarding
- development of their mitigation implementation
- 18 plan.
- 19 And that process, we wanted to ensure
- 20 that they could coincide, and that's why the
- 21 conditions requests that they have a plan approved
- 22 by the Commission.
- 23 HEARING OFFICER GEFTER: Again, if the
- 24 plan is incorporating a biological mitigation
- 25 preserve, then we ought to say that here, in land

- 1 7. So that when it gets to compliance, the
- 2 compliance project manager would also know that
- 3 land 7 is also related to a biology condition.
- 4 MS. HOUCK: Would it be sufficient to
- 5 reference the biological condition in regards to
- 6 insuring that the compliance staff are aware of
- 7 any other potential condition?
- 8 HEARING OFFICER GEFTER: That would be a
- 9 good first step, but I haven't seen the biology
- 10 condition either. So that's a beginning.
- MS. HOUCK: And we also don't want to
- 12 limit what the county is going to require as well
- 13 for how they deal with the easement. And maybe
- 14 the Applicant can better address that.
- 15 HEARING OFFICER GEFTER: Well, the other
- 16 question too, with respect to land 7, it says that
- 17 the Applicant's payment of monies to the county,
- 18 "to the county of Alameda or other recognized land
- 19 trust funds", it doesn't indicate the amount of
- 20 money that would be paid.
- 21 And I'm not really clear, when you're
- 22 talking about a "recognized land trust fund", what
- 23 that refers to. Perhaps the parties have
- 24 something in mind that the condition should
- 25 specify.

1 MS. ALLEN: Alameda County is in the

- 2 process of forming an agricultural land trust. At
- 3 this point it is not established, such that it
- 4 would be in a position to receive money. This is
- 5 a work in progress, so the concept is that the
- 6 Applicant would provide the money to Alameda
- 7 County in trust for placement into that fund when
- 8 it's established, or if it's taking a long time
- 9 for the trust to be established then another
- 10 recognized land trust would be used for purchasing
- 11 mitigation land.
- So an example of another recognized land
- 13 trust is the American Farmland Trust. There are
- other trust possibilities in the overall Bay Area.
- 15 So we needed to allow the Applicant flexibility to
- 16 choose the trust, depending on what was happening
- 17 with Alameda County's progress.
- 18 HEARING OFFICER GEFTER: Okay. That's
- 19 fine, to allow the flexibility. But the language
- 20 "recognized land trust" -- is that a term of art?
- 21 I mean, I'm not sure what recognized land trust
- 22 means. So perhaps that can be more specific. You
- 23 might indicate what a recognized land trust is.
- 24 Also, I think the land trust should
- 25 incorporate your description of the situation

1 right now, which is that the county is in the

- 2 process of developing its own land trust, but due
- 3 to possible delay or postponement in that process,
- 4 you know, the Applicant retains an option to
- 5 provide funds to another recognized land trust.
- 6 If language can be drafted to
- 7 incorporate that into this condition I think it
- 8 would be much clearer to all the parties involved
- 9 as to what's going on. Also, I'm not clear why
- 10 there is not a specific amount of money required
- 11 from the Applicant.
- MS. HOUCK: I think it's because we're
- 13 looking at a particular parcel size, and -- but if
- I could have just a moment, off the record.
- 15 HEARING OFFICER GEFTER: Thank you.
- 16 (Off the record.)
- 17 HEARING OFFICER GEFTER: Back on the
- 18 record. Mr. Galati, are you prepared now to
- 19 answer some of the questions we talked about
- 20 before going off the record?
- MR. GALATI: Yes we are. I can present
- 22 the witness Dwight Mudry, or we can handle that in
- 23 our direct testimony for biology, which I
- 24 understand we might be handling--
- 25 HEARING OFFICER GEFTER: What I want to

- 1 clear up is the difference, if there is a
- 2 difference, between the 100 acre agricultural
- 3 preserve that is being developed under the partial
- 4 cancellation of the Williamson Act resolution, and
- 5 included in land 7, and the distinction between
- 6 this agricultural preserve and the biology
- 7 mitigation that is being required in the biology
- 8 topic. And how these two plans overlap.
- 9 MR. MUDRY: My name is Dwight Mudry.
- 10 I'd just like to clarify some of the issues
- 11 related to the confusion between mitigation's
- 12 plans and agriculture.
- 13 There was an exhibit submitted, exhibit
- 14 14, submitted some time ago. And that exhibit
- originally was confidential when the properties
- 16 were still under consideration, but now is
- 17 available for review. And that particular exhibit
- is called the Tesla Power Project biological
- 19 mitigation proposal.
- 20 And there is a very clear drawing at the
- 21 end of that document, which shows all of the
- 22 properties which will be included as part of the
- 23 mitigation plan and under conservation easements
- 24 for biology. And I would just like to summarize
- 25 those properties.

1 HEARING OFFICER GEFTER: Does that

- 2 include the agricultural preserve?
- 3 MR. MUDRY: Yes it does. First of all,
- 4 the project requires approximately 145.5 acres of
- 5 land as mitigation property. And that calculation
- 6 comes -- as we'll explain later in biology -- from
- 7 an evaluation of the impacts to various species
- 8 and how much property should be set aside,
- 9 considering those species.
- 10 The Applicant proposed to dedicate 145.5
- 11 acres in the following fashion. First of all,
- they would dedicate 99.97, or approximately 100
- 13 acres, in a parcel north and west of the project
- 14 site. And there is in that exhibit that I
- 15 mentioned a drawing which illustrates clearly each
- of the properties.
- 17 This parcel will be owned by the
- 18 Applicant, and these lands would be managed, in
- 19 perpetuity, through conservation easement. They
- 20 would then also dedicate 19.7 acres south of the
- 21 project site. The Applicant will purchase this
- 22 parcel from Wildlands Incorporated. And these
- 23 lands will be managed in perpetuity through a
- 24 conservation easement.
- 25 Following project construction and

1 installation of landscaping, the Applicant will

- 2 dedicate 25.8 acres of the project site, which is
- 3 outside of the project fence line, as additional
- 4 property. This parcel is optioned right now by
- 5 the Applicant, and these lands will be managed in
- 6 perpetuity through a conservation easement.
- 7 Following our presentation of the
- 8 proposed conservation lands, in discussions with
- 9 Fish and Game, Fish and Wildlife Service, and
- 10 staff, it was determined that the Fish and
- 11 Wildlife Service was very interested in properties
- 12 as well.
- 13 All of this met the amount of
- 14 conservation lands that had to be dedicated. They
- were also most interested in preserving lands
- which would provide some connectivity between
- 17 various lands that kit foxes were known to
- inhabit, including these lands surrounding the
- 19 property.
- 20 So the Applicant examined other
- 21 properties in the area, and presented to them, to
- 22 the Fish and Wildlife Service staff and Fish and
- 23 Game, several properties that would meet that
- 24 requirement. In the end an additional property --
- 25 in summary, the ones that I mentioned before, the

- 1 three properties, tallied up to approximately
- 2 145.5 acres, which is the required mitigation.
- 3 But they went on to find an additional
- 4 property, which was 320 acres. And their proposal
- 5 is to dedicate 320 acres in a parcel west of the
- 6 project site and southeast of the intersection of
- 7 Grant Line Road and I-580. This parcel will be
- 8 owned by the Applicant, and these lands will be
- 9 managed in perpetuity through a conservation
- 10 easement.
- Now these lands will be managed for
- 12 maintaining populations of kit fox and burrowing
- owl, as the two main species, but they'd also be
- 14 available to any other species that would inhabit
- 15 the same type of habitat. One of the methods of
- 16 maintaining this conservation land for this
- 17 particular group of species is the maintenance of
- 18 these lands as grazing lands, which is an
- 19 agricultural use.
- 20 HEARING OFFICER GEFTER: Which lands
- 21 will be --
- MR. MUDRY: All of these lands, a total
- 23 of 467 acres.
- MR. GALATI: Dr. Mudry, specifically
- with respect to the 99 or let's call it the 100

1 acre parcel north of the project site -- actually

- 2 I'm not saying that right -- north of the project
- 3 site, that is also the subject of an agricultural
- 4 conservation easement.
- 5 Could you explain to us how those uses
- 6 are compatible for what you just described?
- 7 MR. MUDRY: Conservation of these
- 8 particular species requires that certain types of
- 9 habitat be available. The habitat in this area is
- 10 generally non-native species grassland, which is
- 11 used for grazing. So grazing is an agricultural
- 12 use which would continue on that property under
- 13 the conservation easement, and would be an actual
- 14 maintenance mechanism for maintaining the habitat
- 15 for these species.
- MR. GALATI: And Dr. Mudry, are you
- familiar with the history of that 100 acres
- 18 parcel?
- MR. MUDRY: No I'm not.
- 20 MR. GALATI: In your review of it, did
- 21 it look like that land had been used in the past
- 22 for grazing?
- MR. MUDRY: Oh, of course. The
- 24 property, the 100 acre parcel, is adjacent to the
- 25 project site. It's also adjacent to an abandoned

1 railway in the area. The area is fenced and its

- 2 used for grazing.
- 3 That 100 acre parcel has a number of
- 4 burrowing owl burrows, it also has burrows in
- 5 holes that could be used for kit fox, although
- 6 none were seen, and so the history of that
- 7 property has been long-term grazing use.
- 8 It continues to be so, and under the
- 9 conservation easement would continue to be used in
- 10 that fashion.
- 11 HEARING OFFICER GEFTER: This 100 acre
- 12 agricultural preserve, is this adjacent to the
- 13 project site?
- 14 MR. MUDRY: It's immediately north and
- 15 west of the project site, and it --
- 16 HEARING OFFICER GEFTER: Is this between
- 17 the project site and the Tesla substation?
- 18 MR. MUDRY: No it is not. And I'm just
- 19 going to give you this drawing so you'll clearly
- 20 see where it is. The drawing is in the record.
- 21 HEARING OFFICER GEFTER: The drawing is
- part of exhibit 14?
- MR. GALATI: That's correct. Dr. Mudry,
- 24 can you also just point that out on the big map
- 25 that is currently to your left?

1 MR. MUDRY: Right. The project site is

- 2 right here, and on this aerial photo it's been
- 3 superimposed with project facilities. This is the
- 4 Tesla substation about a half mile south. The
- 5 project mitigation lands are comprised of 100
- 6 acres, approximately 100 acres that are north of
- 7 the site, right in this area, and it extends down
- 8 on this side. So it's kind of an L-shaped piece.
- 9 HEARING OFFICER GEFTER: An L-shaped
- 10 piece that kind of encompasses the project site
- 11 itself?
- MR. MUDRY: It actually wraps around, --
- 13 HEARING OFFICER GEFTER: Wraps around.
- MR. MUDRY: -- it's north of this
- 15 railway and kind of wraps around the site from the
- 16 north to the west. In addition I mentioned there
- are four properties that are part of the
- 18 mitigation proposal.
- 19 I mentioned that there are four
- 20 properties that are part of the mitigation
- 21 proposal. The first is that 100 acres, it's
- 22 actually 99.7, roughly 100 acres, which is north
- of the Bannon railway, north and west of the site.
- 24 Additionally, there are properties on
- 25 the site. The project site occupies, or the

- 1 project property is about 60 acres, but the
- 2 project facility only occupies a portion of that.
- 3 So there are a total of 25.8 acres that are
- 4 actually on the project property that are also
- 5 part of the dedication. They are all outside of
- 6 the project fence line, some of which have some
- 7 landscaping on them.
- 8 There's a third property, which is part
- 9 of the laydown area that the Applicant proposes to
- 10 use. There's a 47-acre laydown area. They're
- 11 going to use a portion of that, and the part that
- they're not using will eventually be dedicated,
- 13 it's 19.7 acres. So that would be dedicated as a
- 14 part of it.
- So those three pieces make up what is
- 16 required by the Fish and Wildlife Service and Fish
- and Game, they normally require when they're
- 18 looking for mitigation to the property. In
- 19 addition, as I mentioned, there was a concern
- about connectivity for the species in the area.
- 21 And so the Fish and Wildlife Service was
- 22 very concerned that they would like to have some
- 23 property that gave greater connection to some of
- 24 the spots in the area. And they also are
- 25 pursuing, I understand, other properties which

1 would be compatible with these to provide a

- 2 continuous zone where these animals and birds
- 3 could roam.
- 4 And so for that purpose the Applicant
- 5 proposed to require another 320 acres, which is
- 6 west of the project facility, but a large block
- 7 here. And what that does is it creates a large
- 8 block of land, including the Haera Mitigation
- 9 Area, the 320 acres here, the 100 acres here, and
- 10 the 19 acres down here -- which also includes a
- 11 piece of Patterson Run Creek, which is a habitat
- 12 area, the current habitat area, which would be a
- valuable piece to preserve into perpetuity.
- 14 All of these lands would be managed in
- 15 perpetuity, which means forever. And that's a
- very interesting concept, forever, it's an awfully
- 17 long time. So although --
- 18 HEARING OFFICER GEFTER: May I interrupt
- 19 for one minute. We're going to get into this in
- 20 more depth in the biology topic. You mentioned
- 21 the Haera area, is that in addition to the 320
- 22 acre property?
- MR. MUDRY: No. I only mentioned that
- 24 because it is an adjacent property, and it is
- 25 currently being managed in the same fashion as a

- 1 conservation property.
- 2 HEARING OFFICER GEFTER: So that's not
- 3 included in your 320 acres.
- 4 MR. MUDRY: No it is not.
- 5 HEARING OFFICER GEFTER: We'll get to
- 6 that when we get to the biology section. So what
- 7 I wanted to find out from you, because we're still
- 8 on land use, and we're still talking about the 100
- 9 acre agricultural preserve, what you're preserving
- 10 here is what you have already, which is grazing
- 11 land, is that correct?
- MR. MUDRY: Yes.
- 13 HEARING OFFICER GEFTER: Is there cross-
- 14 examination of the witness?
- MS. HOUCK: No questions.
- 16 HEARING OFFICER GEFTER: Okay. Do you
- 17 have questions?
- 18 MR. SARVEY: I just have one question.
- 19 I'm a little confused, when he says the
- 20 conservation easement, he's talking about a
- 21 combination agricultural and biological easement
- 22 at the same time? Is that what you're referring
- 23 to?
- MR. MUDRY: Say that again?
- MR. SARVEY: When you say a conservation

1 easement, you're saying that this property will be

- 2 used for agricultural and biological mitigation at
- 3 the same time, is that what I'm understanding, or
- 4 am I wrong?
- 5 MR. MUDRY: The conservation easement
- 6 dedicates the land to biological use with the use
- of agricultural techniques, in case of grazing, to
- 8 maintain that property in the proper grassland
- 9 habitat.
- 10 MR. SARVEY: Is that essentially what
- 11 the Haera Mitigation Bank is, an agricultural
- 12 preserve that's used for grazing?
- MR. MUDRY: Well, I've spoken to a
- 14 biologist there from the Haera Bank, and I'm not
- 15 sure if somebody is going to --
- 16 HEARING OFFICER GEFTER: When we get to
- 17 the biology section we're going to talk about the
- 18 Haera Mitigation. Right now we are about to close
- 19 the topic of land use. I appreciate your
- 20 explanation.
- 21 We also need a redraft on condition land
- 22 7. And I am expecting that, the Applicant's staff
- can give us that language, if not today by the
- 24 18th?
- MS. HOUCK: Yes, and just for

1 clarification, our witness, Ms. Allen, does have a

- 2 commitment this afternoon, and she does not
- 3 believe she'll have time to sort out the traffic
- 4 and transportation issues with the Applicant
- 5 today, but would it be acceptable to submit those
- 6 to the Committee also by the 18th, prior to the
- 7 close of hearings and leave traffic and
- 8 transportation open at this time?
- 9 HEARING OFFICER GEFTER: Right. Any of
- 10 the proposed modifications should be served on all
- of the parties by the 18th, and you can do that by
- 12 e-mail. But we need to make sure that everybody
- sees the information before the hearing on the
- 14 18th. That would be fine.
- Okay. And then the other, Applicant
- 16 referred to exhibit 14 -- if you want to move that
- into the record at this time?
- 18 MR. GALATI: Yes, I'd like to move that
- 19 into the record.
- 20 HEARING OFFICER GEFTER: Any objection?
- MR. SARVEY: Has that been docketed? I
- 22 never received a copy of it that I'm aware of,
- 23 so --
- 24 HEARING OFFICER GEFTER: It says it was
- docketed on January 29th, 2003.

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1 MR. SARVEY: But I believe he said it
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- 2 was confidential, and it's now available. Is that
- 3 what was said?
- 4 MR. GALATI: Yes. It was docketed, it
- 5 was confidential, it was no longer confidential,
- 6 referred in the staff assessment as now was no
- 7 longer confidential. We can certainly provide
- 8 another copy of that.
- 9 And in addition, staff has requested
- 10 some modifications to the habitat management
- 11 portion of the document, which we intend to
- 12 address in our direct testimony. So at the end of
- 13 that direct testimony we certainly can provide
- 14 written clarification with a new document.
- MR. SARVEY: So that hasn't been
- 16 distributed then. Then I would object to --
- 17 HEARING OFFICER GEFTER: Do you have a
- 18 copy of exhibit 14? We can make copies of that,
- 19 and make it available to Mr. Sarvey.
- 20 MR. SARVEY: I have one more request
- 21 too.
- 22 HEARING OFFICER GEFTER: If you have a
- 23 question, Mr. Sarvey?
- MR. SARVEY: Yes, Commissioner Geesman
- 25 indicated that we would possibly be discussing

- 1 land use source and biology, so would it be
- 2 possible to have the representative from Alameda
- 3 County stay to discuss that? The county's
- 4 position in laws, ordinances, regulations on
- 5 biological preserves.
- 6 HEARING OFFICER GEFTER: Mr. Martinelli,
- 7 are you able to stay a little bit longer?
- 8 MR. MARTINELLI: Sure.
- 9 MR. SARVEY: Thank you.
- 10 HEARING OFFICER GEFTER: Okay, Mrs.
- 11 Sarvey, you have a public comment? If you could
- 12 come forward to the microphone?
- MS. SARVEY: Susan Sarvey, Bay Area
- 14 Citizens for Legal Equality. I thought that was
- very interesting, when he was talking about this
- 16 preserve, and it sounds very interesting.
- 17 What my concern is, have you discussed
- 18 this with the San Joaquin County or city of Tracy
- 19 at all, because they are both working towards
- 20 reactivating a lot of rails right now that are no
- longer in use, because they are trying to put in
- 22 mass transit systems for all over the Bay Area and
- down the peninsula.
- 24 They're using tracks that have been out
- of service, and it's part of our general plan.

- 1 And I would just like everyone to know ahead of
- 2 time that if they end up using these tracks would
- 3 it be compatible with conservation use, having
- 4 trains run through there?
- 5 So if you haven't talked to the county
- 6 and the city you might want to ask them what rails
- 7 they're activating and working towards activating
- 8 at this time. Thank you.
- 9 MR. GALATI: Ms. Gefter, to clarify the
- 10 record, we'd be more than happy to respond to that
- if it may be helpful.
- MR. MUDRY: Right. The railway that I
- 13 referred to is an abandoned railway. It's county
- 14 property, it's not part of any of the properties
- 15 that were mentioned that would be used for
- 16 mitigation. The Bannon railway does have some
- 17 interesting habitat on it, so it's compatible with
- 18 the land uses that we're talking about for the 467
- 19 acres.
- 20 My understanding, and somebody from the
- 21 county might clarify that, is that the long-term
- use of that Bannon property, it would not be used
- 23 for railway, but they're talking possibly about
- 24 using it as a bike path or walking area. It has
- 25 no other uses right now.

1 HEARING OFFICER GEFTER: Again, we could

- 2 include in both land 7 and the appropriate
- 3 biological mitigation condition the request, the
- 4 requirement that the Applicant consult with the
- 5 local jurisdictions about the uses in those areas.
- 6 All right.
- 7 MR. MUDRY: I didn't make the contacts
- 8 myself, but I understand the Applicant actually
- 9 has been in contact with the county.
- 10 HEARING OFFICER GEFTER: Okay, again,
- 11 you don't have the personal information to provide
- 12 to us, so, you know, as the project develops and
- 13 the local jurisdiction's determine what they're
- 14 going to do with this area, we can put something
- in the conditioned hat requires consultation with
- 16 those jurisdiction.s
- MS. HOUCK: Ms. Gefter, land 7 does not
- deal with the railway specifically, and staff
- 19 would, does not believe it's appropriate to add
- 20 language to the condition such as you've just
- 21 stated. I believe that the Applicant has been
- 22 consulting with the local government and the U.S.
- 23 fish and Wildlife Service, and that would also be
- 24 a requirement.
- We have a bio 5 which requires them to

develop a communication plan, and they would need

- 2 to be in consultation with all of the appropriate
- 3 agencies to be in compliance with the conditions
- 4 of certification. And through that plan there is
- 5 a process set up to ensure that they are
- 6 consulting with the appropriate entities,
- 7 including all of the appropriate conditions by the
- 8 Commission as well as other agencies that would
- 9 have jurisdiction over natural resources, such as
- 10 wildlife.
- 11 HEARING OFFICER GEFTER: So you're
- 12 suggesting that the 100 acre agricultural preserve
- does not cover any areas where there are abandoned
- 14 railroads?
- MS. HOUCK: There's an abandoned railway
- 16 near that, but the property with the abandoned
- 17 railway is actually county property. It's not
- 18 part of the 100 acres that would be put into
- 19 habitat conservation.
- 20 HEARING OFFICER GEFTER: Okay. And land
- 7 is going to refer to bio 5?
- MS. HOUCK: We can refer consistent. We
- 23 can add language consistent with bio 5.
- MR. GALATI: I'd also like to point out
- 25 just for the record that if the county or the city

1 were to do a project such as that they would have

- 2 to consult with Fish and Game and the U.S.
- 3 Wildlife Service themselves.
- 4 HEARING OFFICER GEFTER: All right. I'm
- 5 going to receive exhibit 14. We're making new
- 6 copies for the Intervenors to review. And if they
- 7 have objections after the reviewthey can make
- 8 their objections. At this time we're going to
- 9 accept exhibit 14 in the record. I expect that we
- 10 will discuss exhibit 14 during the biology topic.
- 11 Land use will remain open to receive
- 12 modification to land 7. Thank you very much, and
- we're going to move on now.
- MR. BOYD: I really have to object.
- You're accepting an exhibit that I don't even have
- 16 a copy of yet.
- 17 HEARING OFFICER GEFTER: We're moving on
- 18 to the next topic, which is biology. And we're
- 19 going to ask the Applicant to begin.
- MS. ALLEN: Ms. Gefter? given the nexus
- 21 between biology and land use, I'd like to hear the
- 22 biology testimony. If you have questions for me
- 23 I'd be available until about 2:45 or 3:00.
- 24 HEARING OFFICER GEFTER: Thank you very
- 25 much. And we're asking Mr. Martinelli to stay

1 too. You could actually continue to sit where you

- 2 were sitting if you want to.
- 3 MS. HOUCK: Prior to the Applicant
- 4 introducing their witnesses, I just wanted to note
- 5 for the record that Susan Jones will also be a
- 6 witness for the topic. She is not available
- 7 today. She will be available for the Thursday,
- 8 September 18th hearing date that has been
- 9 scheduled.
- 10 Many of the issues that will be
- 11 discussed with this topic overlap with her
- 12 potential testimony, regarding the mitigation of
- 13 the U.S. Fish and wildlife Service. Was very
- involved with that process. And our witness is
- not able to testify as to issues concerning the
- 16 biological opinion. There's also an issue
- 17 associated with the biological opinion and the
- 18 Buena Vista Shrew, and we would ask that all of
- 19 those issues be deferred to the September 18th
- 20 date.
- 21 HEARING OFFICER GEFTER: All right. And
- does the Applicant, Mr. Galati, does the Applicant
- 23 plan to have your biology witnesses also available
- on the 18th, when Ms. jones from the U.S. Fish and
- 25 Wildlife is available?

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1 MR. GALATI: Yes.
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- 2 HEARING OFFICER GEFTER: All right. So
- 3 we can continue that particular portion of the
- 4 biology testimony to the 18th.
- 5 MS. HOUCK: Thank you.
- 6 HEARING OFFICER GEFTER: All right. Mr.
- 7 Galati, are you available on biology?
- 8 MR. GALATI: Yes. Dr. Mudry has been
- 9 previously sworn. Dr. Mudry, are you familiar
- 10 with exhibit 46, which is your testimony
- 11 specifically entitled "testimony of Dwight Mudry,
- 12 biological resources" dated and docketed August
- 13 29th, 2003?
- MR. MUDRY: Yes I am.
- MR. GALATI: And did you also file some
- other testimony in this matter, specifically
- 17 exhibit 156, the rebuttal testimony of Dwight
- 18 Mudry -- oh, excuse me, I apologize, that is
- 19 exhibit 155, the rebuttal testimony of Dwight
- 20 Mudry, biological resources, dated September 5th?
- MR. MUDRY: Yes I did.
- MR. GALATI: Are you familiar with
- 23 those?
- MR. MUDRY: Yes I am.
- MR. GALATI: Do you have any changes or

- 1 modifications to that testimony?
- 2 MR. MUDRY: Actually, on the rebuttal
- 3 testimony there is a spelling error, if I can find
- 4 it. There is an exhibit attached to that, it's
- 5 actually exhibit 51, that I mentioned in my
- 6 testimony, by William D. & A. Harpster. In my
- 7 written testimony it's spelled Harper. It should
- 8 be spelled H-a-r-p-s-t-e-r. It's a reference
- 9 document.
- 10 HEARING OFFICER GEFTER: You referred to
- 11 exhibit 51, that is the FSA.
- MR. GALATI: I apologize. We have
- identified it as exhibit 51, it's actually exhibit
- 14 151.
- 15 HEARING OFFICER GEFTER: Thank you. But
- then 151 is the same as exhibit 58.
- MR. GALATI: We'll use exhibit 58, I
- 18 apologize. Dr. Mudry, are you referring to
- 19 exhibit 58, filed by staff and entitled "the
- 20 status of the Buena Vista Lake Shrew report" dated
- 21 October 29th, 2001?
- MR. MUDRY: Yes I am.
- MR. GALATI: Thank you.
- MR. MUDRY: I have no other corrections
- 25 aside from that typo.

1 HEARING OFFICER GEFTER: Dr. Mudry, did

- 2 you review the testimony submitted in this matter
- 3 by Dr. Shawn Smallwood?
- 4 MR. MUDRY: Yes I did.
- 5 MR. GALATI: Specifically, with respect
- 6 to that testimony, are you familiar with one of
- 7 the items that is identified on page two of that
- 8 testimony, which is also exhibit --
- 9 HEARING OFFICER GEFTER: Exhibit 103.
- 10 MR. GALATI: Exhibit 103. On page two
- 11 there is an item, point number two. Are you
- 12 familiar with that??
- MR. MUDRY: Yes I am.
- MR. GALATI: Is it correct that that
- 15 point -- it says there was no detailed public
- 16 review of the biological resources mitigation
- implementation and monitoring plan?
- 18 MR. MUDRY: Well, I believe there was
- 19 review. That plan was submitted in three
- 20 versions. Initially it was submitted as a data
- 21 response, and an outline of that plan was
- 22 submitted.
- 23 Later on we submitted a preliminary
- 24 draft of that plan, which was submitted I think
- 25 around May of 2002. And subsequently a final

1 version was submitted in December of 2002. So it

- 2 has been available.
- 3 MR. GALATI: There is an allegation that
- 4 that plan is not complete enough for public
- 5 review. Do you have an opinion on whether that
- 6 plan is complete?
- 7 MR. MUDRY: Yes. The plan is very
- 8 complete.
- 9 HEARING OFFICER GEFTER: Do we have a
- 10 copy of that plan as part of the exhibit?
- 11 MR. GALATI: It is an attachment to a
- 12 data response, and I can get that particular
- 13 reference. I would have to to go my files over
- here to do that, so can I correct that at the end
- of our testimony?
- 16 HEARING OFFICER GEFTER: That would be
- 17 fine.
- 18 MR. MUDRY: The plan is fairly complete.
- 19 It actually goes into the purpose of what we call
- 20 the BRMIMP. It goes into the background of why
- 21 it's required, what documents apply to it. It
- 22 discusses the project description, the project
- 23 construction, the schedule.
- It goes into the responsibilities,
- 25 qualifications and line communication for all of

1 the people who would be involved in biological

- 2 mitigation, including the agency responsibilities,
- 3 the responsibility of the Applicant, and it sets
- 4 up lines of communication an authority.
- 5 It goes into all of the mitigation
- 6 measures. This particular document is intended to
- 7 provide all of the mitigation measures related to
- 8 biology, and so it includes the Applicant's
- 9 proposed mitigation as well as all of the staff's
- 10 conditions of certifications that might apply to
- 11 biology.
- 12 It also would include when there is a
- 13 biological opinion or any permit that is issued,
- 14 it would include all of the permit conditions. It
- 15 goes into the worker environmental awareness
- 16 program, the construction surveys that would be
- done, both plants and wildlife.
- 18 It talks about details of how each
- 19 survey would be done, and what mitigation measures
- 20 are required. It has a complete construction
- 21 mitigation section, and a post-construction
- 22 cleanup section, explaining what needs to be done
- 23 during each of those stages.
- 24 It has all of the measures required
- 25 during project operation, and the measures

1 required for closure of this project. It also has

- 2 a complete section under environmental monitoring
- 3 and reporting. So I think it's a very complete
- 4 document.
- 5 MR. GALATI: Now it is true that that
- 6 document will be modified to incorporate permit
- 7 conditions that are not yet incorporated, correct?
- 8 MR. MUDRY: Right. The only thing
- 9 missing from the document is the final conditions
- 10 of certification, and any conditions that would
- 11 come out of permits issued in the course of
- 12 permitting the project.
- MR. GALATI: During this project have
- 14 you been coordinating with U.S. Fish and Wildlife
- 15 Service regarding the biological opinion?
- MR. MUDRY: Yes. We've submitted
- 17 support materials and letters. We've had a couple
- of workshops where they were present and we were
- 19 present. So we have been coordinating, yes.
- 20 MR. GALATI: Do you expect the
- 21 conditions of the biological conditions to be
- 22 drastically different than the conditions that you
- 23 are incorporating into the draft permit?
- MR. MUDRY: Well, we've tried to
- 25 incorporate the standard conditions that we

1 usually observe on these projects for the species

- 2 involved in this particular draft. But there may
- 3 be final conditions that the wording might be
- 4 different.
- 5 But those would be included as part of
- 6 the final draft. And I believe that completion of
- 7 this, now, is completion of certification. That
- 8 is, the staff is requiring that that happened
- 9 before project construction begins.
- 10 MR. GALATI: I'd like to address your
- 11 attention, also on page two of Dr. Smallwood's
- 12 testimony, point number five specifically reads
- 13 "the only biological impact being compensated with
- 14 a mitigation measure is the conversion of 27 acres
- of land into the facility." Do you have an
- 16 opinion about that statement?
- 17 MR. MUDRY: Right. As I went through on
- 18 trying to show the mitigation properties, that
- 19 comment seems to refer to the proposal by the
- 20 Applicant to dedicate the 467 acres. Of course,
- 21 that is not the only mitigation measure. If you
- 22 read through the staff's conditions of
- 23 certification, there are a large number of
- 24 conditions which incorporate both the Applicant's
- 25 proposed mitigation measures, as well as the

- 1 staff's mitigation measures.
- 2 On one of those, I believe it's bio 12,
- 3 there are 42 separate, distinct, mitigation
- 4 measures required for different potential impacts.
- 5 So it would be incorrect to say that the only
- 6 biological impact being compensated with a
- 7 mitigation measure is this conversion or
- 8 dedication of these properties.
- 9 MR. GALATI: Dr. Mudry, could you also
- 10 expand and explain for the committee, on how you
- developed the scope of your work to look for
- 12 species and whether the project would have any
- impacts on those species?
- 14 MR. MUDRY: Right. I think in some of
- 15 the testimony by Dr. Smallwood there is an
- 16 implication, for example, of species inexplicably
- 17 being left out of the review. We started the
- 18 project evaluation a couple of years ago.
- 19 First by examining the records, the
- 20 California Natural Diversity database is one of
- 21 the places we went to come up with our first list
- of species considered by the California Fish and
- 23 Game as being important. We wrote two letters to
- 24 the U.S. Fish and Wildlife Service, and we
- 25 received back their listing of species that they

- 1 considered important.
- 2 Then we can contacted, as well as Fish
- 3 and Wildlife Service, Fish and Game. We also
- 4 submitted to the California Energy Commission
- 5 staff a proposed protocol for biological surveys.
- 6 In each of those areas we obtain advice of species
- 7 that should be included.
- 8 Once we compiled this list of species as
- 9 shown in the AFC, we then went through and tried
- 10 to determine whether that list of species might be
- on the property, first by looking at the habitat
- 12 requirements of those species, and then comparing
- it to the property.
- Once we had a narrow list of species we
- 15 then conducted the field surveys, which were
- 16 rather extensive for all of the project
- 17 components. So I'd be surprised if there are any
- 18 species that one of the agencies, the staff, or
- 19 ourselves had not determined. Or were potentially
- on the property and was not investigated.
- 21 MR. GALATI: Dr. Mudry, are you familiar
- 22 with the portion of Dr. Smallwood's testimony that
- 23 deals with atmospheric pollution and its effect on
- 24 species?
- MR. MUDRY: Yes I am.

1 MR. GALATI: And are you familiar with

- 2 his conclusions?
- 3 MR. MUDRY: Yes I am.
- 4 MR. GALATI: And do you agree with those
- 5 conclusions?
- 6 MR. MUDRY: No. I think the inference
- 7 is that there was very little attention paid to
- 8 the potential for impacts of air quality,
- 9 pollutants that might be admitted by the project,
- 10 deposition on land.
- In fact, in the air section, 5.2 of the
- 12 Application for Certification, there is a section
- dealing with potential impacts to terrestrial
- 14 sources. And, as an example, in the air section
- they modeled all of the priority pollutants and
- 16 compared those emissions and deposition of those
- 17 emissions -- they were compared to U.S. Forest
- 18 Service significant impact thresholds for
- 19 vegetation and ecosystems for class one wilderness
- 20 areas.
- 21 Class one wilderness areas are national
- 22 parks and other areas that require a high level of
- 23 protection. And the results of that comparison
- are in table 5.2-33 in the Application for
- 25 Certification. And the table showed --

1 HEARING OFFICER GEFTER: And that is

- 2 exhibit one?
- 3 MR. MUDRY: That is exhibit one, I
- 4 believe. And that table showed very clearly that
- 5 the project would not reach the significance
- 6 level, that in fact it would be far below the
- 7 significance level established by the U.S. Forest
- 8 Service to protect these class one wilderness
- 9 areas.
- 10 MR. GALATI: Ms. Gefter, I have the
- 11 reference to the previously docketed supplemental
- 12 response on the draft permit. It was a
- 13 supplemental response to data request 40. That is
- 14 a portion of our exhibit four.
- 15 HEARING OFFICER GEFTER: Exhibit four,
- 16 what page?
- 17 MR. GALATI: It is the entire response
- 18 to data request 40.
- 19 HEARING OFFICER GEFTER: So it is
- 20 exhibit four?
- MR. GALATI: Excuse me, it's a portion
- 22 of exhibit six.
- 23 HEARING OFFICER GEFTER: Exhibit six,
- response 40?
- MR. GALATI: Correct. Supplemental data

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1 response.
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- 2 MR. GALATI: And that is your BRMIMP
- 3 plan?
- 4 MR. GALATI: Correct.
- 5 HEARING OFFICER GEFTER: Okay.
- 6 MR. GALATI: Ms. Gefter, in addition to
- 7 exhibit 46, which is the testimony of Dwight
- 8 Mudry, and exhibit 156, which is the rebuttal
- 9 testimony of Dr. Mudry, Dr. Mudry is --
- 10 HEARING OFFICER GEFTER: I'm sorry, I
- 11 believe it was 155.
- MR. GALATI: Yes, I keep doing that. I
- 13 apologize, 155, the rebuttal testimony on biology
- of Dr. Mudry, Dr. Mudry is also sponsoring a
- portion of exhibit 1, AFC section 5.3, table 6.1-
- 16 1; and section 6.5.3 in appendix J; a portion of
- 17 exhibit 2, which is responses to CEC data adequacy
- 18 response request numbers biology 1 through biology
- 19 9; a portion of exhibit 3, specifically 23 through
- 20 45, which I would modify to say that that also
- 21 includes the supplemental response identified in
- 22 exhibit 6, which is the supplemental response to
- 23 number 40; a portion of exhibit 4, specifically
- 24 responses 21 through 25; exhibit 14; exhibit 15,
- and exhibit 58. We would ask that those be moved

- 1 into evidence at this time.
- 2 HEARING OFFICER GEFTER: Exhibit 14, and
- 3 tell me the other ones again?
- 4 MR. GALATI: It is exhibits 14, 15 and
- 5 58; 46, 155.
- 6 HEARING OFFICER GEFTER: We've already
- 7 accepted 14, and we're waiting for copies on that,
- 8 so they can be distributed to the Intervenors.
- 9 Exhibit 58 I believe is sponsored by staff. So
- 10 we'll let staff sponsor that. So let's go through
- 11 your exhibits again. Exhibits 46, 155, portions
- 12 of exhibits 1, 4, 6, --
- MR. GALATI: Portions of 2 and 3.
- 14 HEARING OFFICER GEFTER: Exhibits 2 and
- 15 3. Are there any objections to those exhibits?
- MS. HOUCK: No objection.
- 17 MR. BOYD: I'm just curious. Earlier we
- 18 were talking about some of the documents that had
- 19 been filed under some protection, or confidential
- 20 protection or something. I want to clarify which
- 21 document they were claiming were confidential at
- 22 the time of filing.
- MR. GALATI: That was exhibit 14.
- MR. BOYD: Just exhibit 14. Not the,
- 25 what was it, the first one you said, exhibit 4?

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1 HEARING OFFICER GEFTER: Exhibit 6,
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- 2 response 40, supplemental response 40.
- 3 MR. GALATI: Mr. Boyd, exhibit 6,
- 4 response number 40 was the draft biological
- 5 resources mitigation implementation and monitoring
- 6 plan.
- 7 MR. BOYD: And then how is it different
- 8 from 14?
- 9 MR. GALATI: Exhibit 14 was a draft
- 10 mitigation proposal to acquire additional land for
- 11 purposes of the corridor.
- MR. BOYD: So it's not the --
- MR. GALATI: It's not the BRMIMP. But
- 14 it was, it was confidential for the purposes that
- 15 the Applicant was negotiating for the purchase of
- lands. So we obviously didn't want to identify
- 17 that we were in the market for land and have the
- 18 price go up. Once that purchase was acquired the
- 19 FSA incorporated and described the lands as not
- 20 being confidential any more.
- 21 HEARING OFFICER GEFTER: All right. Any
- 22 objections to the exhibits?
- MR. BOYD: Just 14, and that's not on
- 24 the list that we're talking about, right?
- 25 HEARING OFFICER GEFTER: 14 has already

1 been received, and you're going to get copies as

- 2 we spoke about earlier.
- 3 MR. BOYD: Yes, that's fine.
- 4 HEARING OFFICER GEFTER: The exhibits
- 5 offered by the Applicant on the biology topic are
- 6 received into the record. Do you have any other
- 7 witnesses?
- 8 MR. GALATI: No I don't. Dr. Mudry is
- 9 available for cross-examination.
- 10 HEARING OFFICER GEFTER: Okay. First
- 11 we're going to have the staff put on their
- 12 witness, and then we'll ask the Applicant to put
- on their direct witness, and then we'll allow
- 14 cross-examination. Staff?
- 15 Whereupon,
- 16 ANDREA ERICHSON
- 17 was called as a witness herein, and after first
- 18 having been duly sworn, was examined and testified
- 19 as follows:
- 20 MS. HOUCK: Please state your name for
- 21 the record?
- MS. ERICHSON: Andrea Erichson.
- MS. HOUCK: And was your statement of
- 24 qualifications attached to your testimony?
- MS. ERICHSON: Yes.

1 MS. HOUCK: And could you briefly state

- 2 your education and experience as it pertains to
- 3 biological resources?
- 4 MS. ERICHSON: Certainly. I have a
- 5 Bachelor of Science from Rutgers University and
- 6 Environmental International Studies. I have a
- 7 Masters of Science from the University of
- 8 California at Davis, studying environmental
- 9 chemistry, toxicology, avian physiology and
- 10 behavior, as well as a Masters of Science in
- 11 Ecology from the University of California at
- 12 Davis, studying ecosystem and habitat and
- 13 toxicological issues affecting wildlife inhabiting
- 14 mostly the central valley of California.
- I have ten years of teaching and
- 16 research experience, both in applied and basic
- 17 ecological sciences. And I have worked for the
- 18 California Energy Commission for two years
- 19 examining power plant siting cases.
- MS. HOUCK: Did you prepare the
- 21 testimony entitled "biological resources" in the
- final staff assessment marked exhibit 51?
- MS. ERICHSON: Yes I did.
- MS. HOUCK: And did you also prepare the
- 25 testimony entitled "biological resources" in the

1 first addendum to the final staff assessment,

- 2 marked exhibit 53?
- 3 MS. ERICHSON: Yes I did.
- 4 MS. HOUCK: Do you have any changes to
- 5 the written testimony that you're proposing today?
- 6 MS. ERICHSON: No, I have no written
- 7 changes.
- 8 MS. HOUCK: Do you have any changes or
- 9 additions to your testimony?
- 10 MS. ERICHSON: Well, I would just like
- 11 to bring to the attention that staff received a
- 12 letter from the Fish and Wildlife Service dated
- 13 August 25th and docketed August 26th of 2003.
- 14 And it was a letter from the Fish and
- 15 Wildlife Service discussing the biological opinion
- and their concern for a recently listed endangered
- 17 species, the Buena Vista Lake shrew. And so,
- 18 pending the discussion that will take place next
- 19 week, on September 18th, with the Fish and
- 20 Wildlife Service representative, staff wants to
- 21 bring some attention to the fact that there may be
- 22 LORS issues with the project complying, and
- 23 working out those concerns with the Fish and
- 24 Wildlife Service.
- MS. HOUCK: And you'll be prepared to

1 discuss that on the 18th, when Ms. Jones is

- 2 available?
- 3 MS. ERICHSON: That's correct.
- 4 HEARING OFFICER GEFTER: And is that
- 5 letter included in exhibit 53?
- 6 MS. ERICHSON: That exhibit was
- 7 attached, that letter was attached to exhibit 53,
- 8 and we would request to wait until next week to
- 9 have admitted into evidence, as we don't intend to
- 10 further discuss it today.
- 11 MS. HOUCK: In exhibit 53 you have
- 12 listed what appear to be some changes to
- 13 biological, to several of the conditions of
- certification, bio 5, bio 12, bio 13, bio 15, and
- 15 bio 16. Is it your intent to substitute the
- 16 conditions that are listed in exhibit 53 for those
- 17 that are in exhibit 51?
- MS. ERICHSON: Yes.
- 19 MS. HOUCK: And all other conditions in
- 20 exhibit 51 are still your recommendation?
- MS. ERICHSON: That's correct.
- MS. HOUCK: And do the conditions in
- 23 your testimony represent your best professional
- 24 judgment?
- MS. ERICHSON: Yes they do.

1 MS. HOUCK: And does the proposed Tesla

- 2 Power Project, in your opinion, comply with all
- 3 laws, ordinances, regulations and standards, aside
- 4 from the issue we're deferring until next week?
- 5 MS. ERICHSON: Yes.
- 6 MS. HOUCK: And in your professional
- 7 opinion, does the project pose any significant
- 8 adverse impacts to the environment?
- 9 MS. ERICHSON: With staff's proposed
- 10 mitigation, and compliance with LORS, staff
- 11 believes that the project would not pose
- 12 significant adverse impacts to biological
- 13 resources.
- MS. HOUCK: And can you describe the
- 15 mitigation that staff is proposing?
- 16 HEARING OFFICER GEFTER: I want to
- 17 interrupt. You indicated that the witness has
- 18 made some changes to the conditions and they are
- 19 included in exhibit 53?
- MS. HOUCK: Yes.
- 21 HEARING OFFICER GEFTER: Tell me where
- in exhibit 53 those changes are?
- MS. HOUCK: On page 2.2-26, actually
- 24 2.2-25, there's a section entitled "proposed
- 25 conditions of certification". And then on the

- 1 following page, 26, there are basically the
- 2 original conditions restated with edits and
- 3 strikeout.
- 4 HEARING OFFICER GEFTER: Off the record.
- 5 (Off the record.)
- 6 HEARING OFFICER GEFTER: Back on the
- 7 record. Staff has a correction to that reference?
- 8 MS. HOUCK: I would like to correct.
- 9 When staff counsel initially referred to exhibit
- 10 53 I was intending to reference exhibit 52, which
- 11 is the first addendum to the final staff
- 12 assessment.
- 13 And in that document there are several
- conditions -- bio 5, bio 12, bio 13, bio 15, and
- 15 bio 16, that the witness indicated she is
- 16 requesting to have substituted for the original
- 17 conditions with those numbers in the final staff
- 18 assessment.
- 19 HEARING OFFICER GEFTER: May I ask a
- 20 question on the correction in bio 5. On number
- 21 13, it says "performance standards to be used to
- 22 help decide when/if the proposed mitigation is not
- 23 successful" And this would be included in the
- 24 final BRMIMP.
- 25 And again, for the record, that stands

1 for Biological Resources Mitigation Implementation

- 2 and Monitoring Plan, that's the acronym for that
- 3 document.
- 4 My question was, on item 15, it says "if
- 5 or when proposed mitigation is not successful".
- 6 To me that leaves open a huge whole. The when and
- 7 the if and the proposed. We're not talking about
- 8 proposed mitigation anymore, we're talking about
- 9 actual mitigation plans. And if it is not
- 10 successful then it's not the appropriate
- 11 mitigation.
- 12 And so I wanted to ask you to explain
- 13 what is meant here, and perhaps the language can
- 14 be more specific.
- MS. ERICHSON: Certainly. Performance
- standards are very important to have in any
- 17 mitigation implementation and monitoring plan,
- 18 because that's the way by which you evaluate
- 19 whether or not it has been successful.
- 20 One does not want to just state that
- 21 we're going to restore that grassland over there,
- 22 and then walk away from it and never look at it
- 23 again.
- 24 This will provide a means for very clear
- 25 and quantitative measuring points and standards to

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1 be included. Therefore the entity who will be
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- 2 chosen to manage these mitigation areas will have
- 3 those and there will be a feedback loop in a way
- 4 to adaptively manage and assess and improve, to
- 5 ensure success, so that if the seeds that were
- 6 planted last year didn't survive the winter, well
- 7 that won't be the end of the story.
- 8 We need to take action to ensure that we
- 9 plant them again and take the necessary measures
- 10 to make sure that it works. So that's what number
- 11 13 requires. And this is one of those items that
- is not yet complete. It will be developed further
- in consultation with the agencies and using the
- 14 best available science.
- 15 And actually, of course, interaction
- 16 with the management entity, who has a lot of
- 17 practical experience managing for these types of
- 18 species.
- 19 HEARING OFFICER GEFTER: Well, that
- 20 certainly makes sense, I'm just concerned that the
- 21 language here isn't as specific as it could be,
- 22 and perhaps it can be rewritten to actually
- 23 reflect what you just explained? I'm not sure if
- 24 this is a standard condition that staff typically
- 25 includes, it may be. Off the record. Who's phone

- 1 is that?
- 2 (Off the record.)
- 3 HEARING OFFICER GEFTER: Back on the
- 4 record. I was asking whether this was a standard
- 5 condition that staff includes typically in your
- 6 BRMIMP requirements?
- 7 MS. ERICHSON: Yes.
- 8 HEARING OFFICER GEFTER: Is there a way
- 9 to draft it so it is actually clear and reflects
- 10 what you've just explained?
- MS. ERICHSON: I think that's possible.
- 12 HEARING OFFICER GEFTER: That would be
- 13 very helpful, thank you. Please continue with
- 14 your direct testimony.
- MS. HOUCK: You indicated that there
- would be no significant adverse environmental
- impacts with mitigation, is that correct?
- MS. ERICHSON: Yes that's correct.
- MS. HOUCK: Can you describe what
- 20 potential impacts, what species would potentially
- 21 be impacted without mitigation?
- MS. ERICHSON: Well, of foremost concern
- 23 when staff initially evaluated the project site,
- 24 the proximity to the Haera Mitigation Bank, in
- 25 consultation with Fish and Game, Fish and Wildlife

- 1 Service, was that this area is of essential
- 2 importance to the northern satellite population of
- 3 the San Joaquin kit fox.
- 4 So that is one of the species that would
- 5 be impacted by habitat loss and habitat
- 6 degradation. That would affect the connectivity
- 7 and the ability of the species to disperse in this
- 8 part of its range.
- 9 Other species that were identified in
- 10 staff's analysis for significant impacts included
- 11 the burrowing owl, which is a state species of
- 12 special concern. It is a ground-dwelling bird
- 13 whose burrows -- some of which are actively being
- 14 used -- would be removed by the project. So that
- 15 was identified as another significant impact.
- The third species that was identified as
- 17 the California tiger salamander, which does not
- 18 breed onsite, but could be present -- and there's
- 19 potentially suitable habitat for it in the area,
- and it also estivates or over-winters in the soil.
- 21 So that it could be vulnerable to crushing and
- 22 take during construction activities, and it would
- lose estivation over-wintering habitat.
- 24 The California redlegged frog was
- 25 analyzed by staff, in close consultation with Fish

1 and Game and Fish and Wildlife Service. Looking

- 2 at known nearby populations, the likelihood that
- 3 they are found in this area, the riparian habitat
- 4 south of the project, which are adjacent to the
- 5 construction laydown area -- and that was
- 6 identified as a concern by staff -- would provide
- 7 potentially suitable habitat for the California
- 8 redlegged frog.
- 9 The staff's intent to provide strong
- 10 protection for this riparian habitat during
- 11 construction and operation and that no habitat for
- 12 the California redlegged frog will be impacted by
- 13 this project.
- In addition, as related to the
- 15 landscaping efforts for this project, which
- 16 includes restoration of the naturally-occurring
- 17 riparian area on Patterson Run Creek, this
- 18 restoration of riparian vegetation will ultimately
- 19 benefit species such as the California redlegged
- 20 frog and the California tiger salamander, and
- 21 other species that rely on riparian and wetland
- 22 habitat.
- 23 So those are the impacts we were
- 24 concerned with, and the impacts that we were
- 25 designing and working with the agencies to look at

1 ways to mitigate those potential and known impacts

- 2 sufficiently.
- 3 Staff was obviously concerned with
- 4 construction impacts. The noise, the disturbance,
- 5 the dust, the potential pollution, the traffic.
- 6 Staff also identified operational noise and
- 7 potential maintenance issues.
- 8 Staff did not want landscaping that
- 9 would be very intrusive on the landscape and
- 10 degrade the habitat and require maintenance that
- 11 would continually disturb habitat. And staff did
- not want the use of herbicides or rodenticide in
- 13 that maintenance, only with very, very restricted
- 14 use and approval by the agencies.
- 15 Staff was concerned and evaluated
- 16 potential impacts from collision with structures
- and electrocution, and evaluated those very
- 18 carefully. Staff also evaluated the cumulative
- impacts of all of these different actions, and the
- 20 habitat loss for the San Joaquin kit fox was a
- 21 prime focus in this case.
- MS. HOUCK: And you've indicated you've
- 23 looked at potential impacts that would be
- 24 associated with noise. Did you consult with staff
- 25 at the Energy Commission conducting the section

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1 entitled "noise analysis" for the FSA?
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- MS. ERICHSON: Yes I did.
- 3 MS. HOUCK: And do you believe the
- 4 recommended conditions of certification in the
- 5 noise section, combined with the conditions you're
- 6 recommending, would mitigate any potential impacts
- 7 related to noise?
- 8 MS. ERICHSON: Yes they will.
- 9 MS. HOUCK: And do you believe the
- 10 conditions of certification that you're
- 11 recommending in your testimony would mitigate the
- impacts associated with the other areas you've
- 13 discussed -- lighting and potential avian
- 14 collisions or electrocution and air pollution?
- MS. ERICHSON: Yes.
- MS. HOUCK: You earlier heard Dr.
- 17 Mudry's testimony regarding potential impacts
- 18 associated with air pollution. Would you concur
- with the statements of Dr. Mudry?
- MS. ERICHSON: Yes I do concur with his
- 21 statement. And I have discussed this issue also,
- 22 independently, with Fish and Game, Fish and
- 23 Wildlife Service, and Wildlands Incorporated to
- 24 find out if they had concerns.
- MS. HOUCK: You also indicated a concern

1 for potential impacts to San Joaquin kit fox. Do

- 2 you believe the conditions of certification you're
- 3 recommending would mitigate any impacts to that
- 4 species?
- 5 MS. ERICHSON: Yes I do.
- 6 MS. HOUCK: Can you describe that
- 7 proposed mitigation in a little more detail?
- 8 MS. ERICHSON: In addition to what Dr.
- 9 Mudry already --
- MS. HOUCK: Is there anything in
- addition to the testimony of Dr. Mudry that you'd
- 12 like to add?
- MS. ERICHSON: I would support the final
- 14 mitigation compensation package that has been
- 15 developed by the Applicant. It was a long and
- 16 arduous process. Initially when we looked at this
- 17 site, Fish and Wildlife Service staff was
- 18 seriously pushing for evaluation of alternative
- 19 sites.
- 20 And many of the alternative sites would
- 21 have resulted in the very same types of impacts.
- 22 They were not better than the existing site, and
- in some cases were more sensitive and worse in
- 24 terms of biological impacts.
- 25 And so the development of this large

1 interconnected patch of habitats will secure this

- 2 essential migration corridor for the San Joaquin
- 3 kit fox in perpetuity. It will be actively
- 4 managed for these species and protected.
- 5 It will be monitored and it will benefit
- 6 burrowing owl and California tiger salamander and
- 7 other special sized species. And it will also
- 8 benefit the Haera Mitigation Bank in that it will
- 9 provide adjacent habitat next to them and enhance
- 10 the success of their efforts there.
- 11 MS. HOUCK: There was a concern raised
- in Dr. Smallwood's testimony about a final
- 13 biological resource implementation, monitoring,
- 14 and mitigation plan not being included in the
- 15 conditions of certification. And Dr. Mudry
- 16 addressed this in his testimony as well.
- 17 Is it your understanding also that that
- 18 document that you're proposing as a condition of
- 19 certification could not be finalized until after
- 20 final certification by the Energy Commission?
- MS. ERICHSON: Yes that is true.
- 22 Because it will contain those final conditions of
- 23 certification, and it will contain the permit that
- 24 will be issued by the agencies, which are not
- 25 completed yet.

1 HEARING OFFICER GEFTER: I'm sorry, what

- 2 would contain?
- 3 MS. ERICHSON: The BRMIMP.
- 4 MS. HOUCK: And in the Commission's
- 5 analysis and recommendation with bio 5, have you
- 6 considered public comment?
- 7 MS. ERICHSON: Yes. The outline of the
- 8 BRMIMP has been available, as Dr. Mudry mentioned,
- 9 since March of 2002. The latest draft that was
- 10 delivered to us in December -- I think the 16th,
- 11 2002 -- has been available for public comment and
- we would have greatly welcomed and appreciated any
- 13 comments to it. So it has been available publicly
- 14 for some time now.
- 15 HEARING OFFICER GEFTER: Is there an
- 16 exhibit that we can look at the most recent draft
- of the BRMIMP?
- 18 MS. ERICHSON: That was the exhibit that
- 19 Mr. Galati --
- 20 HEARING OFFICER GEFTER: Exhibit 14?
- MS. ERICHSON: Yes.
- MR. GALATI: Actually, I believe it was
- exhibit 6, supplemental responses, specifically
- 24 supplemental response, I believe, exhibit response
- 25 40.

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1 HEARING OFFICER GEFTER: So we're
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- 2 talking, I'm sorry then, I misidentified it. It's
- 3 exhibit 6, supplemental response 40, that was
- 4 offered by Applicants testimony.
- 5 MS. HOUCK: Yes.
- 6 HEARING OFFICER GEFTER: All right,
- 7 thank you.
- 8 MS. HOUCK: And has staff held workshops
- 9 to discuss biological issues associated with this
- 10 project?
- MS. ERICHSON: Yes, there have been
- 12 several.
- MS. HOUCK: Do you have any additional
- 14 comments or summary of your testimony?
- MS. ERICHSON: No I do not.
- 16 HEARING OFFICER GEFTER: I have a
- 17 question. Again, back to bio 5. We talked about
- item 13, which I thought was a little bit vague.
- 19 Also item 14 has the same language in it. It says
- 20 "performance standards and remedial measures to be
- 21 implemented if performance standards are not met."
- 22 So it's sort of performance standards on
- top of performance standards in item 14.
- MS. ERICHSON: You're referring to bio
- 25 14?

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1 HEARING OFFICER GEFTER: I'm referring
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- 2 to bio 5, item 14. And again, I would like to see
- 3 that item also rewritten or redrafted to be more
- 4 specific in terms of what you're really looking
- 5 for.
- 6 MS. ERICHSON: Staff is willing to work
- 7 on that. I think the reason it's left so vague is
- 8 because it applies to very site-specific
- 9 conditions and factors. So we try not to be too
- 10 limiting.
- 11 And these performance standards would
- 12 apply to the landscaping construction, restoration
- 13 that would apply to many different types of
- 14 mitigation measures and efforts that will be going
- on the site over the lifetime of the project.
- 16 HEARING OFFICER GEFTER: Perhaps you
- 17 could, rather than specify each item perhaps you
- 18 could incorporate what you've just explained into
- 19 the actual item 14, so that at least gives us some
- 20 idea of what you're focusing on.
- 21 MS. ERICHSON: I will.
- 22 HEARING OFFICER GEFTER: I have another
- 23 question, and this is just for our benefit. What
- 24 do you mean by the term "estivation?"
- MS. ERICHSON: Estivation is an

- 1 occurrence when a mammal or a reptile or an
- 2 amphibian burrows into the soil and goes into a
- 3 physiological state to basically protect itself
- from the environment, lowered its metabolic rate.
- 5 HEARING OFFICER GEFTER: Just like
- 6 hibernation?
- 7 MS. ERICHSON: They're very vulnerable.
- 8 Yes, similar to hibernation.
- 9 HEARING OFFICER GEFTER: Thank you. And
- 10 then the other question I have, in terms of the
- 11 mitigation plant that you and the Applicant have
- 12 agreed upon, is this based on a particular
- 13 mitigation ratio formula that is available from
- 14 Fish and Game, or U.S. Fish and Wildlife, or what
- 15 jurisdiction are you looking at to establish your
- 16 formula?
- 17 MS. ERICHSON: Absolutely not. Because
- 18 of the high importance of this area the Fish and
- 19 Wildlife Service said early on that if this
- 20 project is to go and remain in this area no ratio
- 21 can apply.
- The Tracy triangle is an area that is
- 23 identified in the recovery plan for the San
- 24 Joaquin kit fox, the Upland recovery plan for the
- 25 San Joaquin Valley, for species in the San Joaquin

1 Valley, and also in the kit fox planning and

- 2 conservation team conservation plan specifically
- 3 dealing with the Tracy triangle area.
- 4 So this area is so valuable that no
- 5 ratio was determined. And it was just a matter of
- 6 looking at the habitat that were out there -- and
- 7 Susan Jones can speak more to this -- but Fish and
- 8 Wildlife is strategizing very actively to secure a
- 9 lot of the different parcels that are adjacent, as
- 10 Dwight I think mentioned earlier, adjacent to the
- ones that are being acquired for this project.
- 12 Because they really are focusing very
- 13 aggressively on protecting this Tracy triangle
- 14 corridor. So there was, the typical standard
- mitigation ratios were not applicable at all.
- 16 HEARING OFFICER GEFTER: So how was this
- 17 mitigation plan developed then, what was it based
- 18 on?
- MS. ERICHSON: It was based on the
- 20 aforementioned concerns that this habitat and this
- 21 corridor must be protected by preserving the open
- space and managing and protecting the habitat for
- 23 the species. And there were numerous interagency
- 24 meetings, as well as a discussion of this project
- 25 and potential priorities for acquisition in this

- 1 area.
- 2 This topic was discussed by the kit fox
- 3 planning and advisory committee team, and I am a
- 4 participant on that team. And the parcels were
- 5 identified in terms of priority, in terms of size,
- 6 in terms of location and proximity to other types
- 7 of development threat going on in the area.
- 8 And actually the property that was
- 9 finally secured by the Applicant was one of those
- 10 high priority parcels that they really wanted to
- 11 get their hands on.
- 12 HEARING OFFICER GEFTER: That who wanted
- 13 to get their hands on?
- 14 MS. ERICHSON: The Fish and Wildlife
- 15 Service, and the Fish and Game of course. Fish
- 16 and Game was actively participating in this as
- well.
- 18 COMMISSIONER GEESMAN: And it's your
- judgment that that created a greater level of
- 20 mitigation than would the mechanical application
- 21 of existing ratios?
- MS. ERICHSON: I'm not sure I
- 23 understand.
- 24 COMMISSIONER GEESMAN: Well, you
- 25 indicated that the concern was so great that you

1 and Fish and Wildlife, and presumably Fish and

- 2 Game, didn't feel that application of standard
- 3 ratios would be sufficient. I believe that was
- 4 your testimony.
- 5 MS. ERICHSON: Yes, that's true.
- 6 COMMISSIONER GEESMAN: And so is it
- 7 correct for me to conclude that, in your judgment,
- 8 the mitigation which actually is to be achieved is
- 9 greater than that which would have been achieved
- 10 if there were simply a mechanical application of
- 11 standard ratios?
- MS. ERICHSON: Yes, in one sense that's
- 13 true. But in the larger sense the mitigation and
- 14 the amount of mitigation was developed and
- 15 accepted because it was sufficient and it was not
- 16 accepted because it was in excess of what was
- 17 needed. It was what was needed.
- 18 COMMISSIONER GEESMAN: And how do you
- 19 determine what's sufficient then?
- MS. ERICHSON: Because it provided the
- 21 habitat connectivity and the protection of a
- 22 sufficient amount of land. When you're looking at
- 23 all of the parcels that are surrounding this
- 24 project site you'll see that some of them are
- 25 slated for development, some of them are slated as

- 1 mitigation for other projects.
- 2 And so you strategize and look at what
- 3 parcels still need to be protected. And so it
- 4 comes down to what is available, what can be
- 5 achieved, what the costs are. I mean, it can't
- 6 be, you know, it has to be within a range of
- 7 reasonability as far as the Applicant was
- 8 concerned.
- 9 We were very pleased with what they were
- 10 able to put together. But it was never assumed,
- 11 at the beginning of the negotiations or the
- 12 discussion, that something really desirable or
- 13 suitable could be found. It was, if we can try to
- make this project be feasible here, then we need
- to look at how much of this habitat we can get
- 16 protected to ensure protection of this corridor.
- 17 COMMISSIONER GEESMAN: Thank you.
- 18 HEARING OFFICER GEFTER: The corridor
- 19 that you're referring to, is that a corridor that
- 20 connects to the Haera Mitigation Bank?
- MS. ERICHSON: It is connected to the
- 22 Haera Mitigation Bank, but it is generally a
- 23 quarter that protects habitats on the north side
- of 580 and the south side of 580. And the
- 25 development and the traffic is a tremendous danger

- 1 to kit fox.
- 2 HEARING OFFICER GEFTER: How are those
- 3 two habitats connected over the freeway?
- 4 MS. ERICHSON: Well, there are swaths of
- 5 undeveloped habitat that go under the freeway, and
- 6 that is part of the corridor. It's like a funnel.
- 7 HEARING OFFICER GEFTER: Okay. And
- 8 could you quickly explain what the Haera
- 9 Mitigation Bank is?
- 10 MS. ERICHSON: The Haera Mitigation Bank
- is a mitigation bank approximately 560 acres in
- 12 size. It has been approved as a mitigation bank
- for burrowing owl. And I think as well San
- Joaquin kit fox. I'm not sure if the habitat
- 15 management plan has been finalized.
- 16 Craig Bayley and Susan Jones con confirm
- on that. But it is essentially viewed, and for
- 18 all intents and purposes seen as a mitigation bank
- 19 for San Joaquin kit fox and burrowing owl.
- 20 HEARING OFFICER GEFTER: Is Haera an
- 21 acronym?
- MS. ERICHSON: No, Haera is the name. I
- 23 think it was part of the Haera Ranch, a family
- 24 name.
- 25 HEARING OFFICER GEFTER: How is it

- 1 spelled?
- 2 MS. ERICHSON: H-a-e-r-a.
- 3 HEARING OFFICER GEFTER: And where is it
- 4 located in relation to the site of this project?
- 5 MS. ERICHSON: It is immediately south
- 6 of the project site.
- 7 HEARING OFFICER GEFTER: But not
- 8 adjacent?
- 9 MS. ERICHSON: It is adjacent. It's
- 10 immediately bordering.
- 11 HEARING OFFICER GEFTER: Dr. Mudry, when
- 12 you testified and we were asking about the Haera
- 13 Mitigation Bank, my impression of your testimony
- 14 was that it wasn't adjacent, that it's farther
- 15 south?
- MR. MUDRY: No. I think I showed you
- 17 the map. And I'm not sure if that map is now
- 18 available.
- 19 HEARING OFFICER GEFTER: In exhibit 14?
- 20 MR. MUDRY: Okay. And if you look at
- 21 that exhibit -- is it a color copy?
- 22 HEARING OFFICER GEFTER: Yes.
- MR. MUDRY: Okay, it's a slightly
- 24 different color.
- 25 HEARING OFFICER GEFTER: Yes. And the

- 1 map does show that it's south --
- 2 MR. MUDRY: South of the site. The
- 3 power plant site is approximately 60 acres, and
- 4 the facility itself is within a fenced area of
- 5 about 20 acres. So it has a buffer zone around
- 6 the power plant which separates it. It's
- 7 approximately 25.8 acres around the power plant
- 8 that buffers it from all the adjacent properties.
- 9 HEARING OFFICER GEFTER: Does this
- 10 mitigation bank exist now?
- 11 MR. MUDRY: Yes it does.
- 12 HEARING OFFICER GEFTER: And who
- 13 administers it?
- MS. ERICHSON: Wildlands Incorporated.
- 15 HEARING OFFICER GEFTER: Who are they?
- MS. ERICHSON: They are a wildlife,
- 17 natural resource management group that obtains and
- 18 manages mitigation lands.
- 19 HEARING OFFICER GEFTER: And would that
- 20 be a group that -- we were talking earlier, I
- 21 believe it was in the land use section, where --
- let's go off the record for a minute.
- 23 (Off the record.)
- 24 HEARING OFFICER GEFTER: Back on the
- 25 record. I've asked staff to explain to us the

- 1 difference between the Wildlands Incorporated
- 2 organization, and a farmland preservation
- 3 organization. Ms. Allen?
- 4 MS. ALLEN: These resource-orientated
- 5 trusts can be seen as somewhat parallel to each
- 6 other. There are some counties in California that
- 7 have formed their own non-profit ag land trusts.
- 8 In other cases they're locally based ag land
- 9 trusts that are not affiliated with a local
- 10 government.
- 11 And then there's a statewide private entity
- 12 that's a non-profit that's called the American
- 13 Farmland Trust. These agriculturally oriented
- land trusts are separate and different from these
- 15 biologically oriented trusts. I'm going to let
- 16 Ms. Erichson amplify detail on the biologically
- oriented ones, but there is no connection,
- 18 analogous.
- 19 HEARING OFFICER GEFTER: Thank you. Ms.
- 20 Erichson -- and I'd also like Mr. Martinelli to
- 21 respond as well. Go ahead with your testimony,
- 22 and then pass the mike.
- MS. ERICHSON: I'm sorry, what was the
- 24 continuation on the question?
- 25 HEARING OFFICER GEFTER: To explain to

1 us what Wildland Incorporated is, and whether or

- 2 not it's related to U.S. Fish and Wildlife
- 3 Service.
- 4 MS. ERICHSON: Oh, okay. Yes, Wildlands
- 5 Incorporated is a private, for-profit and for non-
- 6 profit organization that acquires and develops
- 7 mitigation banks and sells credits, so that
- 8 projects can mitigate for primarily San Joaquin
- 9 kit fox and burrowing owl.
- 10 The Haera Mitigation Bank is not a Fish
- 11 and Wildlife Service refuge or a Fish and Game
- 12 preserve. However, Haera Mitigation Bank, in
- order to become a mitigation bank for a certain
- 14 species, has to be approved by Fish and Wildlife
- 15 Service and fish and Game, and has submitted a
- 16 habitat management plan to those agencies for
- 17 review and approval.
- 18 So that is how they are connected and
- 19 somewhat regulated or, you know, overseen by Fish
- 20 and Game and Fish and Wildlife Service.
- 21 HEARING OFFICER GEFTER: Has it been
- 22 approved?
- MS. ERICHSON: Yes it has.
- 24 HEARING OFFICER GEFTER: And how long
- 25 has it been in effect?

1 MS. ERICHSON: Oh, I'm not exactly sure

- of the date. But when we started working on this
- 3 project it was already in existence and undergoing
- 4 the approval process.
- 5 HEARING OFFICER GEFTER: And now it's
- 6 actually been approved, as far as you know?
- 7 MS. ERICHSON: As far as I know.
- 8 HEARING OFFICER GEFTER: Okay, we'll ask
- 9 Ms. Jones when she's here next week. Okay, Mr.
- 10 Martinelli, do you have comment?
- MR. MARTINELLI: The land trust that is
- 12 proposed by Alameda County and is specified to be
- developed under our general plan is an open space
- 14 and agricultural land trust. So it encompasses a
- 15 broader responsibility than just preserving
- 16 agriculture.
- 17 But the general plan explicitly talks
- 18 about habitat protection, watershed management,
- 19 flood waste, and its purposes for acquiring
- 20 easements or land in addition to agriculture. In
- 21 our experience, in the bulk of remaining
- 22 agriculture in Alameda County is grazing land.
- Our prime agriculture, particularly
- 24 along the gateway, has all been developed. The
- 25 grazing and habitat preservation are compatible.

1 And so the purpose of the trust is really to

- 2 ensure permanence beyond what occurs just by
- 3 zoning.
- 4 You know, the idea that the project site
- 5 and vicinity is habitat for kit fox or for any
- 6 other species that have been identified is in the
- 7 context that this area is currently, and has been
- 8 historically, grazed. And so there's, it puts in
- 9 evidence that agriculture and habitat preservation
- 10 are compatible.
- 11 HEARING OFFICER GEFTER: Thank you.
- Does staff have any more direct testimony on this?
- MS. HOUCK: Just to clarify, I wanted to
- go back to the kit fox mitigation and the parcel
- 15 that was referred to earlier. Can you tell me how
- 16 many acres of land total that the Applicant is
- going to be putting into a habitat conservation
- 18 easement under -- and I think Dr. Mudry indicated
- 19 this earlier.
- MS. ERICHSON: Yes. Approximately 466.
- MS. HOUCK: And is there a standard
- 22 ratio that's typically applied for mitigation to
- 23 species, such as San Joaquin kit fox?
- MS. ERICHSON: Historically, but that is
- 25 changing. But, so, I'm really, I would --

1 MS. HOUCK: But there is a standard

- 2 ratio?
- 3 MS. ERICHSON: There can be.
- 4 MS. HOUCK: Okay. Now the 470 acres the
- 5 Applicant will be mitigating here, is that more or
- 6 less of what the typical standard ratio is?
- 7 MS. ERICHSON: It is more. Particularly
- 8 when you look at the habitat impacts.
- 9 MS. HOUCK: Is it significantly more?
- MS. ERICHSON: Yes.
- 11 MS. HOUCK: So you believe the
- 12 mitigation proposed in your testimony would
- 13 provide significantly more protection to the kit
- fox than if the standard ratio had been applied?
- MS. ERICHSON: Yes.
- MS. HOUCK: Okay, thank you. Staff has
- 17 no further questions at this time.
- 18 HEARING OFFICER GEFTER: Okay. Do you
- 19 want to move your exhibit?
- 20 MS. HOUCK: Staff would request that
- 21 exhibit 51, the biological resource section, be
- 22 moved into evidence, as well as exhibit 52, the
- 23 biological resource section.
- 24 HEARING OFFICER GEFTER: Do you also
- 25 want to move 58, or do you want to wait for that?

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1 MS. HOUCK: I'd like to wait for 58,
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- 2 until Ms. Jones is available next week, as that
- 3 issue is being deferred at this time.
- 4 HEARING OFFICER GEFTER: Any objection
- 5 to the exhibits that staff wants to offer into the
- 6 record?
- 7 MR. GALATI: No objection.
- 8 MR. BOYD: What are the exhibits again?
- 9 MS. HOUCK: Exhibit 51, the final staff
- 10 assessment, the biological resource section, and
- 11 exhibit 52, the first addendum to the final staff
- 12 assessment, the biological resource section. All
- other biological resource exhibits will be
- 14 deferred until the 18th when Ms. Jones will be
- 15 available.
- MR. BOYD: Yes, I have no objections.
- 17 MR. SARVEY: I have no objection.
- 18 HEARING OFFICER GEFTER: The exhibits
- 19 that Ms. Houck has referred to related to
- 20 biological resources, which incorporates staff's
- 21 written testimony, are now received into the
- 22 record.
- 23 And then you will defer any other
- 24 exhibits that you have identified until the
- 25 testimony of the U.S. Fish and Wildlife Services

- 1 representative Ms. Jones.
- MS. HOUCK: That is correct. We would
- 3 also ask that any other issues relevant to the
- 4 biological opinion that would be appropriate for
- 5 Ms. Jones be also left open for discussion at that
- 6 time as well.
- 7 HEARING OFFICER GEFTER: That's fine.
- 8 Now, we're going to ask the Intervenor's to
- 9 present their direct testimony. Before we do
- 10 that, off the record.
- 11 (Off the record.)
- 12 HEARING OFFICER GEFTER: Back on the
- 13 record. We're going to allow Mr. Sarvey to cross-
- 14 examine Mr. Martinelli so that he can leave.
- MR. SARVEY: Mr. Martinelli, can you
- 16 describe the county's policies on agricultural
- 17 preserves, laws, ordinances, regulations, that
- 18 might affect this project.
- MR. MARTINELLI: Well, the basic
- 20 policies are contained within our general plan.
- 21 The general plan has two sections which pertain to
- 22 the territory around which the power plant is
- 23 proposed to be sited. And there's policies
- 24 pertaining to agriculture and to resource
- 25 protection areas.

1 HEARING OFFICER GEFTER: Mr. Martinelli,

- 2 could you speak directly into the mike please?
- 3 MR. MARTINELLI: Sure. There are
- 4 sections involving maybe 20 policies or so. Four
- 5 or five pages of the general plan dealing with
- 6 agriculture and resource preservation. They, none
- 7 of them preclude consideration of a power plant,
- 8 but they do have affirmative recommendations for
- 9 mitigation, for preservation of agriculture for
- 10 protection of assets.
- 11 HEARING OFFICER GEFTER: Does that
- 12 conclude the questions for Mr. Martinelli?
- 13 MR. SARVEY: Yes.
- 14 (Off the record.)
- 15 HEARING OFFICER GEFTER: Back on the
- 16 record. Mr. Martinelli is now excused. Thank you
- 17 very much for your time today. We appreciate your
- 18 being here to assist us. Now we're going to go on
- 19 to direct testimony of the Intervenor's witness,
- 20 Mr. Smallwood. And we'll have the witness sworn
- 21 please.
- 22 Whereupon,
- 23 SHAWN SMALLWOOD
- 24 was called as a witness herein, and after first
- 25 having been duly sworn, was examined and testified

- 1 as follows:
- 2 MR. BOYD: Dr. Smallwood, would you
- 3 please state your name for the record, spell it,
- 4 and state your qualifications?
- 5 MR. SMALLWOOD: My name is Shawn
- 6 Smallwood, S-h-a-w-n S-m-a-l-l-w-o-o-d. My
- 7 qualifications, I have a Masters Degree and a
- 8 PH.D. in ecology from UC Davis. I spent four
- 9 years as a post-graduate researcher in the
- 10 environmental science department at UC Davis.
- 11 Since then I've been a consultant, and a
- 12 contract researcher, and an expert witness on a
- 13 variety of issues. And have been academically
- involved -- publishing papers and presenting
- 15 papers.
- 16 Also I was the Chair of the Conservation
- 17 Affairs Committee at the Wallace site for two
- 18 years, and on the editorials board for a couple of
- journals, and have served as editor in the past,
- 20 or associate editor.
- MR. BOYD: And this document entitled
- 22 "assessment of environmental review documents
- 23 prepared for the Tesla Power Project," dated
- 24 August 29th, 2003, which is referred to as exhibit
- 25 103, is this your prepared testimony, and do you

- 1 have any changes or additions at this time?
- 2 MR. SMALLWOOD: What you have in your
- 3 hand is my testimony, and I have no changes.
- 4 MR. BOYD: Now could you briefly
- 5 describe your findings upon review of the
- 6 documents prepared for this project, and give a
- 7 brief description of that, and then I'll follow up
- 8 with some specific questions.
- 9 MR. SMALLWOOD: You want me to give a
- 10 brief description of a 31 page document?
- 11 MR. BOYD: Just a brief one, yes. Keep
- 12 it down to a couple of minutes.
- MR. SMALLWOOD: Well, I reviewed the
- 14 final staff assessment, and that's all I had
- 15 available to me. And I found it to be inadequate
- in some respects, especially when it comes to
- 17 mitigation impact assessment.
- 18 MR. BOYD: And in your testimony you
- 19 stated that you were unable to review the
- 20 biological resource mitigation implementation and
- 21 monitoring program. Have you at this time
- 22 received a copy of that?
- MR. SMALLWOOD: No, I never received a
- 24 copy of the BRMIMP. I had asked last year at the
- 25 East Altamont Energy Center, I asked staff to keep

1 me included in the loop on that, and I never heard

- 2 about the BRMIMP being available. In fact, I
- 3 asked for the BRMIMP for the East Altamont Energy
- 4 Center at that time, and I was told by staff --
- 5 HEARING OFFICER GEFTER: I'm sorry, Dr.
- 6 Smallwood, we're here on the Tesla Project.
- 7 MR. SMALLWOOD: I know, but I've only
- 8 received the BRMIMP one time in the past. I had a
- 9 difficult time getting this document from the CEC,
- 10 that's my point.
- 11 HEARING OFFICER GEFTER: Okay, well it
- 12 has been docketed, it's exhibit 6.
- MR. BOYD: He doesn't know.
- 14 HEARING OFFICER GEFTER: I'm asking the
- 15 Applicant.
- MR. GALATI: The supplemental responses
- 17 to data request number 40, which was docketed and
- 18 served on all the parties. Dr. Smallwood is not a
- 19 party, but it was served on the parties.
- 20 HEARING OFFICER GEFTER: So the
- 21 Intervenor's would have gotten copies of it.
- MR. SARVEY: I've never seen it.
- MR. BOYD: Because it goes back to June,
- 24 or July --
- 25 HEARING OFFICER GEFTER: Okay, off the

- 1 record.
- 2 (Off the record.)
- 3 HEARING OFFICER GEFTER: Back on the
- 4 record. The Applicant has provided a copy of the
- 5 BRMIMP, an updated version that was made available
- 6 -- when was that again, Mr. Galati?
- 7 MR. GALATI: December of 2002.
- 8 HEARING OFFICER GEFTER: '02. Okay.
- 9 And Dr. Smallwood has indicated that he has never
- seen this before, and at this point feels he
- cannot comment on it until he has an opportunity
- 12 to review it.
- In the meantime I'll ask that the
- 14 Intervenor go forward with the remainder of your
- direct testimony, and then we'll take a break and
- ask Dr. Smallwood to take a look at the BRMIMP.
- 17 MR. BOYD: Certainly. I would note,
- 18 though, that I was an Intervenor during that
- 19 December 2002, and I never did receive a copy of
- 20 this. So, my next question is, could you give me
- 21 a brief assessment of the sufficiency of the final
- 22 staff assessment as an informative document for
- 23 the public to provide meaningful and informed
- 24 participation?
- MR. SMALLWOOD: Well, there are a number

- 1 of problems with it. One is the use of
- 2 uncertainly terms in characterizing conclusions,
- 3 contrary to what we typically do in our business
- 4 as biologists.
- 5 For example, whether a species is
- 6 present is sometimes expressed with doubt. It may
- 7 be, or there is potential for the species to
- 8 occur. That's contrary to the Natural Resource
- 9 Council's precautionary principle, where we assume
- 10 that if the habitat is present the species is
- 11 there.
- 12 It may not be there before us when we go
- out and do a site visit, but we don't write it
- off. We assume it's there, as a more prudent
- 15 approach to take. So I found the uncertainly
- 16 terms to be a problem. They were applied
- 17 backwards in my opinion.
- In fact, when there are conclusions
- 19 about no impact from various causes like pollution
- or like noise, oftentimes the logic used was well,
- 21 we don't have any evidence of a cause and effect
- 22 relationship, therefore there is no impact. And
- 23 again, that's completely contrary to what we do in
- 24 science, it's not scientific. So that's one
- 25 problem.

1 Another problem is that there is a lot

- 2 of knowledge out there about the biological
- 3 setting amongst biologists who work out there.
- 4 And this knowledge was not tapped very well at
- 5 all. I don't know of anybody I work with out
- 6 there that's been interviewed by the CEC staff
- 7 about what's out there.
- 8 You go into NDDB, or the Fish and Game
- 9 Department, or the U.S. Fish and Wildlife Service
- 10 for a special staff species search it's
- inadequate, really. Those records only include
- 12 what's being reported. And it's not based on
- 13 scientific searches. So it's incomplete, and we
- have scientists and biologists in this field in
- 15 California, and we have repeatedly said this is
- 16 the case.
- 17 These kind of assessments should not be
- 18 based on the presence or absence of NDDB records.
- 19 A better way to go is to talk to biologists who
- 20 are working in an area like this, determine
- 21 whether or not there is a habitat in the area, and
- 22 assume the species are there and then deal with
- 23 it.
- 24 MR. BOYD: Could you describe in
- 25 specific detail some of the inadequacies in the

1 description of the environmental setting for the

- 2 project?
- 3 MR. SMALLWOOD: Well, can you give me
- 4 some --
- 5 MR. BOYD: Specifically, in your
- 6 testimony you spoke of redlegged frog, California
- 7 tiger salamander, and you also talked about some
- 8 unidentified species of fairy shrimp nearby?
- 9 MR. SMALLWOOD: Okay, sure. Under a
- 10 natural renewable energy life contract, some
- 11 colleagues of mine and myself were out there
- working in that area, all around the project site
- 13 for what, the last five years. We found lots of
- 14 California redlegged frogs in the area.
- 15 California tiger salamanders --
- 16 HEARING OFFICER GEFTER: May I
- interrupt, Dr. Smallwood?
- MR. SMALLWOOD: Yes.
- 19 HEARING OFFICER GEFTER: You said that
- you've been out to the site?
- MR. SMALLWOOD: Yes.
- 22 HEARING OFFICER GEFTER: For five years?
- MR. SMALLWOOD: In that area, yes.
- 24 HEARING OFFICER GEFTER: In what
- 25 capacity?

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1 MR. SMALLWOOD: Working on the wind
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- 2 turbines. The natural renewable energy lab.
- 3 HEARING OFFICER GEFTER: Okay, thank
- 4 you.
- 5 MR. SMALLWOOD: So, anyway, we found
- 6 these species all over the place out there. It's
- 7 a nice little refuge of them. I'm sorry?
- 8 HEARING OFFICER GEFTER: Which species
- 9 are you referring to?
- 10 MR. SMALLWOOD: California tiger
- 11 salamander and redlegged frog. And this last year
- we found temporary pools in rocks which are not
- 13 addressed by the final staff assessment. These
- 14 temporary pools have fairy shrimp in them. We saw
- 15 the fairy shrimp, we just don't know what species
- 16 they are.
- 17 But they deserve a good look from U.S.
- 18 Fish and Wildlife Service or somebody who has a
- 19 permit to go and work with fairy shrimp. I
- 20 wouldn't write off endangered species of fairy
- 21 shrimp because there's no vernal pools in the
- 22 area. There are these temporary ponds out there.
- MR. BOYD: Could you narrow down "out
- 24 there?"
- MR. SMALLWOOD: No, I'd have to go and

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1 look at my special data file. Out there, I can
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- 2 tell you that out there means to the south of the
- 3 site --
- 4 MR. BOYD: How far?
- 5 MR. SMALLWOOD: About two miles, less
- 6 than two miles, maybe a mile, a mile or two miles.
- 7 And also to the west of the site.
- 8 MR. BOYD: How far?
- 9 MR. SMALLWOOD: Couple of miles. And to
- 10 the -- I already said the south and west, also to
- 11 the north of the site.
- MR. BOYD: How far?
- MR. SMALLWOOD: A couple of miles.
- MR. BOYD: Okay, so in your professional
- opinion do you believe the impact assessment
- 16 performed by staff was adequate?
- 17 MR. SMALLWOOD: Well, no. You know, I
- think it's better put in my written testimony. I
- don't think it was adequate. The uncertainly
- 20 terms were inappropriately used. You know --
- 21 HEARING OFFICER GEFTER: What terms were
- inappropriately used?
- MR. SMALLWOOD: Well, for example terms
- like "might be" or "potentially occur." These
- 25 kinds of things. Also I want to point out that

1 the uncertainty terms related to the cause and

- 2 effect relationships.
- 3 If there was no, if it was difficult to
- 4 identify cause and effect relationship it was
- 5 basically written off in the staff report. And
- 6 that's why the use of uncertainly was
- 7 inappropriate.
- But you know, these things, this
- 9 literature was raised in the staff report on the
- 10 impacts of atmospheric pollutants on these
- 11 species. But then for some reason I cannot
- 12 understand it was dismissed.
- So, according to the staff report, there
- 14 is no impact from atmospheric pollution or noise
- or light. In fact, in the staff report it is
- 16 cited, a reference is cited that noise in excess
- of 60 DBA is a problem for wildlife. That's going
- 18 to be the case out here on the Haera Conservation
- 19 Bank and elsewhere.
- 20 And yet the conclusion in the end of the
- 21 FSA is no impact. I don't understand it. So yes,
- I found some problems with the impact assessment.
- 23 MR. BOYD: Okay, let's talk a little bit
- 24 about mitigation banks. First, do you believe
- 25 that a power plant is compatible with a wildlife

- 1 preserve?
- 2 MR. SMALLWOOD: No, I don't think that's
- 3 compatible. I mean, I don't think you need an
- 4 expect up here to tell you that a power plant is
- 5 going to be a problem for wildlife right next door
- 6 to it.
- 7 I live in a residential area next to a
- 8 wildlife pond in Davis. And I've been living
- 9 there for, what, eight years. The only special
- 10 status species I've ever seen there is a
- 11 whitetailed kite flying overhead. They don't come
- 12 to places like that, next to urban areas or next
- 13 to industrial facilities.
- I've also done biological assessments
- 15 around industrial facilities. And sometimes I
- 16 find special status species next to the industrial
- 17 facility, and sometimes I don't. The one thing we
- 18 have found next to industrial facilities that emit
- 19 atmospheric pollution is that they are
- 20 contaminated with the pollution.
- 21 They are receiving it, they are
- 22 breathing it, we know that. I found it.
- 23 Burrowing animals, like gophers and ground
- 24 squirrels, become infected with whatever's coming
- out of those stacks next to the facility or from

- 1 the facility.
- 2 So we know that's happening. What
- 3 effect that's having on the species, yes, we don't
- 4 know that. But it would be prudent to assume that
- 5 it's not good. So I can assume that Haera
- 6 Conservation Bank and other lands around this
- 7 power plant is going to be affected. The species
- 8 there are going to be exposed to the effluent
- 9 24/7. Also exposed to the light and the noise.
- 10 It can't be a good thing for wildlife next to this
- 11 power plant.
- MR. BOYD: I have a specific question.
- I have exhibit 80. It's a letter sent to Ms.
- 14 Erichson of the Commission from a Ms. Sue Orloff,
- 15 Principle EBIS Environmental Inc. I was wondering
- if you had seen this letter?
- MR. SMALLWOOD: I just saw it, yes.
- MR. BOYD: Do you agree with her
- 19 statement that the value of the current and
- 20 proposed mitigation sites in this area will be
- 21 greatly devalued as a result of this development?
- MR. SMALLWOOD: I absolutely agree with
- 23 her, yes. There is a good reason why kit fox have
- 24 big ears on their head. It's because they rely a
- 25 lot on auditory perception. They hear their prey

1 as they walk through their habitat during the

- 2 night.
- 3 And I can't imagine that a noisy power
- 4 plant is going to be helpful in that regard for a
- 5 kit fox trying to use the Haera Conservation Bank
- 6 right next door.
- 7 I could also say something about the kit
- 8 fox. You know, my career has been out there for
- 9 five years, and we've spent a lot of time in the
- 10 area, and we have not seen kit fox during that
- 11 time period.
- 12 And we should have seen them, because
- 13 they were there eight years ago in the area. We
- had no indent (sp) sites in that area, seven or
- 15 eight of them. I think the ongoing activities
- 16 have been severe on the kit fox, including the
- 17 road control programs out there that are performed
- 18 by Alameda County.
- 19 And I think this project needs to be
- 20 considered in that context. The kit fox is right
- on the brink, if not already extinct in the area.
- 22 And this power plant certainly is going to
- 23 contribute to that. If they are not extinct they
- 24 may go extinct with this thing. Go ahead.
- 25 MR. BOYD: Okay. I was going to ask if

1 you could, you provided several figures in your

- 2 testimony that had to deal with the impact of
- 3 atmospheric pollutants on resources.
- 4 And I was wondering if you could take
- 5 some time to explain some of these figures, so
- 6 that the other parties have a better understanding
- 7 of what they mean, and how they are relevant to
- 8 this project?
- 9 MR. SMALLWOOD: What I did was I went to
- 10 the CEC website and I downloaded documents,
- 11 environmental documents on power plants all over
- 12 California being proposed or already have been
- 13 permitted.
- 14 And I looked at their levels of
- 15 pollution generation, tons per year, and I looked
- 16 at their water use. And I related that to the
- 17 size of the power plant. You know, the number of
- 18 megawatts generated by the power plant.
- 19 So you get basically a plot. What I did
- 20 was generate scatter plots of the production of
- 21 pollutants or the use of water against the number
- of megawatts. So you can see the relationship.
- 23 As the number of megawatts increases you get some,
- 24 you know, increase in whatever that pollutant
- 25 might be, or the water use.

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1 And from these graphs you can see,
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- 2 basically, the context in which the Tesla Power
- 3 Project sits. You can see how much generation per
- 4 megawatt it's going to produce versus some other
- 5 power plant n California.
- 6 So it's a good way to kind of compare
- 7 order of magnitude, and what's going to be
- 8 realized by this power plant, versus for example
- 9 -- the trend among power plants. Also versus the
- 10 minimum permitted levels at other power plants.
- 11 You can look for kind of the low values of some
- 12 effluent tons per year versus megawatts.
- So you can actually draw a line between
- 14 the lowest values. And that's your minimum
- 15 permitted levels. I would assume that means those
- levels are feasible, because they have been
- 17 permitted by the CEC elsewhere in California. So
- 18 you can compare the level from the Tesla Power
- 19 Project to that as well.
- 20 You could also compare the level of the
- 21 Tesla Power Project to what would be emitted or
- 22 estimated to be emitted with the use of SCONOX
- 23 technology. So you can kind of compare levels of
- impacts of the Tesla Power Project to what is
- 25 feasible at two different levels.

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1 MR. BOYD: So what was your finding in
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- 2 regard to Tesla? Is it above the line, below the
- 3 line?
- 4 MR. SMALLWOOD: For some things it's
- 5 above the line, from some things its actually
- 6 right on the line. For example water use is well
- 7 above the line.
- 8 MR. BOYD: And ammonia obviously it
- 9 would be --
- 10 MR. SMALLWOOD: I don't remember, I'd
- 11 have to look.
- MR. BOYD: You had several graphs there.
- 13 If you could point to ones where you saw some --
- MR. SMALLWOOD: NOX is right in the zone
- 15 for NOX. Essentially --
- MR. BOYD: For SCR's?
- MR. SMALLWOOD: Yes, for SCR. It's
- 18 actually above what you could get from SCONOX.
- 19 Ammonia slip is well above what's permitted
- 20 elsewhere in California. It's also well above
- 21 what you'd get from SCONOX.
- 22 PM-10, again, it's -- I can't tell from
- 23 this graph, I need my color graphs -- VOC's, it's
- 24 right on the, what's been permitted is kind of the
- low side of what's been permitted in California,

- 1 but it's above feasible levels for SCONOX.
- 2 HEARING OFFICER GEFTER: Okay. Let me
- 3 interrupt here to find out what the purpose of
- 4 this line of questioning is, and what your
- 5 conclusion is?
- 6 MR. BOYD: Basically your conclusion is
- 7 that this plant is the best available, or there's
- 8 more appropriate mitigations that would better,
- 9 you know --?
- 10 MR. SMALLWOOD: My conclusions based on
- 11 these graphs is that, even using SCR the plant
- 12 could do better. It could be a less harmful
- 13 project to the environment. And with SCONOX it
- 14 would be a whole lot better. That's my
- 15 conclusion.
- 16 HEARING OFFICER GEFTER: Can you be more
- 17 specific?
- MR. SMALLWOOD: Well, it would be easier
- in terms of water use. If they used dry cooling,
- 20 for example, it would be a less harmful project to
- 21 the environment. If they used SCONOX it would
- 22 generate less NOX, less ammonia slip, less of most
- of the pollutants.
- MR. BOYD: Could you maybe go into more
- 25 detail about -- for example, you just said that it

1 would be less impact for dry cooling -- or is that

- 2 too much?
- 3 HEARING OFFICER GEFTER: You know, I
- 4 think that we'll discuss that under the topic of
- 5 water. I think that we need to limit the
- 6 testimony at this point to impacts on biological
- 7 resources. And we need to get Dr. Smallwood's
- 8 conclusions in more specificity on those
- 9 conclusions.
- 10 MR. BOYD: Okay. I was going to ask him
- 11 a couple more questions, and wrap it up. Is there
- 12 anything that you wanted to add then to what you
- already said on the light and noise pollution?
- MR. SMALLWOOD: I don't think so.
- MR. BOYD: Now, how about cumulative
- 16 effects? Did you want to talk a little bit -- I
- 17 know that you were involved in Altamont project as
- 18 well as an expert, and --
- 19 MR. SMALLWOOD: Yes, well, cumulative
- 20 effects. There's a lot of things going on in the
- 21 area. There's species there getting hammered,
- 22 basically. I mean, this will be the third power
- 23 plant in the area. We're talking about, what,
- 24 2,700 megawatts or so of power production from
- 25 gas-fired power plants in the region.

1 There's a wind farm which is killing a

- 2 lot of birds. The reports are just now coming in
- 3 on that. The numbers are staggering. Then we
- 4 have a lot of power poles out there to service the
- 5 wind farm. And these power poles are also
- 6 dangerous, we're finding electrocuted birds.
- 7 There's a lot of things going on out
- 8 there, and they weren't addressed in the final
- 9 staff assessment. This power plant's just going
- 10 to add to those impacts. We need to take, I
- 11 think, a broader look at what's going on out
- 12 there. It's a sensitive area.
- In fact, I remember, for the Metcalf
- 14 Energy Center I was hired as an expert and the CEC
- 15 staff asked me if the project alternative for the
- 16 Metcalf Energy Center, one of the alternatives was
- 17 Tesla, the Tesla site. She asked me if that was
- 18 going to be a worse site, biologically, I mean
- 19 would you rather this power plant, instead of
- 20 going here, would you rather it go to the Tesla
- 21 power project.
- 22 And I agreed with her, no, it's a more
- 23 biologically sensitive site. And here we have it,
- 24 a power project coming here. It is a sensitive
- 25 site. There's a lot of things going on out there,

1 and the cumulative impacts are not being addressed

- 2 here. There's even a proposal for a highway to
- 3 cut through the Altamont hills to the south of the
- 4 project.
- 5 MR. BOYD: So my final question is, in
- 6 your professional opinion, is the mitigation being
- 7 offered up by the Applicant and staff adequate to
- 8 mitigate the impacts on biological resources?
- 9 MR. SMALLWOOD: No. I mean, the
- 10 conservation easements are on property immediately
- 11 surrounding the power plant. They're all going to
- 12 be affected, this land is going to be affected
- most intensively by the power plant. The staff
- 14 report itself says that the power plant is going
- to be a dispersal barrier to kit fox.
- So why would we put the conservation
- 17 easements right next to the power plant. I mean,
- it's mystifying to me. Also, you know, I've been
- involved with other projects elsewhere, so I know
- 20 what level of mitigation we get. Basically
- 21 impacts are based on the amount of money involved.
- 22 And I've got direct experience, in fact
- 23 I've been a litigant in the past. I did a CEQA
- 24 lawsuit myself. We get a lot more mitigation for
- 25 the impacts and for the dollars involved from

1 housing developers than I've seen here. I mean, a

- 2 lot more.
- 3 HEARING OFFICER GEFTER: Let me
- 4 interject here. If you want to offer up what
- 5 mitigation measures you would prefer to see here,
- 6 could you summarize that very quickly here?
- 7 MR. SMALLWOOD: They are summarized in
- 8 my report.
- 9 HEARING OFFICER GEFTER: Okay, then
- 10 we'll read your report. Thank you.
- MR. SMALLWOOD: Very good.
- MR. BOYD: Okay, that's all my
- 13 questions.
- 14 HEARING OFFICER GEFTER: Okay, thank
- 15 you. Is there any cross-examination of Dr.
- 16 Smallwood from the Applicant?
- MR. GALATI: Yes, thank you. Dr.
- 18 Smallwood, have you reviewed the Application for
- 19 Certification in this case?
- MR. SMALLWOOD: Yes, some time back,
- 21 yes.
- MR. GALATI: Did you specifically look
- 23 at appendix J4, which is a list of the species
- that were going to be surveyed?
- MR. SMALLWOOD: I don't recall.

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1 MR. GALATI: Are you aware that U.S.
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- 2 Fish and Wildlife Service and Fish and Game
- 3 approved that list of species?
- 4 MR. SMALLWOOD: No.
- 5 MR. GALATI: Are you aware that the
- 6 wildlands Incorporated optioned -- who manage the
- 7 Haera Bank -- optioned the property to the Tesla
- 8 Power Project?
- 9 MR. SMALLWOOD: I'm aware of that.
- MR. GALATI: No further questions.
- 11 HEARING OFFICER GEFTER: Anything else?
- MR. GALATI: No further questions from
- 13 the Applicant.
- 14 HEARING OFFICER GEFTER: Okay. Off the
- 15 record.
- 16 (Off the record.)
- 17 HEARING OFFICER GEFTER: Back on the
- 18 record. Does staff have cross-examination of Dr.
- 19 Smallwood?
- 20 MS. HOUCK: Just very brief. Dr.
- 21 Smallwood had indicated that he was out at the
- 22 site with the wind turbines. Are there any wind
- 23 turbines on the site?
- MR. SMALLWOOD: No, but right next to
- 25 it.

1 MS. HOUCK: And right next to it would

- 2 be -- by right next to it you would mean the
- 3 distances that you stated earlier when
- 4 Commissioner Geesman asked --
- 5 MR. SMALLWOOD: Those distances involved
- 6 are even closer. There's a bunch of Seawest
- 7 turbines just across the street, to the east.
- 8 MS. HOUCK: Okay. And when you talked
- 9 about potential impacts related to transmission
- 10 lines that are already existing at the facility,
- 11 how will -- do you know how many T lines the
- 12 Applicant is proposing to add to what's out there
- 13 currently?
- MR. SMALLWOOD: How many transmission
- 15 lines?
- MS. HOUCK: If any?
- 17 MR. SMALLWOOD: I know that there's some
- 18 being added, but I don't remember the number or
- 19 the length.
- 20 MS. HOUCK: Okay. Have you reviewed the
- 21 maps looking at the interconnection between the
- 22 power plant and the Tesla substation?
- MR. SMALLWOOD: You're asking me if I
- looked at the what, I'm sorry?
- 25 MS. HOUCK: Did you review the layout of

1 the facility design that would indicate how many

- 2 if any new poles would be put out in the area?
- 3 MR. SMALLWOOD: Yes I have, but I just
- 4 don't remember how many miles of transmission
- 5 line, or how many transmission towers.
- 6 MS. HOUCK: And when you discuss
- 7 potential impacts associated with electrocution to
- 8 species, did you consider the design of the wires
- 9 as compared to older wires that may be existing
- 10 associated with wind facilities?
- 11 MR. SMALLWOOD: When I addressed the
- 12 electrocutions I'm talking about existing
- 13 distribution poles. They're ongoing impacts,
- 14 those are cumulative impacts. So when I'm talking
- 15 about transmission towers I'm talking about what's
- 16 going to be put up for this project.
- 17 And then when I'm talking about perc (?)
- 18 sites for rafters that could be a problem for kit
- 19 fox, I'm talking about the possibility for strikes
- with transmission lines, and not electrocutions.
- MS. HOUCK: Okay, because there was a
- 22 reference. One second. And just, you referenced
- 23 a letter that was sent by Sue Orloff. Was that
- letter dated September 30th, 2002?
- MR. SMALLWOOD: Yes it is.

1 MS. HOUCK: Was that letter submitted to

- 2 the Commission prior to the mitigation proposal
- 3 being recommended and the staff assessment being
- 4 developed?
- 5 MR. SMALLWOOD: I don't know.
- 6 MS. HOUCK: And you made a reference
- 7 regarding potential air impacts that -- and this
- 8 is paraphrasing -- they're breathing this stuff in
- 9 and you found it. Can you state what you found?
- MR. SMALLWOOD: I said that? When?
- 11 MS. HOUCK: You made a reference that "I
- 12 found it." You said that they were breathing this
- 13 stuff in --
- MR. SMALLWOOD: Oh, my description of my
- 15 bioanalysis by other facilities? Is that what
- 16 you're referring to?
- MS. HOUCK: No. It was a reference to
- 18 air pollution impacts to species.
- 19 MR. SMALLWOOD: Yes, I was talking about
- 20 my work with other facilities, not this one.
- 21 MS. HOUCK: What was the stuff that you
- 22 found?
- MR. SMALLWOOD: Radio nucleolites.
- MS. HOUCK: Is this project going to be
- 25 producing any radio nucleolites?

1 MR. SMALLWOOD: No, but it's pollution,

- 2 and it's going to go airborne. And if an animal
- 3 next to a facility that's generating radio
- 4 nucleolites will breathe them into their bodies,
- 5 we've found that, I would assume that they also
- 6 are going to breathe in NOX and PM-10 and VOC's.
- 7 What's the difference?
- 8 MS. HOUCK: You don't see a difference?
- 9 MR. SMALLWOOD: Oh, there might be a
- 10 difference in, for example, biological half life.
- 11 There might be a difference in the amount of
- 12 material that actually goes to the lungs.
- MS. HOUCK: But do you believe that --
- in the testimony Ms. Erichson gave some estimates
- of what were acceptable standards from U.S. Fish
- 16 and Wildlife Service. Do you accept that those
- 17 charts that she put in here are consistent with
- 18 acceptable standards from U.S. Fish and Wildlife
- 19 Service in the staff assessment?
- MR. SMALLWOOD: As far as I know, yes.
- MS. HOUCK: And you had cited a number
- of studies in your testimony that referenced
- 23 several species. Are any of those species located
- on the site, on the Tesla Power Project site?
- MR. SMALLWOOD: Which species are you

- 1 talking about?
- 2 MS. HOUCK: You referenced a number of
- 3 articles associated with potential impacts to
- 4 different species. Are any of the species
- 5 discussed in those articles found at the Tesla
- 6 Power Project site?
- 7 MR. SMALLWOOD: Oh, I'd have to look.
- 8 American Crow yes, I remember that. But I'd have
- 9 to look at the list of species, I don't remember.
- 10 But I wasn't trying to indicate or imply that
- 11 those species are going to occur at the power
- 12 plant site.
- 13 I'm just saying that these are impacts
- 14 that we know of, from light and noise, on
- 15 biological species. Which are related in many
- 16 cases to the species that are out there.
- MS. HOUCK: And you referenced impacts
- 18 associated with residential development several
- 19 times. Is there a difference between potential
- 20 impacts associated with residential development
- 21 and the setting and the development of the
- 22 proposed Tesla Power Project?
- MR. SMALLWOOD: I'm sure there are some
- 24 differences, but trying to quantify the
- 25 differences is difficult. Again, we're in an area

of uncertainty. So in some cases it's going to be

- very similar, in other cases not at all.
- 3 MS. HOUCK: Okay, and just one other
- 4 question. You expressed concerns regarding
- 5 staff's uncertainty language in the staff
- 6 assessment regarding "may" and "potentially."
- 7 MR. SMALLWOOD: Yes.
- 8 MS. HOUCK: In reading the staff
- 9 assessment, when the staff refers to "potential"
- 10 and "may", did they assume that those species
- would be there, or did they just disregard the
- 12 species?
- MR. SMALLWOOD: The species are part of
- 14 the assessment. But there's -- I get the
- impression from reading it, and if I'm possibly
- 16 the decision-maker I also get this impression,
- 17 that there's a low likelihood the species are
- 18 going to be affected by the project.
- MS. HOUCK: But staff considered the
- 20 potential impacts to those species, that
- 21 potentially could have been, that potentially may
- 22 be located at the site.
- MR. SMALLWOOD: In a sense, but the --
- 24 but then staff concluded that there's no impacts,
- 25 basically to the project.

1 MS. HOUCK: But they considered

- potential impacts to those species?
- 3 MR. SMALLWOOD: Yes.
- 4 MS. HOUCK: Thank you.
- 5 HEARING OFFICER GEFTER: Thank you.
- 6 That concludes the cross-examination of Dr.
- 7 Smallwood. At this point I had indicated you
- 8 could cross-examine Applicant or staff witnesses.
- 9 Mr. Sarvey, you had some questions?
- MR. SARVEY: Yes, I had a few.
- 11 HEARING OFFICER GEFTER: Okay. It's
- 12 your turn to ask the questions. And do you want
- 13 to move your exhibits into the record before we do
- 14 that?
- MR. BOYD: Certainly. Which is exhibit
- 16 103.
- 17 HEARING OFFICER GEFTER: All right. You
- 18 also referenced exhibit 80?
- MR. BOYD: Yes, exhibit 80, that's
- 20 correct.
- 21 HEARING OFFICER GEFTER: Any objections
- 22 to exhibits 80 or 103?
- MS. HOUCK: No objection.
- MR. GALATI: No objection.
- 25 HEARING OFFICER GEFTER: Okay. Exhibits

1 80 and 103 are now received to the record. Mr.

- 2 Boyd, why don't you ask your cross-examination
- 3 questions, and then we'll have Mr. Sarvey ask his
- 4 questions.
- 5 MR. BOYD: First, my -- I guess this is
- 6 the appropriate time to figure out what this
- 7 exhibit 14 is all about, is that correct? I'm
- 8 looking at what was provided to us, and it appears
- 9 that we have -- okay, this is dated, this is a
- 10 letter, "closed filing, the California Energy
- 11 Commission, confidential draft, biological
- 12 mitigation proposal, and figure 3.1."
- 13 And all these attachments were provided,
- I assume, in January, to the Commission?
- MR. MUDRY: Yes they were.
- MR. BOYD: And this is when it was
- 17 confidential treatment, at that time?
- MR. MUDRY: At that time, yes.
- 19 MR. BOYD: And then this document here
- 20 has handwriting on the top. It says "sent by
- 21 Scott B., 8/24/03" and then it says "September
- 22 2003". Can you clarify when this was docketed?
- 23 HEARING OFFICER GEFTER: Let me ask it
- 24 for you.
- MR. BOYD: Yes.

1 HEARING OFFICER GEFTER: Let's identify

- this document. Is this part of exhibit 14?
- 3 MR. GALATI: It really is not part of
- 4 exhibit 14. It provides some clarification by
- 5 modifying exhibit 14 in reference to staff's
- 6 assessment, where they said they needed additional
- 7 detail on the habitat mitigation plan.
- 8 HEARING OFFICER GEFTER: Okay. Let's
- 9 identify this exhibit as 14A. Okay?
- 10 MR. BOYD: That's great.
- 11 HEARING OFFICER GEFTER: And this
- 12 exhibit 14A is entitled "draft habitat management
- 13 plan", and it's dated September 2003, and it's
- 14 sponsored by the Applicant.
- MR. GALATI: Ms. Gefter, I do appreciate
- 16 that they've got that document today. And I'd be
- more than happy to wait until the 18th so that
- 18 they have an opportunity to look at it and comment
- 19 before I ask that to be submitted into the record.
- 20 It is a newer version of exhibit 14.
- 21 HEARING OFFICER GEFTER: Thank you. So,
- 22 Mr. Boyd, would you prefer to wait until the 18th?
- MR. BOYD: Well, I'm not going to be
- here on the 18th, and in any case my objections to
- 25 number 14 still stand. But I would like to

1 continue to question him about this, to clarify

- 2 what the changes are between the document from
- 3 January 29th and this one provided us today.
- 4 It looks to me like there's some
- 5 handwriting in it that basically is the only
- 6 changes that I can see. So I just want to
- 7 clarify that, if that's okay.
- 8 HEARING OFFICER GEFTER: Ask your
- 9 questions.
- MR. BOYD: Okay.
- MR. GALATI: Ms. Gefter, before we do
- 12 that, I think I misspoke. Let me clarify. I
- 13 characterized this as just a modification to
- 14 number 14, exhibit 14. It is a little bit more
- 15 than that. And I'm going to let Dwight Mudry
- 16 explain that so there's no misunderstanding.
- MR. BOYD: Certainly.
- 18 MR. MUDRY: Exhibit 14, which is a
- 19 confidential letter that was submitted to the
- 20 Energy Commission, was a proposal for the
- 21 properties that would be used for the mitigation
- 22 lands.
- 23 It has since been released from
- 24 confidentiality because those lands have actually
- 25 been acquired in some way -- either an option or

1 another way. So there was no need to be concerned

- 2 about acquisition of the property. So that's
- 3 exhibit 14.
- 4 And it does have an explanation of why
- 5 those lands are important for the purpose that was
- 6 proposed, that is mitigation of impacts. And also
- 7 we went through a bit of the background and tried
- 8 to explain to the staff and evaluate that proposal
- 9 why those would be appropriate lands.
- 10 The staff, in I believe their final
- 11 staff assessment, had a note hidden away somewhere
- in the document which I had noted -- wasn't
- 13 purposely hidden, of course -- they would like, at
- some point before the hearings were completed, to
- have a management plan. I'm sure they'll recall
- 16 that. Because they're interested in how those
- 17 lands would be managed.
- 18 It's not just important to secure the
- 19 land, but there is a long-term commitment by the
- 20 Applicant and also by whoever might be actually
- 21 managing those plans, to manage those properly.
- 22 And in fact the staff would be interested in how
- 23 they would be managed, what kind of frequency of
- 24 things would be done on those properties, and that
- 25 sort of thing.

1 So, together with that document that you

- 2 have, 14, there was another document which we had
- 3 discussed with staff, at least on the 18th, and
- 4 have them evaluate between now and the 18th this
- 5 habitat management plan, which they requested to
- 6 be available. So the second document, which does
- 7 not yet, I believe, have an exhibit number --
- 8 HEARING OFFICER GEFTER: It's 14A.
- 9 MR. MUDRY: Could be 14A. And let me
- 10 just give you the title. It's called "Tesla Power
- 11 Project, draft habitat management plan." It has a
- date on the bottom of September 2003. It has my
- scribbling in the upper corner, sent to Scott B.
- 14 on 8/24.
- MR. GALATI: And again with that, I
- 16 realize they need an opportunity to review it.
- 17 Dr. Mudry will be available on the 18th to answer
- 18 any questions regarding it, but I did
- 19 mischaracterize it as just an update to 14. It's
- 20 more than that.
- 21 HEARING OFFICER GEFTER: Okay. Mr.
- Boyd, do you have any other questions?
- MR. BOYD: Sure. To continue on this
- 24 matter. You provided, earlier when I asked why
- 25 you were claiming protection for this information,

1 and it's confidential, you stated that it was

- 2 because of discussions on the acquisition
- 3 basically of conservation habitat, is that
- 4 correct?
- 5 MR. MUDRY: That's correct.
- 6 MR. BOYD: This copy, the biological
- 7 resource mitigation implementation and monitoring
- 8 plan, that you provided me --
- 9 HEARING OFFICER GEFTER: Again, exhibit
- 10 2, response 40.
- 11 MR. BOYD: Okay. On page-- well, it's
- 12 titled 4.6, I don't see a page number here,
- 13 unfortunately. It talks about the acreage and the
- 14 compensation, habitat conservation lands. At the
- 15 time that this was produced, this wasn't
- 16 confidential? And if it wasn't confidential, why
- did it become confidential when it got here,
- 18 because it looks like the same tables to me.
- 19 MR. GALATI: I can clearly explain that.
- 20 We had docketed exhibit 14 at an earlier time,
- 21 confidentially. However, no one's been able to
- 22 find that one. So I had to redocket exhibit 14.
- 23 And during the same time that this was being done
- 24 the actual location and the ownership and the
- 25 identification of the parcels were the only thing

- 1 that was going to remain confidential.
- 2 So there is maybe a representation of a
- 3 320 acre piece. There's a representation of the
- 4 amount of acreage, but there shouldn't have been
- 5 -- unless there was a problem with the dates in
- 6 docketing -- that identified the actual specific
- 7 parcel.
- 8 MR. BOYD: Okay. In fact, in there you
- 9 listed the parcels and you say it's confidential
- in here.
- 11 HEARING OFFICER GEFTER: What document
- 12 are you referring to?
- MR. BOYD: This is the BRMIMP, 14A,
- 14 table 4.3.
- MR. GALATI: I apologize, it's not 14A.
- 16 HEARING OFFICER GEFTER: No, it's
- 17 exhibit 6.
- MR. BOYD: Exhibit 6, excuse me, table
- 19 4.3.
- 20 HEARING OFFICER GEFTER: And Mr. Boyd,
- 21 I'm going to cut off your line of questioning
- 22 here, because all of this is moot. The documents
- 23 are now available to review, and the Applicant has
- 24 indicated that you can cross-examine on the
- documents on the 18th. So you'll have an

1 opportunity to review them. So let's move on to

- 2 another line of questioning.
- 3 MR. BOYD: Okay. So the next question I
- 4 have, it's my understanding there is not a
- 5 biological opinion for this project yet, is that
- 6 correct?
- 7 MR. MUDRY: No there is not.
- 8 MR. BOYD: Do you have a proposed or a
- 9 conceptual time line for when a biological opinion
- 10 would be issued for this project?
- MR. MUDRY: No, I think it would be best
- to leave that to the Fish and Wildlife Service,
- 13 and that's on the 18th.
- MR. BOYD: On the 18th will there be a
- 15 biological opinion prepared, do you know?
- MR. MUDRY: There will be a person there
- 17 who can tell us about the schedule you are asking
- 18 about.
- MR. BOYD: The schedule, there will be a
- 20 person there to talk about the schedule. Could
- 21 you tell me, as not just Intervenor but a member
- of the public, how I could have some meaningful
- 23 and informed participation on that biological
- 24 opinion if I can't get a copy of it? And I
- 25 don't --

1 MR. MUDRY: I believe you can speak to

- 2 the Public Advisor. Also, --
- 3 HEARING OFFICER GEFTER: Okay. Off the
- 4 record.
- 5 (Off the record.)
- 6 HEARING OFFICER GEFTER: Back on the
- 7 record.
- 8 MR. BOYD: I'm done. I'll just do it on
- 9 public comment.
- 10 HEARING OFFICER GEFTER: Okay. Mr.
- 11 Sarvey, do you have cross-examination?
- MR. SARVEY: Mr. Mudry, you stated
- 13 earlier that the public has had ample
- 14 opportunities to review these documents. And
- 15 considering your staff's own confusion and the
- 16 Intervenor's just receiving it, do you still feel
- 17 that that's true?
- 18 MR. MUDRY: Yes I do. The documents
- 19 were docketed. I believe you and others are on
- 20 the docket list.
- 21 MR. SARVEY: As I just said, we have
- just received these documents this morning.
- 23 HEARING OFFICER GEFTER: Okay, off the
- 24 record.
- 25 (Off the record.)

1 HEARING OFFICER GEFTER: Back on the

- 2 record.
- 3 MR. BOYD: Ms. Erichson, regarding
- 4 exhibit 80. It's a letter from Sue Orloff to you.
- 5 And in that letter did she state that the value of
- 6 current proposed mitigation sites in this area
- 7 will be greatly devalued as a result of this
- 8 development? Was that her conclusion?
- 9 MS. ERICHSON: I'm not looking at the
- 10 letter.
- 11 MR. SARVEY: Would you like a copy of
- 12 it?
- MS. ERICHSON: I have it here, I just
- don't have it in front of me. I received that
- 15 letter, and actually I called her and spoke to her
- 16 about her concerns. And basically the habitat
- 17 mitigation and the project that she was reviewing
- in that letter was the original proposal.
- 19 Since that time mitigation has been
- 20 developed and agreed upon that is much more
- 21 substantial and fitting for the impacts for this
- 22 project. And we have not, we've been keeping her
- 23 in the loop. She knows the Fish and Wildlife
- 24 Service and Fish and Game staff. They know her
- 25 very well, too.

1 So we would be very appreciative of her

- 2 appearing if she has any further concerns. But
- 3 that letter was received at a time fairly early in
- 4 this process. And I had talked to her about her
- 5 concerns, so I wanted to make sure they were
- 6 addressed.
- 7 MR. SARVEY: And when you stated that
- 8 the value of the current, not the proposed but the
- 9 current sites in this area, will be greatly
- 10 devalued as a result of this development, did she
- 11 change her opinion in anything that you've spoken
- 12 to her since?
- MS. HOUCK: Objection. That would call
- 14 for speculation. Ms. Erichson can't testify as to
- what Ms. Orloff would or wouldn't say if she were
- 16 here.
- 17 MR. SARVEY: I believe she said --
- 18 HEARING OFFICER GEFTER: The objection
- is sustained. You could ask Mr. Orloff directly,
- 20 if you want to bring her as a witness.
- MR. SARVEY: Okay. Exhibit 51, page
- 4.2-32 of your testimony, fourth paragraph, you
- 23 state in your testimony "available scientific
- literature indicates that levels above 60 DBA,
- 25 especially above 80 DBA, are known to cause acute

disruption of behavior, physiological harm, immune

- 2 state, and avoidance of the affected area."
- 3 Did you analyze how far that 60 DBA
- 4 noise would emanate around this proposed power
- 5 project?
- 6 MS. ERICHSON: Yes I did. And I
- 7 discussed the noise levels with the qualified
- 8 noise staff, who wrote the noise section of our
- 9 AFC.
- 10 MR. SARVEY: And how far can --
- 11 HEARING OFFICER GEFTER: I'm sorry,
- 12 correct that. They wrote the noise section of
- 13 your FSA.
- MS. ERICHSON: FSA, yes, I'm sorry,
- 15 that's what I meant to say.
- MR. SARVEY: And how far was that
- distance that that 60 DBA emanated from the plant?
- 18 MS. ERICHSON: I don't have that
- information right here in front of me, but I
- 20 believe it's in my testimony. Do you have it? I
- 21 think you just read it to me.
- 22 HEARING OFFICER GEFTER: If your
- 23 testimony has that information --
- MR. SARVEY: It's not in there.
- MS. ERICHSON: It does contain that

- 1 information.
- 2 MR. SARVEY: Could you direct me to
- 3 where that is please?
- 4 MS. ERICHSON: Second paragraph, under
- 5 the impacts of noise and lighting, on page 4.2-32.
- 6 MR. SARVEY: It doesn't define how far
- 7 the 65 DBA level emanates. Do you have an
- 8 estimate of that?
- 9 MS. ERICHSON: Well, it will be below 42
- 10 DBA within a mile of the project facility.
- 11 Perhaps immediately around the project facility it
- may be around 80 DBA.
- MR. SARVEY: So essentially you don't
- 14 know how far that 60 DBA line emanates from the
- 15 project, basically?
- MS. ERICHSON: Well, it attenuates
- 17 rather rapidly, and I would like to, if you want
- 18 to, discus this further with the noise expert. I
- 19 have references that I can share with you, and
- 20 show you, that describe how levels of noise
- 21 change.
- For instance, a 70 DBA sound may sound
- 23 twice as high as a 60 DBA sound. It's not a
- 24 linear change over distance noise decreases, it
- 25 decreases rather appreciably. I don't want to

- 1 really get into the technical --
- 2 MS. HOUCK: And I would like to just
- 3 state that Ms. Erichson is not a noise expert.
- 4 She did consult with our noise experts in
- 5 developing her testimony, and assessed the
- 6 impacts. But I would just qualify that she is not
- 7 a noise expert, and would refer Mr. Sarvey to our
- 8 noise section for other levels of noise associated
- 9 with the project.
- 10 HEARING OFFICER GEFTER: That's fine.
- 11 Mr. Sarvey, do you want to move on?
- MR. SARVEY: Essentially, I'm just
- 13 trying to see if she determined any impacts since
- 14 the mitigation that they're proposing surrounds
- the project, and its adjacent to a mitigation
- 16 bank, I'd like to know what the 60 DBA effect is
- going to be on that parcel.
- 18 And I'm asking her does she know,
- 19 because this is, we're proposing mitigation
- 20 surrounding this parcel.
- 21 HEARING OFFICER GEFTER: All right. Ms.
- 22 Erichson, only if you know. If you don't know,
- 23 indicate that you don't have the answer.
- MS. ERICHSON: I don't have the precise
- 25 answer, but I have spoken with Wildlands and

1 discussed the levels of noise that are presently

- 2 there, and discussed the species that are breeding
- 3 or living in that area, and what, how they are
- 4 coping with the current levels of noise and what
- 5 potential levels of noise the project may add.
- And that the additional noise from the
- 7 project will add, particularly upon mitigation and
- 8 minimizatin of noise during construction and
- 9 operation, will be less than significant impacts.
- 10 MR. SARVEY: Will there be any impacts
- 11 to sensitive plant species from the emissions from
- 12 this project which can cause other plant species
- 13 to crowd them out?
- 14 MS. ERICHSON: That's an interesting and
- 15 important point. Stuff did assess that. Staff is
- 16 not aware that there are any special status or
- sensitive plants in the area that would be
- 18 susceptible to the types of emissions that will be
- 19 produced by this facilitate the levels that they
- 20 will be produced.
- 21 Staff analysts are aware that there are
- 22 serpentine grassland communities and serpentine
- 23 soils that are sensitive to air pollution, such as
- 24 nitrogens. Desert vegetative communities are also
- 25 very sensitive to nitrogen and other types of air

- 1 pollution.
- 2 Those natural communities do not occur
- 3 in the project site, and will not be impacted by
- 4 the emissions, even if they were high enough to
- 5 cause impacts to those communities.
- 6 MR. SARVEY: And did you examine the
- 7 points of maximum impact from this project for
- 8 sensitive plants?
- 9 MS. ERICHSON: Yes.
- 10 MR. SARVEY: And did you assess the
- impact of vernal pools of the aquatic species from
- 12 the deposition of the criteria of pollutants from
- 13 this project?
- MS. ERICHSON: Yes I did.
- MR. SARVEY: And what was your
- 16 conclusion?
- MS. ERICHSON: Well, my conclusion was
- 18 that there would not be any significant impacts.
- 19 There are no vernal pools within the project site,
- or within the areas that would be most heavily
- 21 receiving some of the atmospheric emissions.
- 22 And there were no aquatic species that I
- 23 know of, and that Fish and Game, Fish and Wildlife
- 24 Service are aware of that would be in those areas
- 25 that would be affected at the levels that would be

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1 in the air and being deposited on the ground.
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- MR. SARVEY: Have you reviewed Dr.
- 3 Smallwood's testimony?
- 4 MS. ERICHSON: Yes I have.
- 5 MR. SARVEY: And did you -- well, strike
- 6 that. I'm all done. Thanks.
- 7 HEARING OFFICER GEFTER: Does that
- 8 complete your cross-examination?
- 9 MR. BOYD: Yes.
- 10 HEARING OFFICER GEFTER: Okay. We have
- 11 several people who wanted to make public comment
- on biology. We are going to append that until
- 13 after the recess. And we're taking a recess now.
- 14 (Off the record.)
- 15 HEARING OFFICER GEFTER: Back on the
- 16 record. Before the recess Mr. Boyd indicated he
- 17 had public comment on the topic of biology. Mr.
- 18 Boyd, would you like to offer those comments?
- 19 MR. BOYD: Certainly. First, what I
- 20 wanted to express was my, I'm a little
- 21 disappointed with what I perceive as kind of an
- 22 unfair, given an unfair hearing on biological
- 23 resources. Because of the fact that we received
- 24 the draft habitat management plan today.
- 25 And I kind of feel like we're being

deprived of our party rights, and our due process

- 2 rights. Because what it seems like is this
- 3 information is, this information is purposely
- 4 being withheld from us to preclude us from our
- 5 meaningful and informed participation.
- 6 We can't really -- what we've done
- 7 actually, we have one expert, who is a paid
- 8 expert, Dr. Smallwood, who isn't cheap. And it
- 9 puts us at an extreme disadvantage not to have all
- 10 the information that the other parties have, and
- 11 to find that information has been withheld because
- of the claim of confidentiality, we find that even
- more disturbing.
- 14 And frankly I've never seen that in any
- other case. In many of the cases that CARE has
- 16 been involved they come up with this type of
- 17 mitigation bank or compensation by acquiring other
- land to compensate for, to mitigate the biological
- 19 impacts. For example on the Metcalf Energy Center
- 20 they did this as well, and that confidentiality
- 21 issue didn't come up once there.
- 22 And also in the Altamont case they're
- 23 proposing a similar mitigation and it didn't come
- 24 up there. So we're really put at a disadvantage,
- 25 and we feel like we're not getting a fair hearing.

1 Now the reason that we are participating

- 2 at all isn't really because it benefits us. We
- don't perceive that it's even necessary. And Mr.
- 4 Galati, you can cut me off at any time on this
- 5 one, but one of the things that we're involved in
- 6 is, we have a couple of members that brought
- 7 litigation against a project that the Energy
- 8 Commission approved in Blythe.
- 9 And in that case the plaintiff is a
- 10 person named Alfredo Figuroa. Mr. Figuroa wasn't
- 11 an Intervenor, he didn't show up to any of the
- 12 evidentiary hearings. In fact, Mr. Figuroa didn't
- 13 come until the very final meeting where the
- 14 project was approved in Sacramento. And that's
- where he stated his objections.
- 16 And Mr. Figuroa has successfully
- 17 prosecuted litigation in the court. In fact, we
- 18 recently had a decision handed down by the Appeals
- 19 Court, which upheld his right to pursue the
- 20 litigation despite the CEC's pleadings to the
- 21 opposite.
- 22 And the point that I'm trying to make is
- 23 there is no necessity for any member of the public
- 24 to be an Intervenor, to participate in any of
- 25 these proceedings in order to litigate the issues

1 in court. We can wait until the very end, and

- 2 after the PMPD comes out, show up at the last
- 3 hearing, have our experts put in all their written
- 4 testimony at the very end.
- 5 And that basically precludes the
- 6 Commission from being able to consider it as
- 7 evidence. But anything that's in your
- 8 administrative records we can litigate on. So
- 9 really, the point I'm trying to make is that we're
- 10 here not because we have to be here, we're here
- 11 because we want to resolve these issues short of
- 12 going to court.
- We would rather save all of you, the
- 14 Applicant, money. We don't want to put a cloud
- over this project. We don't want to have to go to
- 16 court. But when you set up the process in such a
- 17 way where we don't feel like we're getting a fair
- 18 hearing, where we can't present the issues that
- 19 we're concerned about and have a fair discussion
- on it, that leaves us no choice but to use the
- 21 litigation angle.
- 22 And we'd rather not do that. We're not
- 23 rich, we don't have a lot of money to do this
- 24 stuff. It costs us a lot of money just to get Dr.
- 25 Smallwood here. So really that's the nature of

1 our objections. That's why it's so important that

- 2 we be allowed to ask our questions, that we be
- 3 allowed to identify those issues that we have a
- 4 difference on, and try and resolve it here, rather
- 5 than in the courts.
- 6 HEARING OFFICER GEFTER: Okay, thank you
- 7 Mr. Boyd.
- 8 MR. BOYD: That's my public comment.
- 9 That's all I have. Thank you.
- 10 HEARING OFFICER GEFTER: And with
- 11 respect to exhibit 14A, which is what you're
- 12 referring to, that document was dated September of
- 13 2003, so nobody has seen it until now.
- MR. BOYD: I'm talking about 14, not
- 15 14A. 14A was the second attachment for the 30th.
- 16 HEARING OFFICER GEFTER: And indeed, you
- were given copies of both 14 and 14A today, and
- 18 you will have an opportunity to review it, as will
- 19 Dr. Smallwood, and we will reconvene on that topic
- 20 of biology --
- 21 MR. BOYD: We can't afford Dr. Smallwood
- 22 anymore.
- 23 HEARING OFFICER GEFTER: Okay. Mr.
- 24 Galati, do you have any comments in response?
- MR. GALATI: Actually no, I don't have

- 1 any comments. Thank you.
- 2 HEARING OFFICER GEFTER: Okay. Off the
- 3 record.
- 4 (Off the record.)
- 5 HEARING OFFICER GEFTER: Back on the
- 6 record. We're going to move on to the topic of
- 7 water resources. Oh -- Mrs. Sarvey, did you have
- 8 a comment on biology? Please come forward.
- 9 MS. SARVEY: Susan Sarvey, Clean Air for
- 10 Citizens and Legal Equality. I think it's really
- important that the people who live in this
- 12 community and in this area that this plant is
- 13 being sited be approached and discussed about
- 14 biological issues because we have a lot of
- information available to us that you don't have
- 16 because you don't live here.
- 17 And I'm going to read the public comment
- 18 of Gordon Griffith for him. He lives immediately
- 19 next to the Tesla site at 20044 Midway road,
- 20 adjacent.
- 21 HEARING OFFICER GEFTER: So is he within
- 22 a mile?
- MS. SARVEY: Yes.
- 24 HEARING OFFICER GEFTER: Is Applicant
- 25 aware of residents that are within a mile of the

- 1 site?
- 2 MR. GALATI: That's the Griffith
- 3 residence we were discussing yesterday. That's
- 4 the closest residence. It's actually unoccupied.
- 5 He does live on the property a little ways away
- 6 from there.
- 7 HEARING OFFICER GEFTER: So it's within
- 8 a mile.
- 9 MS. SARVEY: And his property is
- 10 adjacent. The topic is vernal pools. "I believe
- 11 we have a vernal pool within one mile of the plant
- 12 site. The pool, when formed, is big enough to
- 13 support duck life, swimming ducks." If you would
- 14 like more information about his vernal pool, you
- 15 can contact him. His information is on here.
- I think this is a classic example of why
- 17 it's critical that you don't just talk to a bunch
- of experts and people with Fish and Game, but you
- 19 talk to the people that live here.
- Because we know what wildlife we have,
- 21 we know we have vernal ponds everywhere here,
- they're quite common. My kids play in them a lot.
- 23 So you may want to revisit this issue and talk to
- 24 the people who live here. Thank you.
- 25 HEARING OFFICER GEFTER: Thank you for

1 bringing that up. And we are planning to open, to

- 2 keep the topic of biology open for testimony on
- 3 the 18th. And between now and then perhaps staff
- 4 and the Applicant could review the comments of Mr.
- 5 Griffith and look into his allegation that there
- 6 is a vernal pool on his property.
- 7 MS. HOUCK: Staff can do that.
- 8 HEARING OFFICER GEFTER: Thank you very
- 9 much. The next topic is -- we're going to leave
- 10 the topic of biology open, and move on now to the
- 11 topic of soil and water resources.
- 12 And before we take testimony on this
- 13 topic the parties have requested a public workshop
- 14 to discuss the issues and perhaps we can narrow
- our issues down and try to reach closure on some
- of the disputed matters regarding this topic. At
- 17 this point we will recess to a workshop.
- 18 (Off the record.)
- 19 HEARING OFFICER GEFTER: Back on the
- 20 record. I want to explain to members of the
- 21 public what process we just went through here.
- The parties had asked to have a discussion of the
- issues, so that we could narrow the areas from
- 24 litigation.
- 25 And so we recessed off the record into

1 what I called the workshop, it was more like a

- 2 conference, a discussion. It was a public
- discussion, members of the public were present
- 4 during the discussion. And the parties told us
- 5 what some of the issues are that they re concerned
- 6 about with respect to water supply to the project.
- 7 And during that discussion Commissioner
- 8 Geesman gave the parties guidance as to what
- 9 issues he thinks are important. I don't know if
- 10 you want to reiterate that now?
- 11 COMMISSIONER GEESMAN: No.
- 12 HEARING OFFICER GEFTER: Okay. The
- 13 parties have been told what we're interested in
- 14 hearing. And at this point the parties would like
- 15 to put on testimony which has already been filed
- 16 as direct testimony. They want to put on their
- 17 witnesses for our benefit. And so I'm going to
- 18 ask the Applicant to go forward with your
- 19 witnesses at this time.
- 20 MR. GALATI: First of all, I'd like to
- 21 make a clarification that the districts are here.
- 22 And I'd like them to identify themselves in just a
- 23 moment. And to also identify that there was no
- 24 prefile testimony. We didn't sponsor them as
- 25 witnesses.

1 The Committee invited districts to come.

- 2 The districts had made a presentation about the
- 3 water supply that we were going to use as our
- 4 foundational facts in describing the water supply.
- 5 Since the district has come, we'd like them to be
- 6 able to do that now.
- 7 So maybe it would be best if I just turn
- 8 over the microphone to members of the district and
- 9 let them introduce themselves and explain to you
- 10 what the water supply is, and how they're going to
- 11 proceed.
- 12 HEARING OFFICER GEFTER: Okay. And
- 13 could we have the business cards. And if not,
- 14 could you please spell your name and indicate the
- 15 name of your district.
- MR. MILOBAR: Okay. And we'll do this
- 17 individually?
- 18 HEARING OFFICER GEFTER: Yes.
- 19 MS. HOUCK: I apologize. Is it okay
- 20 to --
- 21 HEARING OFFICER GEFTER: Off the record.
- 22 (Off the record.)
- 23 HEARING OFFICER GEFTER: Back on the
- 24 record. And before the district's begin, I
- 25 understand that you would just be making

- 1 statements to assist the Committee in
- 2 understanding the arrangement that you have with
- 3 zone 7, that it is not testimony. Is that
- 4 correct, Mr. Galati?
- 5 MR. GALATI: Well, the agency comment,
- 6 and they can have any interplay. I just wanted to
- 7 say that it wasn't our testimony that we were
- 8 sponsoring. My experience has been that the
- 9 Commission extended the same testimony privileges
- 10 to agencies, and I would expect that response.
- 11 HEARING OFFICER GEFTER: Okay. Well,
- 12 what I want to do then, is I'm going to ask that,
- individually, the representatives be sworn, so
- 14 that we can rely on their testimony, in case there
- 15 is any question. All right.
- 16 MR. GALATI: Thank you. I appreciate
- 17 that.
- 18 HEARING OFFICER GEFTER: So why don't
- 19 you all introduce yourselves, and then be sworn.
- 20 So we know who's being sworn, and then we can
- 21 begin.
- MR. MILOBAR: My name is Martin Milobar.
- 23 I'm Engineer and Manager of Buena Vista Water
- 24 Storage District in Kern County. I've been with
- 25 the district since 1984. I'm a Registered

- 1 Professional Engineer in the disciplines of
- 2 agricultural engineering and civil engineering.
- 3 HEARING OFFICER GEFTER: Could you
- 4 please spell your name for the reporter?
- 5 MR. MILOBAR: It's, Martin is the first
- 6 name, the last name is M-i-l-o-b-a-r.
- 7 HEARING OFFICER GEFTER: Thank you. And
- 8 do you want to also spell the name of your
- 9 district for the reporter?
- 10 MR. MILOBAR: It's Buena Vista, B-u-e-n-
- 11 a V-i-s-t-a, two words, Water Storage District.
- 12 HEARING OFFICER GEFTER: Okay. And then
- 13 next?
- MR. BARTEL: My name is Dan Bartel. I'm
- 15 the Assistant Manager for the Buena Vista Water
- 16 Storage District. My name is spelled D-a-n B-a-r-
- 17 t-e-l. I'm also a civil engineer. I've been with
- 18 the district since 1993.
- 19 HEARING OFFICER GEFTER: Thank you.
- 20 MR. CROSSLEY: Hal Crossley, General
- 21 Manager, Rosedale-Rio Bravo Water Storage
- 22 District. I've been in water for about 23 years,
- 23 nine years with Rosedale. And the last name is C-
- 24 r-o-s-s-l-e-y, the first name is Hal H-a-l.
- 25 HEARING OFFICER GEFTER: Okay. And it's

- 1 Rosedale --
- 2 MR. CROSSLEY: Rosedale R-o-s-e-d-a-l-e
- 3 hyphen Rio Brave, R-i-o B-r-a-v-o.
- 4 HEARING OFFICER GEFTER: Thank you.
- 5 Water Storage --
- 6 MR. CROSSLEY: Water Storage District,
- 7 correct.
- 8 HEARING OFFICER GEFTER: Okay. Anyone
- 9 else?
- 10 MR. MCMURTREY: I'm Gene McMurtrey, M-c-
- 11 M-u-r-t-r-e-y. McMurtrey, Hartsock and Worth,
- second name is H-a-r-t-s-o-c-k, Worth W-o-r-t-h.
- 13 I'm an attorney practicing since 1969. I'm
- 14 general counsel for Buena Vista Water Storage
- 15 District, and special counsel for Rosedale-Rio
- 16 Bravo Water Storage District.
- 17 HEARING OFFICER GEFTER: Okay. So I
- have four individuals. I'm going to ask Mr.
- 19 Milobar, Mr. Dan Bartel, Mr. Crossley -- actually
- 20 I'll ask the three of you to stand and be sworn.
- 21 Mr. McMurtrey, you're their counsel, I understand,
- 22 so you don't need to be sworn.
- MR. MCMURTREY: Yes. They've asked me
- 24 to review with you the environmental process that
- 25 we went through for our project. I don't know

1 whether you want me to do that as testimony. I'd

- 2 be happy to be sworn if you'd like to have it in
- 3 that form?
- 4 HEARING OFFICER GEFTER: I think we'll
- 5 just let you represent them as an attorney. Mr.
- 6 Milobar, Mr. Bartel and Mr. Crossley, please be
- 7 sworn.
- 8 Whereupon,
- 9 MARTIN MILOBAR, DAN BARTEL AND HAL CROSSLEY
- 10 were called as witnesses herein, and after first
- 11 having been duly sworn, were examined and
- 12 testified as follows:
- 13 HEARING OFFICER GEFTER: Okay, we will
- 14 begin. Who wants to begin?
- MR. CROSSLEY: I wanted to ask you a
- 16 question. We put together a powerpoint
- 17 presentation. Obviously we're set up to do it on
- 18 the wall, but if you prefer we can just give you
- 19 copies so you can follow along with us. So
- 20 whatever you're preference is.
- 21 HEARING OFFICER GEFTER: On the wall,
- 22 because the people in the audience -- unless you
- 23 have enough copies for the people in the audience?
- MR. CROSSLEY: Probably just for those
- on the table.

1 HEARING OFFICER GEFTER: Okay, so why

- 2 don't we put it on the wall so our local residents
- 3 can also watch.
- 4 Okay, please begin.
- 5 MR. MILOBAR: This program, this is a
- 6 typical recharge pond that you might see in Kern
- 7 County. There are many banking programs,
- 8 recharging banking programs in the county that
- 9 have been developed over the last ten to fifteen
- 10 years. Some of them date back as far as 25 or 30
- 11 years.
- 12 This particular program, Buena Vista
- 13 Rosedale-Rio Bravo water banking and recovery
- 14 program, is the one that you're getting specifics
- on today. The introductions were already made,
- 16 and they are listed right there.
- 17 This shows you our locale with respect
- 18 to the state, and we're up in this area right now.
- 19 This is Kern County down below. The California
- 20 Aqueduct does come out of the bay, and parallels
- 21 I-5, going right through and past Kern County on
- 22 its way to Metropolitan Water District, southern
- 23 California.
- 24 It's probably best to describe Buena
- 25 Vista first, and then I'll give it to Hal

1 Crossley. Let's go back one. This is a typical

- 2 extraction well in Buena Vista Water Storage
- 3 District.
- We participate in a number of banking
- 5 programs. This particular one is in our district
- 6 proper. You can see the cropland in the
- 7 background. Our primary purpose, of course, being
- 8 to supply surface water to agricultural users in
- 9 our district.
- 10 Our district is approximately 50,000
- 11 acres in size. It's all agricultural water use.
- 12 Our supplies are Kern River water, which is
- 13 regulated in an upstream reservoir called Lake
- 14 Isabella.
- We have a perpetual contract for use of
- 16 conservation storage space in that reservoir,
- 17 which amounts to about 170,000 acre-feet of space
- 18 that we can use at different times. We also have
- 19 gotten other supplies. Kern water is the Bureau
- 20 of Water, a state water project.
- 21 We have a contract through the Kern
- 22 County Water Agency for state water project water,
- 23 and like it says here, our agricultural uses are
- 24 rental or pumping and surface water deliveries.
- 25 This particular well is one of the wells that was

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drilled a number of years ago by the district.
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- We're presently in the process of
- 3 drilling additional wells, and there are funds
- 4 being received from the state, bond issue funds
- 5 that will pay for approximately 50 percent of the
- 6 cost of the wells that we're drilling this year.
- 7 There has been quite an influx of money
- 8 by the state bond issues for infrastructure
- 9 improvements that have occurred in Kern County.
- 10 And if I had to guess at the total amount of money
- 11 that's been allocated to Kern County only for
- 12 these kinds of improvements, it's probably in the
- order of 70 or 80 million dollars just in the last
- 14 two or three years.
- And likewise up and down the state. So
- 16 there's a big push right now to allow districts
- and to actually provide money to encourage
- 18 districts to improve their ability to regulate
- 19 water.
- 20 And one of the largest sources in
- 21 California that needs more regulation for
- 22 beneficial use is flood waters. And a lot of the,
- 23 practically all the banking programs in Kern
- 24 County use re-regulated flood water into the
- 25 groundwater basin for later extraction and use for

1 benefit to local entities as well as third party

- 2 benefits throughout the state.
- 3
  I'll let Hal Crossley describe his
- 4 district in brief, and then Dan Bartel will walk
- 5 you through the details of the program that we've
- 6 developed together.
- 7 MR. CROSSLEY: The Rosedale district is
- 8 adjacent to the Buena Vista district. It was the
- 9 perfect marriage of the two districts to partner
- in the program we're going to present today. But
- 11 the Rosedale district is almost centrally located
- on the Kern River fan, actually it's a little over
- 13 44,000 acres.
- 14 The east side of the district is
- 15 adjacent to the city of Bakersfield, so we're
- 16 becoming fairly heavily residential in that area.
- 17 But the district is still primarily agricultural.
- 18 The district owns roughly ten percent of the land
- in the district, which it uses for recharge ponds
- 20 and conveyance facilities and in addition to that
- of course there are some undeveloped and fallow
- 22 lands which constitute the ten percent.
- 23 Rosedale's water supply is a contract
- 24 with the city of Bakersfield for water off the
- 25 Kern River. We do have annual contracts with the

1 Bureau for 215 water when it becomes available off

- 2 the friant system. And we do have a contract with
- 3 the Kern county Water agency for stake water.
- I might just point out that there's 15
- 5 member units in the Kern County Water Agency, and
- 6 the Kern County Water Agency has contracted for 25
- 7 percent of the water on the state project, so that
- 8 makes us, as member units of the agency, very
- 9 knowledgeable with regard to state water and
- 10 what's going on with water up and down the state.
- 11 Our district is a little bit different
- than a lot of other districts in that we don't
- 13 have an elaborate distribution system. All of our
- landowners have their own wells, and so as a
- 15 result most of the water we bring into the
- 16 district is for direct recharge.
- 17 I wanted to explain something. Down in
- 18 Kern County we, like I said, -- and that's not to
- pat us on the back, but by necessity we're very
- 20 knowledgeable about the water in the state of
- 21 California.
- We have basically three surface supplies
- 23 in Kern County -- the Kern River, the friant
- 24 system, the CVP, an state water project. And
- 25 Rosedale, for example, where we're situated on the

1 Kern River fan, we have -- and this is without

- 2 bragging -- probably some of the best recharge
- 3 ground in the state of California.
- 4 We have unbelievable soils that have
- 5 been deposited from the eastern Sierras -- or west
- 6 side of the Sierras actually -- that have come
- 7 down the Kern River over years, and the natural
- 8 slough that runs through the district, called the
- 9 Goose Lake slough, has soils that have been
- 10 deposited over eons of time, and very coarse
- granite soils that take water like a sponge.
- 12 When we started introducing water in
- 13 there it's not unusual for our ponds to take six
- or eight feet a day, which is, you know, a pretty
- good rate. And we have well over a million acre-
- 16 feet of storage under us.
- And so, in 1995, my district, we
- 18 convened a series of goals and objectives
- meetings, trying to look forward 25 to 50 years
- 20 and anticipate what was happening. We saw an
- 21 increase in urbanization in the eastern end of the
- 22 district, we saw increased competition of water
- 23 supplies, diminishing reliability, increasing
- 24 costs.
- 25 And we -- all my five board members are

1 all farmers, they're some of the major landowners

- 2 in the district. And so what were we going to do
- 3 to make sure that our district stayed in balance,
- 4 number one, and number two what we were going to
- 5 do to try and keep farming viable in the district.
- 6 And the only thing we could do was look
- 7 at the resources and assets that we had and try to
- 8 utilize those to number one increase our water
- 9 supply reliability, and number two generate some
- 10 cash flow whereby we could build facilities and
- 11 stabilize the cost to the landowners.
- 12 And so that's what we started to do.
- 13 And that's been eight years we've been working on
- 14 that, which brings us to where we are today. And
- 15 so this wasn't some haphazard thing. And we, like
- 16 I said, we formed a partnership with Buena Vista.
- 17 Buena Vista is in the enviable position
- of having a huge lower river water right, and so
- 19 between our recharge and storage and their high
- 20 flow water, it made a perfect partnership.
- 21 And so we're talking about joint
- 22 groundwater banking program between two adjacent
- 23 districts, optimized utilization of wet year
- 24 supplies through groundwater recharge, and the
- whole name of the game.

1 And, like Marty alluded to, the reason

- 2 money is coming through the state of California,
- 3 Prop. 13 and stuff, the state of California is
- 4 encouraging districts and locales to try to become
- 5 independent of relying on the state project or
- 6 other projects, and try to cure their own water
- 7 needs.
- 8 And so that' what our program does. We
- 9 create dry year supplies for third-party users,
- 10 inside and outside of Kern County. Once again,
- optimizing the resource available to us. The
- 12 proceeds that we would generate from the sale of
- 13 this water creates new infrastructure, reduces
- 14 overdraft, and stabilizes the water cost.
- Our district has already expended about
- 16 two million dollars in brand new recharge bonds
- 17 that we dedicated in January. Like I said, a lot
- of the area in our district is becoming
- 19 residential, so the cost of this land is
- 20 escalating very rapidly.
- 21 And so we're trying to generate the
- 22 revenue to grab as much of this, and preserve this
- 23 recharge ground before it all gets away from us.
- 24 The program that we've instituted between the two
- 25 districts, perfectly fits in to our district's

1 goals and the statutory authority that we have as

- 2 water storage districts.
- 3 I think we may need to move to the next
- 4 page? Oh, Dan, you're going to do this part?
- 5 MR. BARTEL: Thanks, Hal. I just want
- 6 to go through some of the details of the program.
- 7 Things are never as simple as they seem. When you
- 8 put water deals together they're very complicated,
- 9 so bear with me. I'll try to make it as simple as
- 10 possible.
- But as Hal alluded to, this is a
- 12 partnership between projects, and Hal was very
- instrumental in that. I kind of call him Tommy
- 14 Lasorda. I know we're in northern California, but
- 15 he's kind of the rah-rah guy, and he gets people
- 16 together, and puts good programs together to
- 17 maximize what we do.
- 18 As Hal says, he's pretty central to the
- 19 Kern River fan right here. Here's the Kern River,
- 20 coming right through the city of Bakersfield and
- on down. This is the whole Kern River fan area.
- 22 Here's Buena Vista Water Storage
- 23 district, and the California Aqueduct coming right
- 24 here on our western boundary, and heading down
- 25 south over the Tehatchapis to southern California.

1 So what this project does basically is

- 2 take water in a flood year, you know, 140-150
- 3 percent above normal, and instead of diverting
- 4 that into the California intertie, which is a
- 5 flood control structure here that I'll show you
- 6 later in a photo, for non-beneficial purposes,
- 7 they'll now divert that into Rosedale-Rio Bravo's
- 8 newly constructed recharge ponds, and ponds that
- 9 they will construct for groundwater recharge.
- 10 And then in the dry years, or on an
- 11 every year basis with a customer like Tesla,
- 12 they'll recover that water and deliver it either
- 13 back into the aqueduct directly or via exchange of
- 14 releasing some of their state water entitlement to
- 15 their customer, depending on where he's located.
- 16 Obviously, if it's northern California
- 17 it would be an exchange mechanism. So that's kind
- of the program in a nutshell. There's a lot of
- 19 complicated pieces of it that I won't bore you
- 20 with, but there is also some recovery out of Buena
- 21 Vista as part of this program.
- 22 75 percent of the recovery comes out of
- 23 Rosedale to the customers, and 25 percent of the
- 24 recovery comes out of Buena Vista. Because we
- 25 have such a strong Kern River supply our

1 groundwater is very abundant, so we want to take

- 2 some of that surplus groundwater and put it to
- 3 beneficial purposes over and above our landowners
- 4 needs.
- 5 And so, it's a very firm supply, it's
- 6 been there for a long time, and that gets back to
- 7 the 80,000 acre feet that Mr. Osias alluded to,
- 8 that's been banked over years past and is
- 9 available for those customers.
- 10 MR. CROSSLEY: I just wanted to
- 11 highlight that when Dan mentions recovery, the
- 12 state water project would have to get down to 15
- 13 percent or less allocation before we would have to
- do any in-district recovery with recovery wells.
- Other than that we have an amount coming
- 16 down the California Aqueduct from Banks pumping
- 17 plant that would take care of the water from the
- 18 pumping plant.
- 19 MR. BARTEL: Okay, next slide. This is
- 20 kind of a typical rendition of what would happen
- 21 in a wet year. And I go back to 1998 because
- that's the last wet year we had. We're looking
- for some more, and as they say we're due for one.
- 24 This is Lake Isabella, and in 1998 it produced 1.7
- 25 millon acre-feet of Kern river runoff.

1 And that produced a river right to Buena

- 2 Vista of 480,000 acre feet. Our in-district
- demands are 150,000 to 180,000 acre-feet of water
- 4 for our irrigation needs. Now the Kern River is
- 5 feast or famine, we're either really dry or really
- 6 wet.
- 7 So Buena Vista has to get creative on
- 8 what we're going to do with those wet year
- 9 supplies, rather than just flood farm ground in
- 10 Tulare Lake or in Buena Vista Lake, we'd rather
- 11 put that to beneficial uses. So over the course
- 12 of the last ten or fifteen years, as Mr. Milobar
- alluded to, we've been creating groundwater
- recharge programs, to put that to beneficial use.
- And so what happens, as in 1998, if it
- 16 were to occur again -- and this project is in
- 17 place now -- we would take up to 70, 80,000 acre-
- 18 feet, and put that into new Rosedale recharge
- 19 ponds. And so that would take 50,000 acre-feet
- 20 out of the Kern River intertie that went to not
- 21 beneficial purposes.
- 22 And that would also take 20,000 acre-
- feet out of Tulare Lake that wouldn't flood farm
- 24 ground. And I know we talked earlier about farm
- 25 ground and that was kind of an issue here, not to

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1 take farm ground out of production.
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- 2 MR. CROSSLEY: I just wanted to
- 3 highlight also, I mean I know that Dan's going
- 4 pretty fast, but when you think about it, the Kern
- 5 River water, some of the highest quality water in
- 6 the United States, is now going to be captured,
- 7 kept in Bakersfield for use by the overlying land
- 8 owners, the businesses, the farms, the residents
- 9 of Bakersfield, and a lesser quality state water,
- 10 higher TDS, more salt content and everything, is
- 11 going to be used to send to the pumping plant.
- 12 So this is a water use that is
- 13 continually being promoted, keeping the higher
- 14 quality water for the highest beneficial use.
- MR. BARTEL: Right. And when we talk
- 16 about policies that's a policy we have in Kern
- 17 County, is maximizing the amount of the best
- 18 quality water for our recharge projects to protect
- 19 the basin, and using the lesser quality water --
- 20 like the state water project -- when we say
- 21 lesser, it's not bad quality water, we don't want
- them to get that idea. But it's a lesser quality.
- 23 So we prioritize the Kern River water in
- 24 those recharge ponds over the state water, and
- 25 that's, that gets very technical and involved.

- 1 Next slide.
- 2 As we developed this project we went
- 3 through a whole host of hydrologic studies. One
- 4 of our first customers, Tesla Power Plant, were
- 5 very interested in a very firm supply, and how are
- 6 you going to convince us that it's very firm.
- 7 So we did extensive analysis about our
- 8 project. We evaluated four different 35-year
- 9 periods of hydrologic periods to confirm the
- 10 available supply. And we modeled not only filling
- 11 Tesla's demand but we had other customers in
- 12 mind -- not specific ones, but we had different
- 13 kinds of customers, and we figured out we could do
- 14 a project twice as large as Tesla's, almost twice
- as much, so that's another five to six thousand
- 16 acre-feet available for other customers.
- 17 And it's been talked about before that
- 18 Tesla has, as part of our negotiations, 81,000
- 19 acre-feet and a 13 year supply to get them going.
- 20 Next slide.
- 21 This is one of the typical account
- 22 models that we did on one of the worst hydrology
- 23 periods. And the thing I want to show you here is
- 24 the red bars denote the recovery out of the
- 25 program. So you see it comes out on an every year

- 1 basis, some years more, some years less.
- 2 Kind of the base supply here would be
- 3 like a power plant, in the 6,000 acre-foot range,
- 4 and then in some of the other years about twice
- 5 that much. The blue bars represent inputs into
- 6 the banking program. So the red are recovery, the
- 7 blue are inputs.
- 8 And you can see the feast and famine
- 9 Kern River scenario. It's basically between five
- and seven years out of 35 we get these big years
- 11 where we recharge into our facilities. And
- 12 that's, I mean, that's important. And this line
- 13 here just represents what the account balance does
- 14 over time.
- 15 So we frontload the project with a block
- of water for Tesla, and then it fluctuates over
- 17 time. But remember that five to seven years out
- of 35, that's important later. On the 18th we'll
- 19 talk about the shrew that's important.
- 20 Current program status is we are
- 21 operational. Mr. McMurtrey will talk later about
- 22 our CEQA process, but we've finished that. And
- 23 Hal is speedily building facilities. This is one
- 24 of the intake facilities to one of his recharge
- 25 ponds.

1 And we had a dedication. Here's a

- 2 plague here, it was kind of a real memorable event
- 3 for a retired director of theirs that they named
- 4 the project after. And he's really a visionary in
- 5 conjunctive use programs.
- 6 He was way ahead of the state of
- 7 California when he was developing Rosedale's
- 8 policy of conjunctive use, and now it's a big
- 9 thing in the state of California to develop these
- 10 banking conjunctive use programs. And he was
- 11 thinking about that 40 years ago. Next slide.
- This is an aerial photo of one of the
- 13 new ponds in Rosedale that's been constructed over
- 14 the last year, six months. This is a 160 acre
- 15 project, and they did do some recharge here for a
- 16 little while this year, even thought it wasn't
- 17 real wet.
- 18 But Rosedale has constructed new intake
- 19 structures. To date 160 acres of new recharge
- 20 ponds. That was farm ground at one time, and it
- 21 was probably one of the most sandiest pieces of
- 22 property around.
- 23 As farmers know, when their ground is
- 24 really sandy they can't get the water across and
- 25 it's really difficult to irrigate, and so what

1 better place to construct a recharge pond than in

- 2 a piece of ground that's very difficult to
- 3 irrigate because it infiltrates so fast.
- 4 They've had to do numerous county road
- 5 crossing improvements to increase the capacity
- 6 through their system, and those are very costly.
- 7 And channel capacity improvements of the historic
- 8 Goose Lake slough, jerry slough, that they've done
- 9 through their district. Next slide.
- This is another photo of those ponds.
- And as Hal said they've spent somewhere between
- 1.5 and two million dollars to date, and there's
- more improvements planned for 2004 and 2005. More
- 14 recharge ponds, extraction facilities, and we've
- 15 also been recovering now on the program.
- Over the last three years we've
- delivered about 65,000 acre-feet to its -- that's
- 18 EWA there, environmental water account -- and if
- 19 any of you are familiar with the state water
- 20 project, that's an environmental account that
- 21 helps to deal with impacts in the delta.
- 22 And we've been an active transfer party
- 23 to those folks. And so we've been providing water
- for environmental purposes there. And we've also
- 25 been out soliciting other potential buyers, and

1 the bottom line is we are ready to execute long-

- 2 term agreements.
- 3 And we've been ready to execute long-
- 4 term agreements with Tesla, but there's been some
- 5 problems along the way. Not relative to us, but
- 6 to the process. Next slide.
- 7 MR. MCMURTREY: I was asked to just let
- 8 you know that we have in fact completed our
- 9 environmental review process for the project. We
- 10 began this process approximately a year or so
- 11 ago -- actually more than that, maybe a year and a
- 12 half ago.
- I should point out that Rosedale
- initiated the process with a programmatic EIR,
- 15 they call it their mastery EIR, for facilities to
- 16 be constructed in Rosedale for banking projects.
- 17 It was somewhat a generic document in that it
- described, in a general way, recharge facilities.
- 19 It described the use of the 300,000
- 20 acre-feet of storage capacity in the basin
- 21 underlying Rosedale. And it described recovery
- facilities that might generate as much as 45,000
- 23 acre-feet of recovery capacity.
- 24 They then followed that with a negative
- 25 declaration, they tiered off of that with negative

1 declaration for specific recharge facilities for

- 2 specific projects, including this project. So it
- 3 had approximately three wells and some recharge
- 4 facilities connected with it.
- 5 In addition to that, Buena Vista was the
- 6 lead agency for another EIR that actually
- 7 described the water put and take operation. Which
- 8 -- I have a copy here. And, in any event --
- 9 HEARING OFFICER GEFTER: Off the record.
- 10 (Off the record.)
- 11 HEARING OFFICER GEFTER: Back on the
- 12 record.
- MR. MCMURTREY: Yes, this is it. They
- 14 started that process in early 2002. They went
- 15 through several public hearings. They deposited
- 16 the document with the state clearinghouse. And I
- 17 think we're on to the next slide.
- 18 I understand this has been marked as
- 19 exhibit --
- 20 MR. GALATI: Yes. I just want to point
- 21 out that the document that Mr. McMurtrey is
- 22 referring to has been marked as exhibit 15 by the
- 23 Applicant.
- MR. MCMURTREY: In any event, comments
- 25 were received from various public agencies and

1 individuals. We responded to those comments. We

- 2 did certify the final EIR in October of 2002. The
- 3 slide will indicate that we did receive one
- 4 comment relative to the shrew.
- 5 We did respond to that comment. I won't
- 6 go into any detail on that, I understand that will
- 7 come up on the 18th -- unless you want to hear it
- 8 now.
- 9 In addition to that, after having
- 10 certified the final EIR for the project, and
- 11 entered into it, we also entered into what we
- 12 called memoranda of understanding with various
- 13 entities that adjoin the project, or adjoin these
- 14 districts. Such as the Kern water bank, semi-
- 15 tropic water storage district, the Kern County
- 16 Water Agency, and others.
- 17 The purpose of the memoranda of
- 18 understanding is to establish a forum for dispute
- 19 resolution for those entities that might be
- 20 affected by operation of the project. also to
- 21 establish monitoring programs for the operation of
- the project, and mitigation measures in the event
- 23 that impacts are perceived from the project.
- 24 And all of this was accomplished by
- 25 negotiated agreements. We have a monitoring

1 committee composed of representatives of all those

- 2 entities, which meet regularly and review those
- 3 operations.
- 4 MR. MILOBAR: It's probably important to
- 5 explain that the process Gene just described
- 6 actually started being formulated probably eight,
- 7 nine years ago, when actually the state project
- 8 bought the Kern water bank land, some 20,000 acres
- 9 of lands, for the purpose of storing regulated
- 10 water in the groundwater basin.
- And there needed to be a forum to keep
- 12 track on how all this operation was occurring, and
- if there were any adjacent impacts. So that's
- 14 when the MOU process was actually formulated, and
- 15 then it was agreed by all the districts
- 16 surrounding that project and other projects that
- were already existing that everyone, when they
- 18 formulated a program, they would do the same
- thing, they would agree to formulate a similar
- MOU, so that everybody in the county that's
- 21 working under these programs is under the same set
- 22 of rules.
- 23 And data collection is very detailed.
- 24 We track what happens during recharge years, what
- 25 happens during extraction years, and everybody is

1 working together on the degree of extraction that

- 2 can occur in any one year.
- 3 So it's a very coordinated program, so
- 4 that you don't have somewhat of a haphazard
- 5 occurrence of a bunch of projects. They're all
- 6 working together.
- 7 MR. CROSSLEY: I wanted to highlight one
- 8 more thing for the Commission and for the
- 9 interested parties. And I don't know if we're
- 10 going to do the rest of this powerpoint today or
- 11 not.
- But one think I wanted to highlight for
- you is I described for you capturing of high
- 14 quality water and keeping it in the basin, the
- 15 aquifer underneath Bakersfield, for highest
- 16 beneficial use. I wanted to also point out what
- 17 happens to this water if it were not captured.
- This water, in the high flow years, when
- 19 it comes down the Kern River, in excess of 140
- 20 percent, 200 percent of Kern River, this water
- 21 either goes out the intertie, you know, it goes
- 22 back into the California Aqueduct, or it goes
- 23 north in the Kern River channel, heading up
- 24 towards Tulare Lake.
- 25 And there are many other streams north

of us, the White River, and a number of streams

- 2 north of us that feed into the Tulare Lake area.
- 3 Well, what the landowners in those areas do,
- 4 because you're flooding crop ground and you're
- 5 cutting off roads and everything else up around
- 6 Corcoran and in that general area, and so their
- 7 spending a lot of money to pump the water out of
- 8 those rivers into the friant Kern canal, which
- 9 comes down the friant Kern, and dumps into the
- 10 Kern River.
- 11 And there were years, I can remember in
- the 80's, when Boswell spent the money to put
- 13 pumps along the chuck structures in the California
- 14 aqueduct to reverse flow the water to try to get
- 15 rid of this water, because of all the damage and
- 16 farm ground that are flooded and everything.
- So, on the one hand you've got this high
- 18 quality water being put to good use instead of
- 19 being lost, and number two, you're helping to
- 20 mitigate a damage situation on the other end. So
- 21 it was a program that was extremely well received
- 22 in Kern County.
- 23 MR. BARTEL: Just for your benefit, this
- 24 is the Buena Vista shrew -- do you want to defer
- 25 testimony on that until the 18th?

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1 HEARING OFFICER GEFTER: Yes, we're
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- 2 going to take testimony on the shrew on the 18th.
- 3 The U.S. Fish and Wildlife witness will be here
- 4 then.
- 5 MR. BARTEL: Okay. some of the bullets
- 6 on these pictures are relevant to the shrew, but
- 7 I'll just kind of point out what the pictures are
- 8 and they're kind of relevant to our program as
- 9 well. So next slide.
- 10 This is the Kern intertie we've been
- 11 talking about. This is the summit basin that, as
- 12 the waters come flooding down the Kern River
- 13 channel they go into an intake channel here. And
- this is a black and white photo so it's kind of
- 15 hard to see, but this is the California Aqueduct
- 16 going south to the Tehachapis.
- 17 And this goes up the Kern River flood
- 18 channel up to Tulare Lake. But it's a very wet
- 19 condition when this is all happening, and when
- we're recharging in Rosedale. Next slide.
- 21 This kind of gives you a feel for all
- 22 the wet areas in Kern County during these types of
- 23 years when we'd be recharging in Rosedale. Here's
- 24 the new ponds, and all these colored areas are
- 25 recharged ponds that would be wet. Kern water

- 1 bank here in green.
- 2 The west Kern Buena Vista program here,
- 3 which the Commission might be familiar with on
- 4 other projects -- we're a party with that program
- 5 there -- is in this area. The city's 2,800 acres
- 6 and Kern County Water Agency has a project up in
- 7 this area the color didn't come out well on the
- 8 wall, but in this area.
- 9 So all in all, this historic Kern River
- 10 fan, which was in farming in the, probably late
- 70's, has now been converted to seasonal wetlands
- recharge programs to the tune of about 15,000
- 13 acres. So it's a really neat conversion of land
- for environmental benefits and water supply
- 15 benefits. It's really something to see in a wet
- 16 season. Next slide.
- 17 This is a picture of that area from the
- 18 air, looking towards the California Aqueduct. And
- 19 just see all the water that's around. And when we
- 20 recharge Rosedale again, it'd be in a year
- 21 typically 140 percent of normal, there's water all
- over the place and we're trying to put it to
- 23 beneficial purposes. Next slide.
- 24 This is the same photo, almost, in a
- 25 different type of year. Obviously there's years

during the famine when we're not recharging along

- 2 the channel, and it's a very dry uplands type
- 3 area. So it changes dramatically over the
- 4 different types of seasons. Next slide.
- 5 This is just kind of a program summary
- 6 about groundwater recharging in Kern County.
- 7 Generally and specifically to our program. The
- 8 photo in the background -- actually, we have a
- 9 partnership with the Tule Elk State Park, where we
- 10 use some of the sloughs in the park for
- 11 groundwater recharge. And it's a lot of fun to
- see, the elk don't get water unless we're
- 13 recharging out there, and that's what they're all
- 14 about, hence the name.
- But groundwater banking programs have
- 16 proven to be environmentally friendly.
- 17 Groundwater impacts of local banking programs have
- 18 been mitigated via cooperative MOU's amongst all
- 19 the local groundwater districts, and the banking
- 20 programs that have come in. It's a really good
- 21 process to go through.
- We have extreme amounts of technical
- 23 people that are working on this process on a day-
- 24 to-day basis to make sure that those impacts are
- 25 dealt with and actually prevented ahead of time.

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1 And as we've talked previous,
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- 2 groundwater banking programs put flood water to
- 3 beneficial uses, and this has been encouraged over
- 4 and over again, not just by the state legislature
- 5 but also by the voters of California.
- 6 Just one of the last points. It's kind
- 7 of interesting in these projects. We actually use
- 8 the water twice. We use it once as we're putting
- 9 it in, and the environment gets a benefit to that.
- 10 And then when we recover it to our customers they
- get to use it for a benefit for municipal
- 12 industrial uses.
- One of the secondary benefits that we
- 14 have realized through operating these programs now
- for about ten years is, as we generate revenues
- 16 we're able to go buy supplies, like interruptible
- 17 supplies on the state water project, that are
- 18 surplus to the delta's needs, and there's ample
- 19 pumping capacity.
- 20 We'll be able to go out and purchase
- 21 those supplies and recharge those, and benefit the
- 22 elk and all the other wildlife that enjoy the
- 23 recharge areas. Without the revenues generated by
- 24 these transfers we are unable to do that with our
- own farmers' financial resources.

1 MR. CROSSLEY: I guess in summary I'd

- 2 like to just point out that, as the Tesla people
- 3 have already alluded to, we've been dancing with
- 4 them for a couple of years, and we worked hard and
- 5 we've had meetings in Orange County and
- 6 Bakersfield -- hell, we even got them to come to
- 7 Bakersfield quite a few times -- and so we've
- 8 dealt with a lot of extremely difficult issues,
- 9 and we've put together a program and tailored an
- 10 agreement that would meet their reliability needs.
- And that was, you know, that's no easy
- 12 task. And so we've invested a lot of hard work,
- and our program was going to happen, and was
- happening independent of Florida Power's needs,
- 15 but they were one of the first people that we were
- 16 in touch with.
- And so we were able to kind of go
- 18 through the process together, and it was kind of
- 19 funny because issues would come up with the
- 20 Commission which would take the spotlight, and
- 21 then the Commission process looked pretty good,
- 22 and the spotlight would focus on Kern County.
- 23 Well, is it going to happen down in Kern
- 24 County? So we went through this process together,
- 25 and our desire is to keep the process going, and

1 we would love to have Florida Power as our first

- 2 customer. We think we've put together a program
- 3 that satisfies a lot of different constituencies.
- 4 HEARING OFFICER GEFTER: Let me ask Mr.
- 5 Galati, this powerpoint presentation, I want to
- 6 mark the paper version of it as exhibit 157. Is
- 7 Applicant sponsoring this?
- 8 MR. GALATI: Yes. I'd like to sponsor
- 9 157 into evidence.
- 10 HEARING OFFICER GEFTER: Let's -- is
- there any objection to receipt of this powerpoint
- 12 presentation into the record?
- MS. HOUCK: No, just with the
- 14 understanding we may have some questions about the
- 15 shrew next week.
- 16 HEARING OFFICER GEFTER: Certainly.
- 17 HEARING OFFICER GEFTER: Any objections?
- MR. BOYD: We have no objections.
- 19 HEARING OFFICER GEFTER: All right.
- 20 Exhibit 157, which is the powerpoint presentation,
- 21 paper version, for the Buena Vista Rosedale-Rio
- 22 Bravo water banking and recover program, is now
- 23 received into the record.
- 24 And then I have a question for whomever
- of the panel wishes to answer the question. And

- 1 this is a summary of my understanding of what
- 2 you're selling to Tesla Project, and tell me if
- 3 this is an accurate summary.
- 4 Which is that water normally allocated
- 5 for delivery to the Buena Vista district and the
- 6 Rosedale-Rio Bravo district would instead be given
- 7 to the Tesla Power Plant at the Zone 7 turnout.
- 8 And then it would be made up by drawing
- 9 groundwater from your bank water storage. Is that
- 10 the summary?
- 11 MR. CROSSLEY: That's almost correct.
- 12 We're going to facilitate the exchange using our
- 13 state supply, okay, but the water, the actual
- 14 water, is high flow flood water that would have
- 15 been lost to Kern County and ultimately would have
- 16 caused more damage than good.
- 17 MR. MCMURTREY: If I might, if I can
- 18 just elaborate on that a little bit, because I
- 19 think it goes somewhat to this reliability
- 20 question. That is, the high flow Kern River water
- 21 that we're technically selling to the plant we
- 22 have in place and will have in place, can have in
- 23 place.
- We think it is 100 percent reliable
- 25 supply. We feel so confident about that that in

1 our negotiations with Tesla we have essentially

- 2 agreed that long-term drought will not be a force
- 3 majeure event. Therefore it will not relieve us
- 4 of our obligations to supply water.
- 5 In addition to that there are two sides
- 6 of reliability. One is getting it in the ground,
- 7 and we have most of it in the ground and certainly
- 8 will have the rest. We actually have more than
- 9 the 81,000 acre-feet already in the ground, we
- just didn't want to commit more than 81,000 at
- 11 this time to Tesla.
- 12 But the other reliability side is that a
- delivery has to be made of that water to Tesla.
- 14 And the way we do that is, we pump the water as
- 15 you just said, our landowners pump the water. And
- 16 instead of receiving their state supply at the
- 17 district boundaries, that state supply, to the
- tune of 6,000 acre-feet or thereabouts, goes to
- 19 Tesla.
- 20 We do that by an internal exchange with
- 21 the Kern County Water Agency. The Kern County
- 22 Water Agency is a state project contractor. They
- 23 have approximately 25 percent of the state water
- 24 project supply, which is about a million acre-
- 25 feet.

1 Our individual district supplies are

- 2 included within that million acre-feet. Our
- 3 arrangement with the agency is that they will
- 4 supply to Tesla, from the agencie's supply, the
- 5 water that they need. And they will charge it
- 6 against our pro-rata share of the agency's supply.
- 7 Which is why we feel that the
- 8 reliability for the water supply in the state
- 9 project is, in my opinion, it's 100 percent.
- 10 Because they really have access to all of the
- 11 agency supply. And then that can be manipulated
- 12 internally in Kern County.
- 13 For example, we can pump water to Bolita
- 14 Ridge. And have the agency deliver Bolita Ridge
- 15 water. I mean, there are ways for us to make sure
- 16 that whatever agency supply they have in any given
- 17 year can be available to Tesla to meet this
- 18 contractual commitment.
- 19 It really requires the state -- for us
- 20 not to supply the water it almost requires the
- 21 state project to not operate. I mean, if you shut
- down the state project, if there was an earthquake
- 23 and you couldn't move water through the state
- 24 project, something like that, a catastrophe of
- 25 that magnitude, it would be the only way that a

- force majeure event would prevent us from
- 2 delivering water.
- 3 And I might add that with reliability
- 4 goes cost. We've looked at lots of sale programs.
- 5 We need money to build facilities and buy water to
- 6 solve our overdraft. We have to be creative
- 7 because we are being shorted on our state project
- 8 supply out of the delta.
- 9 And we don't want to put any more
- 10 pressure on the state project, we don't want to
- 11 put any more pressure on the delta, so we're being
- 12 creative in Kern County, selling dry year water
- for a high price and then using that money to
- 14 build facilities and buy other water supplies.
- In order for us to get that high price
- 16 we've done everything we possibly can do to make
- 17 this a very, very reliable supply. And we think
- 18 those two go hand in hand.
- 19 HEARING OFFICER GEFTER: Any cross-
- 20 examination of the witnesses?
- MS. HOUCK: Staff has some contract-
- 22 related questions. I think Mr. Galati indicated
- 23 earlier that Mr. Osias would be the best person to
- 24 address those to tomorrow. So I would just want
- 25 to clarify that he would be able to address --

1 MR. OSIAS: I may not be here tomorrow.

- 2 And Mr. McMurtrey is the other side of the
- 3 contract, so I think he'd be a good person to ask.
- 4 MR. GALATI: Yes, I agree that you could
- 5 ask Mr. McMurtrey contractual questions to the
- 6 extent that he can answer.
- 7 HEARING OFFICER GEFTER: And again, this
- 8 is -- this would be an attorney asking an
- 9 attorney, so this would be more or less a legal
- 10 argument in the long run. So I need to figure out
- 11 what sort of questions you have and can you ask
- 12 them of the witnesses.
- MS. HOUCK: They're questions related to
- 14 whether there is an actual contract in place, and
- 15 what process would need to occur for the water to
- 16 actually physically be delivered to the power
- 17 plant.
- 18 HEARING OFFICER GEFTER: Okay, it seems
- 19 that the witnesses could answer that as well, we
- 20 could try that first.
- 21 MR. MCMURTREY: If you'd rather hear
- from the witnesses, so -- I mean, I can tell you
- 23 that there is a contract that has been, a draft of
- 24 a contract that's still in the process of being
- 25 negotiated. But it's in fairly final form, but it

1 has not been signed, and cannot be signed until a

- 2 decision has been made as to whether or not ours
- 3 is the water supply.
- 4 Our contract, as negotiated, requires
- 5 the Applicant to pay for the water over a 35
- 6 year -- I'll correct that, it's actually through
- 7 2035, but can be extended to 2050. Anyway, it
- 8 requires them to pay -- once they sign that
- 9 contract they are required to buy the water. So
- 10 they won't sign the contract.
- 11 MS. HOUCK: In order to physically
- deliver the water to the power plant site how many
- 13 levels of contracts would need to be negotiated.
- 14 Do you know? In order for you to physically get
- 15 the water to them you're going to be diverting
- 16 state water project water upstream, is that
- 17 correct?
- MR. MCMURTREY: We have everything in
- 19 place in Kern County, my understanding, including
- 20 the exchange agreement with the Kern County Water
- 21 Agency. My understanding is the only thing that
- 22 needs to be put into place in order to make the
- 23 delivery out of the aqueduct to zone 7 would be a
- 24 point of delivery agreement.
- 25 That has been suggested, and that's

1 between the agencies, zone 7 and DWR. It has been

- 2 suggested that perhaps zone 7 would want to
- 3 contract directly with us as opposed to us
- 4 contracting directly with Tesla. And we're not
- 5 opposed to that, it's just a new suggestion that
- 6 maybe would require us to expand our current draft
- 7 of Tesla contract.
- 8 MS. HOUCK: So there's some uncertainly
- 9 as to the terms of the contract as to the physical
- 10 delivery of the water? I mean, is there any
- 11 uncertainty --
- MR. BARTEL: No. Those are pretty
- 13 standard agreements. We've had the three EWA
- 14 sales that I alluded to in the presentation. Each
- one of those requires a change of point of
- 16 diversion agreement. Standard agreements that are
- done all the time, whenever we move our water from
- one state water contractor to another. It happens
- 19 all the time.
- I know zone 7 is a member of the semi-
- 21 tropic banking program, which is our neighbor, and
- they have change of point in delivery agreements
- 23 to get their water down to semitropic, and then
- 24 back from semitropic and back. So it's a pretty
- 25 standard operating procedure. No, the agreements

1 have not been executed, but it's something that

- 2 happens all the time, and we don't foresee any
- 3 issues there.
- 4 MR. MILOBAR: You don't really have to
- 5 -- the terms are there. I mean, you just take
- 6 what's existing in that type of contract, change
- 7 the names, institute the program with zone 7, and
- 8 it's done. It's not something that has to be
- 9 actually negotiated, just the process has to be
- 10 understood and put into writing.
- MS. HOUCK: But you don't currently have
- 12 an agreement with zone 7 at this time?
- MR. MILOBAR: No, because as Gene
- 14 explained, until we are the water supply and these
- 15 contracts start flowing, then you've got to do
- 16 that.
- MS. HOUCK: But I thought I understood
- 18 that you just said there was some confusion about,
- 19 or question about how the water would be
- 20 delivered. Whether there would be a direct
- 21 contract between Kern County and zone 7.
- MR. MCMURTREY: That was just brought up
- 23 today, at least to me, it's the first time I heard
- 24 it, that zone 7 might prefer that we take the
- 25 Tesla contract that's already been negotiated,

1 let's say, and insert zone 7 as the buyer, with

- 2 zone 7 then being a reseller, a resaler, whatever
- 3 that word is, to Tesla.
- 4 That was suggested, and our response was
- 5 we don't have any particular objection to that.
- 6 We don't want to stop the process that we're in or
- 7 slow it down if we can help it. But there's
- 8 always been a working, a public agency to a public
- 9 agency, we like that concept.
- 10 MS. HOUCK: Let me ask if there is a
- 11 representative to zone 7 here, and you could be
- sworn, and then we would ask if you can answer
- 13 that question?
- 14 HEARING OFFICER GEFTER: will the
- 15 reporter please?
- 16 Whereupon,
- 17 VINCENT WONG
- 18 was called as a witness herein, and after first
- 19 having been duly sworn, was examined and testified
- 20 as follows:
- 21 HEARING OFFICER GEFTER: Please state
- your name and spell it. You need the microphone,
- 23 would you hand him the mike? Thank you.
- MR. WONG: My name is Vincent Wong, V-i-
- 25 n-c-e-n-t W-o-n-g, Assistant General Manager with

1 the zone 7 Water Agency. Do you need background

- 2 information about me?
- 3 HEARING OFFICER GEFTER: No, if you
- 4 could just respond to the question that Ms. Houck
- 5 asked?
- 6 MR. WONG: Right. We've been
- 7 negotiating and talking with the Applicant on the
- 8 basis that the water supply source coming from
- 9 Rosedale-Rio Bravo and Buena Vista would be an
- 10 agency-to-agency transfer from the Rosedale-Rio
- 11 Bravo Buena Vista to zone 7.
- 12 The Tesla Power Project site is located
- 13 physically within the zone 7 boundary lines. Zone
- 7 is a water supply contractor. Our contract with
- 15 the state provides that any water delivered by the
- state water project needs to be approved by zone
- 7. So, in that case we see zone 7 as being the
- 18 water supplier, using the water supply source from
- 19 the Rosedale-Rio Bravo and Buena Vista.
- The most important part is identifying
- 21 the source of water, which the Rosedale-Rio Bravo
- 22 and Buena Vista folks have done. They've agreed
- 23 to have that water supply source available. The
- 24 water supply contract that the Tesla Power Plant
- 25 would need with zone 7 has not been negotiated,

1 but we believe that contract or that agreement can

- 2 be negotiated and completed by the time water is
- 3 needed for the plant.
- 4 MS. HOUCK: Earlier on, during these
- 5 proceedings, zone 7 expressed some concerns
- 6 regarding the proposed water supplies. Have those
- 7 concerns been addressed?
- 8 MR. WONG: Yes they have. We've had an
- 9 independent consultant review the -- review two
- 10 things. Review the water supply source, as far as
- its availability and transferability to our area.
- 12 We're satisfied that that can be done.
- We also have asked for review on impacts
- on zone 7 and, via the south bay aqueduct,
- 15 contractors with having a new water supply
- 16 delivery point at the Tesla Power Plant. And
- 17 although there are some impacts we believe that
- 18 those impacts are acceptable to us.
- MS. HOUCK: And you stated a moment ago
- 20 that you believe that the issues have been
- 21 resolved to a point where the contract could be
- 22 reached?
- MR. WONG: Yes, that was in a letter we
- sent to you July, or August 27, I believe.
- MS. HOUCK: And about how long, about

1 what time frame do you think that a contract could

- be reached with the Applicant?
- 3 MR. WONG: It could happen in a matter
- 4 of months, it could happen in a year or two,
- 5 certainly before the plant startup is -- certainly
- 6 before they will install or commit to the turnout
- 7 facility that would need to be built. Which I
- 8 imagine we'd have in a couple of years or so.
- 9 HEARING OFFICER GEFTER: Is that letter
- 10 that Mr. Wong just referred to, is that exhibit
- 11 70? A letter from the Alameda County Flood
- 12 Control and Water Conservation District zone 7,
- 13 and then I also have a letter -- also part of
- exhibit 70 -- a letter from Contra Costa Water.
- MR. GALATI: I have it identified as
- 16 exhibit 30.
- 17 HEARING OFFICER GEFTER: You do, okay,
- 18 why don't we use exhibit 30. It's the same letter
- we're referring to?
- MR. GALATI: Yes, exhibit 30 is the
- 21 letter from Vincent Wong to Jack Caswell, dated
- 22 August 27, 2003.
- 23 HEARING OFFICER GEFTER: We'll change it
- 24 from 70 to 30.
- MS. HOUCK: And if contract terms are

1 reached with the Applicant would there need to be

- 2 any additional governmental approvals prior to
- 3 adoption of the contract?
- 4 MR. WONG: Well, zone 7 would need to
- 5 approve the water supply agreement serving the
- 6 project. There's also a number of other
- 7 agreements that would need to be approved.
- 8 We talked about the point of delivery
- 9 agreement that the state Department of Water
- 10 Resources would need to approve. And then the
- 11 contractual arrangements between zone 7 and the
- 12 Rosedale-Rio Bravo Buena Vista.
- MS. HOUCK: So there are still a number
- of outstanding agreements that would need
- agreement prior to delivery of the water?
- MR. WONG: Yes.
- MS. HOUCK: Thank you.
- 18 HEARING OFFICER GEFTER: I have a
- 19 question for someone on the panel. What is the
- 20 role of the Kern County Water Agency in terms of
- 21 contractual relationships? Does Kern County have
- 22 to sign an agreement with any of the parties?
- MR. CROSSLEY: Yes. Kern County Water
- 24 Agency has the prime contract with the state. And
- 25 then there's about 15 member units -- of which our

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1 two districts are two -- that are kind of like
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- 2 subcontractors through the water agency. So we
- 3 have a contract with the agency, the agency has a
- 4 contract with the state.
- 5 HEARING OFFICER GEFTER: But does the
- 6 agency in this case, with respect to this deal
- 7 that you have with Tesla, does the Kern County
- 8 Water Agency have to sign any of the contracts?
- 9 MR. CROSSLEY: Probably the --
- 10 MR. BARTEL: Point of delivery
- 11 agreement.
- MR. MCMURTREY: All the point of
- delivery agreement does is that it says that
- instead of delivering agency water at Tuppon (sp)
- in Kern County, they'll deliver it at a different
- 16 location.
- 17 HEARING OFFICER GEFTER: And that's the
- 18 turnout, the zone 7 proposed turnout?
- MR. MCMURTREY: Yes. But they'd be a
- 20 signatory to that document. And they're willing,
- 21 by the way.
- 22 HEARING OFFICER GEFTER: So that point
- of delivery contract would involve zone 7, Kern
- 24 County Water Agency, the two water storage
- 25 districts, --

- 1 MR. MCMURTREY: And DWR.
- 2 HEARING OFFICER GEFTER: -- and DWR.
- 3 MR. BARTEL: Actually, technically, the
- 4 parties would be DWR, zone 7, and the Kern County
- 5 Water Agency. We would have, we do a simple
- 6 letter agreement covering that agreement between
- 7 Buena Vista and Rosedale and the Kern County Water
- 8 Agency. We just executed one of those for 2003 --
- 9 environmental water account agreement. It's a
- 10 page and a half.
- 11 MR. CROSSLEY: These agreements happen
- 12 all the time. Metropolitan banks a lot of water
- in Kern County.
- 14 HEARING OFFICER GEFTER: Do you have any
- 15 further cross-examination?
- MS. HOUCK: Mr. Wong, are there any
- other approvals or environmental reviews that DWR
- would need to do to construct the turnout?
- 19 MR. WONG: Not that I'm aware of. We've
- 20 had them do -- well, they will have to check to
- 21 make sure all the CEQA departments are taken care
- of. Turnouts generally are handled as an
- 23 improvement, but as a minor project. In which
- 24 case they would either look at the CEC, the FSA,
- 25 as the equivalent to that.

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1 MS. HOUCK: Thank you.
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- 2 HEARING OFFICER GEFTER: Does that
- 3 conclude your cross-examination of these
- 4 witnesses? Okay, off the record.
- 5 (Off the record.)
- 6 HEARING OFFICER GEFTER: Ms. Houck, you
- 7 may continue your cross-examination.
- 8 MS. HOUCK: I have a couple of questions
- 9 for Mr. Wong, and then two or three questions for
- 10 the districts. In regards to your contract that
- 11 you're negotiating with the Applicant, is there
- going to be a cost for delivery of the water by
- 13 zone 7?
- MR. WONG: In that agreement the
- 15 Applicant is to cover all the cost to zone 7,
- 16 whether it be cost of the water supply, as it
- 17 would come from Rosedale-Rio Bravo and Buena
- 18 Vista. Also whether it be costs from the
- 19 Department of Water Resources in the point of
- 20 delivery.
- 21 There is also going to be a
- 22 reimbursement for all the costs that zone 7 incurs
- 23 in the administration of the contract, plus a two
- 24 and a half million dollar mitigation -- I won't
- 25 say a mitigation fee, but we had identified

- 1 certain impacts with a new turnout in terms of
- 2 reduced reliability during certain emergency type
- 3 situations.
- 4 This is all documented in the report
- 5 that CH2M Hill did. We believe that those impacts
- 6 would be offset by the two and a half million
- 7 dollar payment. Zone 7 is not obligated to use
- 8 that money specifically for improvements, and will
- 9 not use that money for the Tesla Power Project,
- 10 but will use that money instead to build
- 11 mitigation or redundant facilities within our area
- 12 to meet our customers' needs.
- MS. HOUCK: And the water that is being
- 14 delivered from Kern -- the Kern County
- 15 representatives indicated that the water that they
- 16 are actually selling is going to be banked
- groundwater, is that correct?
- MR. WONG: That's correct.
- MS. HOUCK: But the water that's going
- 20 to be delivered at the turnout will be physically
- 21 state water project water, is that correct?
- MR. WONG: It will be delivered by
- exchange, yes.
- MS. HOUCK: As far as DWR's table A and
- 25 priority levels, will that water be considered

1 state water project water, or some other type of

- 2 water, non-project water?
- 3 MR. WONG: My understanding on that is
- 4 that it would be non-project water, but in terms
- 5 of priority it would be delivered to zone 7 by
- 6 Rosedale-Rio Bravo and Buena Vista, not taking
- 7 their higher priority table A amounts. And in not
- 8 taking that amount that frees up the capacity to
- 9 deliver this non-project water to zone 7.
- 10 MR. MILOBAR: Yes, I think it is a
- fairly technical question that you're answering,
- 12 and from our perspective, the districts, we are
- paying for our state water as we normally do. The
- 14 only difference is it's dropped off before it gets
- 15 to Kern County.
- So we still look at that as being state
- 17 water. In the eyes of the department it's state
- 18 water that's within the agency's contract. And so
- 19 the technical aspects that it is, the source water
- 20 is actually banked groundwater, is, you know,
- 21 that's just something that --
- MR. CROSSLEY: But the priority is the
- 23 same.
- MR. MILOBAR: -- is going to be
- 25 resolved. The priority and everything. As far as

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we're concerned it's our state project water
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- 2 that's being delivered there that was created in
- 3 the Applicant's -- Gene, you want to --?
- 4 MR. MCMURTREY: Yes, actually I thought
- 5 it was project water, so I suppose I would
- 6 disagree with Vincent's characterization. I
- 7 believe it was project water, and it will have the
- 8 project water priority.
- 9 MR. WONG: And we'll get certainty on
- 10 that once the point of delivery agreement has been
- 11 negotiated.
- MR. MCMURTREY: That's correct.
- 13 MR. WONG: And then we will be able to
- 14 define that.
- MS. HOUCK: I believe it was Mr.
- 16 Crossley that had made a statement during the
- 17 presentation regarding the benefit that Kern
- 18 County would receive from banking higher quality
- mud flow excess water in exchange for the lower
- 20 quality DWR or state water project water that
- 21 would be delivered to Tesla, is that correct?
- MR. CROSSLEY: That's correct.
- MS. HOUCK: So Kern County believes it
- 24 would be sound policy to use higher quality water
- 25 for the most beneficial use?

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1 MR. CROSSLEY: Right.
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- 2 MS. HOUCK: And what would be considered
- 3 the more beneficial uses?
- 4 MR. CROSSLEY: Most beneficial use is
- 5 going into the local groundwater basin for
- 6 extraction by the overlying landowners which, you
- 7 know, principally could be the residents of the
- 8 city of Bakersfield, the landowners in our
- 9 district, the farms, the businesses.
- 10 That's the highest quality water we have
- is when you pump the water out of the ground, it's
- 12 been filtered through the -- you know, you've got
- 13 the high quality water to start with, and then
- it's being filtered down through the ground, and
- 15 then you pump it back out.
- And the cost -- like, for example, if we
- 17 pump that water into the cross-valley canal in
- 18 Kern County, and that water went to the treatment
- 19 plant -- Kern County Water Agency treatment
- 20 plant -- their treatment costs are far less
- 21 because it's such high-quality water. When they
- 22 have to use state water at the treatment plant
- their costs of treatment go up.
- MS. HOUCK: So you believe it will be
- 25 consistent then to look at using a lower quality

1 water for use by the power -- or that you think it

- 2 would be beneficial to use the lower quality water
- 3 at the power plant versus the use --
- 4 MR. CROSSLEY: Yes. There's a benefit
- 5 to taking water that comes from the western
- 6 Sierras, either down the friant system or the Kern
- 7 River, keeping that in Kern County. That is
- 8 highly encouraged in Kern County. And so state
- 9 water is used by many districts for exchange
- 10 purposes. The same thing as we're proposing here.
- 11 MS. HOUCK: Do you think there would be
- 12 a benefit to water quality by having the power
- 13 plant use reclaimed water from the city of Tracy
- 14 versus having that water put back into the delta,
- 15 contributing to the degradation of state water
- 16 project water?
- 17 MR. GALATI: I'm going to object to this
- 18 line of questioning here as not within his
- 19 knowledge, whether he is going to interpret state
- 20 policy. I'm not even allowed to interpret state
- 21 policy here.
- MR. CROSSLEY: I was just going to say
- 23 that when I heard they were going to treat this
- 24 water, they should send it right back to the delta
- 25 and let it get bumped down the aqueduct, that'd be

- 1 a good use of it.
- 2 HEARING OFFICER GEFTER: Okay.
- 3 Actually, we're going to strike your answer. And
- 4 we're going to sustain Mr. Galati's objection.
- 5 Okay, if you, she has a question pending, you can
- 6 answer it.
- 7 MS. HOUCK: The Applicant indicated in
- 8 its documents that there would be a \$360 per acre-
- 9 foot charge for the water that they're contracting
- 10 with your agency pool. Are there any
- 11 contingencies or terms in that contract that would
- increase the cost of that water over the life of
- 13 the contract?
- MR. MILOBAR: There is an inflation
- 15 component built into the contract, so that it
- 16 would increase gradually according to a CPI index.
- MS. HOUCK: Thank you.
- 18 HEARING OFFICER GEFTER: What is a CPI
- 19 index?
- 20 MR. MILOBAR: That's the consumer price
- 21 index, there's a number of them, and pick one
- 22 that's --
- 23 HEARING OFFICER GEFTER: Oh, okay, I
- 24 didn't know what context you were using that term.
- 25 Thank you.

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1 MR. MILOBAR: Sorry.
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- MS. HOUCK: Staff has no further
- 3 questions for the district.
- 4 HEARING OFFICER GEFTER: Does the
- 5 Applicant have redirect?
- 6 MR. GALATI: Yes. Mr. Wong, how long
- 7 has the Applicant been talking with zone 7?
- 8 MR. WONG: Let's see, I think we go back
- 9 to January 2001. Does that sound about right,
- 10 David?
- 11 MR. OSIAS: Yes.
- MR. GALATI: And were there a lot of
- meetings with DWR and zone 7 together to talk
- 14 about any point of delivery or exchange agreement,
- 15 and how that would work?
- MR. WONG: I recall at least one
- meeting, there may have been several others.
- MR. GALATI: Mr. McMurtrey, we've heard
- 19 today that there is a point of delivery agreement
- 20 and a water sale agreement, and possibly now, as
- 21 described by Mr. Wong, a third agreement that
- deals with the water supply agreement with zone 7.
- 23 Can you give us your opinion about the point of
- 24 deliver agreement, and describe for us what that
- 25 is?

1 MR. MCMURTREY: I think I mentioned

- 2 earlier. A point of delivery agreement is a
- 3 standard form agreement that merely changes the
- 4 point of delivery of a state contractor's water
- 5 supply. And we do them with great regularity.
- I don't think it, really, it never has
- 7 been a problem getting a point of deliver
- 8 agreement, and I don't think there would be in
- 9 this instance. So I, I mean, I don't know what
- 10 else you need to know about it, it's pretty
- 11 standard.
- MR. GALATI: Do you think it would take
- months to enter into a point of delivery
- 14 agreement?
- MR. MCMURTREY: Oh, no, I'm thinking
- 16 days, not months.
- MR. GALATI: Mr. Wong, with respect to
- your testimony with the water supply agreement
- 19 with zone 7, it's my understanding that the
- 20 purpose of that agreement would be if Rosedale-Rio
- 21 Bravo and Buena Vista would actually sell the
- 22 water to you, then you would enter into an
- 23 agreement to give the water to us?
- MR. WONG: That's correct. We would not
- 25 give, but sell the water to you.

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1 MR. GALATI: And hasn't the terms --
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- 2 above and beyond passing through the cost --
- 3 haven't the terms of that agreement already been
- 4 negotiated with the Applicant with the impact fee
- 5 and those terms. Haven't they essentially been
- 6 negotiated?
- 7 MR. WONG: We have an understanding on
- 8 those, yes.
- 9 MR. GALATI: And basically there's a
- 10 contract already pending between the two legal
- 11 counsels, working up the final language?
- MR. WONG: A draft contract has been
- 13 made. I think we're still in the process of
- 14 exchanging edits of that.
- 15 HEARING OFFICER GEFTER: Okay. We can
- 16 certainly provide more in our testimony, but I
- don't believe that I have any additional cross-
- 18 examination for these witnesses.
- 19 HEARING OFFICER GEFTER: Thank you. Mr.
- 20 Boyd, cross-examination?
- 21 MR. BOYD: Yes. I just have a few
- 22 questions. One of you said a word that kind of
- 23 set off a red flag. It all sounds good, except
- 24 for somebody said the word "overdraft." Are any
- of the areas that we're talking about subject to

- 1 any overdraft?
- 2 MR. BARTEL: If I may --
- 3 MR. BOYD: And what was that referring
- 4 to when you said that?
- 5 MR. BARTEL: Well, the county of Kern --
- 6 the southern San Joaquin Valley groundwater basin
- 7 within the county of Kern, if you take all of the
- 8 activities together, does result in annual
- 9 overdraft. However, there is no contribution to
- 10 overdraft by any of the activities of the Buena
- 11 Vista Water Storage District.
- 12 In fact, our analysis shows that, since
- 13 1962, that district has put approximately 1.7
- 14 million acre-feet of surplus water into the basin.
- 15 Approximately five to 600,000 acre-feet of that is
- 16 from high flow Kern River water in the last seven
- 17 years, and that's the water supply that we're
- 18 proposing to use in meeting the commitments to
- 19 Tesla.
- 20 And what Rosedale, Rosedale is not in
- 21 overdraft, but they may be close to the mark,
- 22 something like that. But the fact is that they're
- 23 not supplying any of the water for the sale. They
- 24 are simply supplying some of the recharge -- all
- of the recharge and some of the recovery

1 facilities -- and then all of the water is being

- 2 supplied by Buena Vista, which is in surplus.
- 3 MR. MCMURTREY: If I may, I think this
- 4 has been submitted in the final EIR, table 3. In
- 5 that document, those documents detail groundwater
- 6 balance of Buena Vista Water Storage District --
- 7 HEARING OFFICER GEFTER: That's exhibit
- 8 15.
- 9 MR. MCMURTREY: Yes, and I believe
- 10 there's also documents -- table 5 for Rosedale-Rio
- 11 Bravo Water Storage District.
- MR. BOYD: So would it be safe to say
- 13 that the source district of this water is not in a
- 14 state of overdraft?
- MR. MCMURTREY: Correct.
- MR. CROSSLEY: And then just to add one
- more thing. It was mentioned that we have MOU's,
- 18 memorandums of understanding among the entities in
- 19 Bakersfield and Kern County. And those MOU's call
- 20 for any water put into a banking program that 11
- 21 percent of that water will be left behind. So the
- 22 basin is always advantaged in all these programs.
- 23 MR. BOYD: Okay. And then my only other
- 24 question is have any of these entities provided
- 25 any kind of will serve letter to the Applicant?

1 Do they have a will serve letter from anybody, is

- what I'm getting at?
- 3 MR. MCMURTREY: I don't think, in the
- 4 strict sense of the term "will serve", like a
- 5 water purveyor to a new home or something like
- 6 that. We certainly have provided a will serve
- 7 commitment if you will in the form of our years of
- 8 negotiations and our willingness, even today, to
- 9 sign an agreement right now, as soon as they are
- 10 ready.
- MR. BOYD: And to your knowledge --
- MR. MCMURTREY: Oh, excuse me, one other
- 13 thing. We've also provided a will serve
- 14 commitment in the form of the 81,000 acre-feet
- 15 that have been committed to the project, which is
- in the ground, ready to go.
- 17 MR. BOYD: To your knowledge, do they
- 18 have such an agreement or some kind of stipulation
- 19 from the city of Tracy regarding their water as
- 20 well?
- 21 HEARING OFFICER GEFTER: Okay, I'll just
- 22 strike that.
- MR. BOYD: And if you don't know, just
- 24 say no.
- 25 HEARING OFFICER GEFTER: That question

- 1 is stricken.
- 2 MR. BOYD: Okay, that's fine.
- 3 HEARING OFFICER GEFTER: Okay, are you
- 4 done? Mr. Sarvey, are you ready?
- 5 MR. SARVEY: Yes. Mr. Wong, I attended
- 6 a meeting several months ago where Tesla made the
- 7 same presentation to your board. And at that
- 8 meeting several board members expressed
- 9 reservations about this project. And I have three
- 10 questions.
- 11 One, has your board approved this
- 12 project at this time?
- MR. WONG: No they have not.
- MR. SARVEY: And can you relay to the
- 15 Committee what reservations that your board had
- 16 expressed at that meeting?
- 17 MR. WONG: I think the reservation was
- 18 related more to the lack of information as to the
- terms of delivery of what was expected of zone 7.
- 20 As I mentioned before, zone 7 did have some
- 21 concerns with the new turnout on the California
- 22 Aqueduct. We believe now though that the impacts
- that were identified are acceptable to us.
- MR. SARVEY: And at that meeting you
- 25 expressed support for Tracy recycled water. What

- 1 has changed your opinion on that matter?
- 2 MR. WONG: We still support the
- 3 appropriate and proper use of recycled water. We
- 4 have not changed our opinion on that.
- 5 MS. SARVEY: Thank you very much. I'd
- 6 like to have questions to Rosedale please.
- 7 HEARING OFFICER GEFTER: Could you speak
- 8 up, Mr. Sarvey.
- 9 MR. SARVEY: I'm sorry, this may not be
- 10 on. I'm sorry. If the state project is cut back,
- 11 you guarantee delivery to the Tesla Project,
- 12 correct?
- 13 MR. CROSSLEY: Correct.
- MR. SARVEY: Now what happens to the
- users between Tesla's turnout and where you put
- 16 the water back into the aqueduct. Do they suffer
- 17 reductions due to Tesla's water use?
- 18 MR. CROSSLEY: Would you repeat that
- 19 question?
- 20 MR. SARVEY: I said what happens to
- 21 users between the Tesla turnout, and where you put
- 22 the water back into the aqueduct? Do those users
- 23 suffer as a result of that reduction?
- MR. CROSSLEY: Like Mr. McMurtrey
- 25 explained, the Kern County water Agency has a

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1 million acre-feet under contract. So if the
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- 2 project was cut back to ten percent, ten percent
- 3 allocation, Kern County still has ten percent
- 4 water supply.
- 5 That water would physically go to the
- 6 Tesla plant. We would pump the water out of the
- 7 ground that we've stored in Kern County, and
- 8 deliver it to whoever they wanted.
- 9 MR. SARVEY: I think basically what I'm
- 10 saying is that there's X amount of water coming
- into the aqueduct. And I'm between here and --
- 12 their turnout and your project. Where does the
- 13 extra water come from, that's basically the
- 14 question I'm asking?
- MR. BARTEL: Would you like me to
- 16 answer?
- 17 MR. SARVEY: Sure.
- MR. BARTEL: When we directly pump into
- 19 the aqueduct there's plenty of downstream demands
- 20 that pick that water up. We're pumping in five to
- 21 eight CFS, which is a very trivial amount in the
- 22 California Aqueduct.
- There's probably at any one time 1,000
- 24 CFS of demand downstream. So they pick that up,
- 25 and hence a less amount of water is diverted into

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1 the aqueduct, so the demand is reduced.
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- 2 MR. SARVEY: I don't understand that
- 3 theory.
- 4 MR. BARTEL: So the power plant is
- 5 diverting five CFS up at their turnout at zone 7.
- 6 We're turning in five CFS in Kern County that
- 7 somebody downstream is picking up and not
- 8 diverting a like amount of state project water.
- 9 MR. SARVEY: I'm not talking about the
- 10 people downstream, I'm talking about the people
- 11 between the turnout and between where you're
- 12 putting water back in there. Aren't those the
- people that get cut back if the state water
- 14 project gets gutted?
- MR. CROSSLEY: No, like I explained, the
- 16 Kern County Water Agency, even at a ten percent
- 17 allocation they still have 100,000 acre-feet
- 18 coming down the aqueduct. So that, a little piece
- of that 100,000 acre-feet goes to the power plant,
- 20 we pump a commensurate amount out of the
- 21 groundwater basin in Bakersfield, and deliver it
- 22 to one of the contractors who, you know, water
- 23 that's going to go --
- MR. MILOBAR: There are no impacts to
- 25 any other users that aren't a part of this

1 program. And anybody that is involved in the

- 2 program, these exchanges facilitate filling the
- 3 same identical demands with or without the
- 4 program.
- 5 So there's no impacts. If you have to
- 6 pump some in and trade some water off upstream,
- 7 still the same users get the same amount of water
- 8 that they order. There's no missing water in the
- 9 system. Everybody between still gets their water.
- 10 We don't touch their water, all the
- 11 people in-between have their own rights to that
- 12 water, and they're delivered -- their demands --
- 13 according to their water orders.
- MR. MCMURTREY: If I might help out
- 15 here. The state project water is either going to
- 16 come out of the aqueduct at the zone 7 turnout, or
- 17 it's going to come out at Tuppan at the Kern
- 18 County turnout. It's not ever going to be taken
- 19 somewhere in-between or used in-between or benefit
- in-between some user.
- So, if under our arrangement we're
- 22 giving water to zone 7 and it comes out at the
- 23 zone 7 turnout, that will not adversely impact any
- 24 user below that point, except us. It's our water
- 25 that we didn't take out. The aqueduct is lined,

1 and, you know, there's no diversions of that water

- 2 between our turnout and zone 7.
- 3 MR. BARTEL: Buena Vista is between the
- 4 Kern water bank and the delta. And they make
- 5 diversions all over those areas. So we're one of
- 6 those in-between districts, and we have never,
- 7 ever been impacted and not gotten the water we've
- 8 ordered. So I would answer the question no,
- 9 there's no possibility of impact due to that
- 10 operation.
- 11 HEARING OFFICER GEFTER: Mr. Sarvey, do
- 12 you have any further questions?
- MR. SARVEY: No, I'm done. Thank you.
- 14 HEARING OFFICER GEFTER: At this point
- 15 I'm going to ask the Applicant whether you want to
- move exhibits 15 and 30 and 157 into the record?
- 17 MR. GALATI: Yes.
- 18 HEARING OFFICER GEFTER: Okay. Any
- 19 objection to receipt of those exhibits?
- MS. HOUCK: No.
- MR. SARVEY: No objection.
- 22 HEARING OFFICER GEFTER: At this point
- exhibits 15, 30 and 157 are received into the
- 24 record, related to water resources. Do you have
- 25 any additional testimony ont his water plan?

1 MR. GALATI: I don't have any additional

- 2 testimony that won't do with my experts. But I
- 3 would ask leave of the Committee, there was an
- 4 issue raised on Mr. Sarvey's cross-examination
- 5 that was not raised on direct that I'd like one
- 6 question.
- 7 HEARING OFFICER GEFTER: Okay, redirect.
- 8 MR. GALATI: Yes. Mr. Wong, regarding
- 9 the board meeting in which the board expressed
- 10 reservations -- you recall that testimony to Mr.
- 11 Sarvey about expressing reservation? Was that
- 12 before or after the Applicant and zone 7 agreed on
- 13 the mitigation fee?
- MR. WONG: That was before.
- MR. GALATI: Thank you.
- 16 HEARING OFFICER GEFTER: Okay. At this
- 17 point you have no further testimony on this
- 18 particular issue, the water supply plan?
- MR. GALATI: I have no further testimony
- 20 from these witnesses, but my witnesses will
- 21 testify to portions of the water supply plan, that
- I can't ask these guys, but I'll ask my guys,
- 23 so --.
- 24 HEARING OFFICER GEFTER: All right.
- 25 Let's go off the record.

- 1 (Off the record.)
- 2 HEARING OFFICER GEFTER: Back on the
- 3 record. The Applicant asked another question on
- 4 redirect for the water district, since the
- 5 witnesses will not be here tomorrow. So Mr.
- 6 Galati, please go ahead.
- 7 MR. GALATI: Yes, and I'll just ask this
- 8 to the panel, whoever can best answer it, whether
- 9 it's Mr. Bartel or Mr. Crossley. You stated that
- 10 you have been working with Tesla for quite some
- 11 time. Have you spent a lot of time and resources
- 12 towards entering into this contract?
- MR. CROSSLEY: Yes we have. I know at
- least \$200,000 in doing the EIR to address, you
- 15 know, some of the specifics that we needed to
- 16 comply with down in Kern County, then, you know,
- 17 all the travel expenses, all of the staff time and
- 18 everything, so -- if somebody else wants to
- 19 amplify?
- MR. MCMURTREY: Plus the water
- 21 reliability studies that we did. All the
- 22 analysis. I think we've been at this a couple of
- 23 years -- you think more? And I can tell you from
- 24 the billing side that they've spent a lot of
- 25 money.

- 1 (laughter)
- 2 MS. HOUCK: I would object to the last
- 3 statement. I don't know that there's any
- 4 relevance to how much money or time that Kern
- 5 County has put into negotiating a contract for a
- 6 project that is still in the process of being
- 7 permitted before the Commission.
- 8 HEARING OFFICER GEFTER: The relevance
- 9 is questionable, I think we're going to sustain
- 10 the objection and particularly strike the last
- answer about the billing to the attorney.
- MR. MCMURTREY: Can I offer the proof of
- 13 the relevance? The offer of the proof of the
- 14 relevance is that the same offer that had been
- 15 expressed not in the record but in a workshop that
- other agencies could spend time and money and
- 17 effort and not come out in the end.
- 18 So, again, that would be the relevance,
- and I think it's important for the Committee to
- 20 know that there has been significant amount of
- 21 work done on this area.
- 22 HEARING OFFICER GEFTER: We understand
- 23 that, and the Applicant has indicated that to us.
- 24 But with respect to that particular question and
- 25 the answers, we're going to strike them, and

1 sustain the objection. Do you have any other

- 2 questions?
- 3 MR. GALATI: No, I don't have any other
- 4 questions. We'll bring our panel back tomorrow.
- 5 Well, it won't be Rosedale-Rio Bravo, but Buena
- 6 Vista.
- 7 HEARING OFFICER GEFTER: You'll bring
- 8 other witnesses on the water issue tomorrow?
- 9 MR. GALATI: Correct.
- 10 HEARING OFFICER GEFTER: Okay. I
- 11 understand that there are some public comments
- 12 that the Public Advisor would like to offer into
- 13 the record regarding topics that we discussed this
- 14 morning. So why don't we allow that to occur
- right now before we end the hearing. Ms.
- 16 Mendonca? -- and bring the mike to you.
- MS. MENDONCA: Yes. Thank you very
- 18 much. Marianne Griffith had been attending and
- went through this morning, and was sorry she was
- 20 unable to stay and make this comment. She has
- 21 several.
- 22 She's concerned about the devaluation of
- 23 land, and she's not speaking about her residence.
- 24 She says "we have approximately 400 acres directly
- 25 east of the proposed site. But with the

1 prevailing winds blowing in that direction and the

- 2 pollution settling on our property, who would want
- 3 to purchase this property?"
- 4 "What will happen to our commercial
- 5 cattle after consuming these pollutants in their
- 6 feed or water, which is pumped naturally from
- 7 Midway Creek? Will none of the pollutants affect
- 8 them? And just how many months or years will the
- 9 testing take before we know the effect on our
- 10 cattle or our agricultural crops? Our land value
- 11 will be sorely affected by this plant."
- 12 And about traffic she says "at commuter
- 13 times, which is between 4:30 to 8:00 a.m. and 3:00
- to 6:30 p.m. the traffic on Midway/Patterson Pass
- 15 Roads is nonstop. The drivers drive recklessly,
- 16 speed, and pass over quadruple yellow lines. How
- 17 will the new traffic affect this already existing
- 18 problem?"
- 19 And she has two additional comments.
- 20 She's worried about construction dust and she's
- 21 worried abut air quality.
- 22 HEARING OFFICER GEFTER: Okay. We'll do
- 23 that when we get to the air quality and public
- 24 health section.
- MS. MENDONCA: The construction dust --

- 1 you want to postpone that?
- 2 HEARING OFFICER GEFTER: Yes. And I
- 3 have a question for staff, whether the questions
- 4 raised by Ms. Griffith with respect to traffic
- 5 have been addressed in the traffic analysis?
- 6 MS. HOUCK: I do not have a witness
- 7 available on the traffic and transportation
- 8 section. I can ask staff to review those comments
- 9 and submit that information to the Committee with
- 10 the revised conditions.
- 11 MR. SARVEY: Can I offer an exhibit in
- 12 relation to the traffic issue?
- 13 HEARING OFFICER GEFTER: No, we're not
- 14 taking exhibits right now. We're taking public
- 15 comment.
- MR. SARVEY: Well, it's related to the
- 17 public comment -- okay, we'll put it on hold.
- 18 MS. MENDONCA: Okay. What I will do
- 19 then is I also have comments from Eugene Sparks on
- 20 air quality, and I will bring those to the meeting
- 21 on the 18th.
- 22 HEARING OFFICER GEFTER: Yes.
- MS. MENDONCA: Meanwhile I will docket
- 24 all of these.
- 25 HEARING OFFICER GEFTER: Thank you very

- 1 much. Off the record.
- 2 (Off the record.)
- 3 HEARING OFFICER GEFTER: Back on the
- 4 record. Tomorrow we're going to, at the
- 5 conclusion of taking testimony on water issues,
- 6 with the exception of testimony on the shrew, and
- 7 the impacts on the shrew. And we will do that
- 8 tomorrow, continue our hearings.
- 9 At the conclusion of tomorrow we will go
- 10 over the exhibits that still need to be submitted,
- 11 and the other topics that are remaining open. And
- we'll go over the times that the Committee has
- 13 requested from the parties at that time.
- We had also, the Intervenor, I guess
- 15 Mike Boyd for CARE, had indicated that he had a
- 16 witness on water -- that was Mr. Powers, who filed
- 17 some written teistmony on dry cooling. Mr. Powers
- 18 was unable to be here today to testify on his dry
- 19 cooling proposal, and so the Intervenor wishes to
- 20 offer that exhibit into the record by declaration.
- 21 And my question is whether either the
- 22 Applicant or the staff wishes to cross-examine Mr.
- 23 Powers on declaration. And he would be available
- 24 on the 18th.
- MR. GALATI: I now need to, based on

1 what has happened today and based on the workshop,

- 2 I need to look at that exhibit to see if I have
- 3 any cross-examination. I had none, but I may have
- 4 cross-examination. I can't answer today, but I --
- 5 HEARING OFFICER GEFTER: Can you tell us
- 6 about it tomorrow?
- 7 MR. GALATI: I will tell about it
- 8 tomorrow, and I will e-mail Mr. Boyd, who won't be
- 9 here tomorrow, to let him know whether or not.
- 10 MR. BOYD: Does that prevent me from
- 11 letting me put it in to the record, filing it?
- 12 HEARING OFFICER GEFTER: You can offer
- 13 it into the record tonight, and it would be
- subject to cross-examination if Mr. Galati or Ms.
- 15 Houck have any questions.
- MR. BOYD: Right. And he's available on
- 17 the 18th if need be.
- 18 HEARING OFFICER GEFTER: Yes, we know
- 19 that. So do you want to move that into the
- 20 record? I think it already has an exhibit number.
- MR. BOYD: Yes it does. Hold on a
- 22 second I've got to find it here -- it was exhibit
- 23 104. And I would move that that would be moved
- into the record, if there's no objections.
- 25 HEARING OFFICER GEFTER: Yes, exhibit

1 104 will be moved into the record. That is the

- 2 testimony of Mr. Bill Powers on the topic of water
- 3 resources and his proposal for dry cooling. It
- 4 will be subject to cross-examination if Mr. Galati
- or Ms. Houck indicate to us that they wish to
- 6 cross-examine on that particular testimony.
- 7 And we would schedule that on the 18th
- 8 or at a different date if necessary. Okay, thank
- 9 you.
- MR. GALATI: No objection.
- 11 HEARING OFFICER GEFTER: At this point,
- do you have any questions? Then the hearing is
- 13 adjourned for the evening.
- 14 (Off the record.)
- 15 HEARING OFFICER GEFTER: Back on the
- 16 record. I have one more item that we need to
- 17 address. That originally we scheduled testimony
- on the Intervenor CARE's direct testimony on air
- 19 quality, and the witness was Mr. Bob Sarvey.
- 20 Mr. Sarvey is willing to testify on the
- 21 18th, or at least put, you know, put in his
- 22 comments on air quality. Mr. Boyd won't be
- 23 available the 18th, but he is offering to withdraw
- 24 his request to put on the direct testimony
- 25 tomorrow.

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And instead we're going to take water
 1
      tomorrow. Okay, now the hearing is adjourned for
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 3
      the evening.
      (Thereupon, at 7:04 p.m., the hearing was
 4
      adjourned.)
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## CERTIFICATE OF REPORTER

I, JAMES RAMOS, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Hearing; that it was there after transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 22nd day of September, 2003.